Colorado State Board of Education

## TRANSCRIPT OF PROCEEDINGS

## **BEFORE THE**

## COLORADO DEPARTMENT OF EDUCATION COMMISSION DENVER, COLORADO

March 9, 2017 Meeting Transcript - Prt. 2

BE IT REMEMBERED THAT on March 9, 2017, the above-entitled meeting was conducted at the Colorado

Department of Education, before the following Board Members:

Angelika Schroeder (D), Chairman Joyce Rankin (R), Vice-Chairman Steven Durham (R) Valentina (Val) Flores (D) Jane Goff (D) Pam Mazanec (R) Rebecca McClellan (D)



- 1 MADAM CHAIR: Good afternoon. Call the
- 2 meeting back to order. Welcome, folks.
- 3 Colorado State Board of Education will now
- 4 conduct a hearing in Case Number 17-AR-02, the
- 5 accountability recommendations concerning both Julesburg
- 6 School District and Destinations Career Academy of Colorado,
- 7 a school within Julesburg.
- 8 Under the Education Accountability Act of
- 9 2009, if a school or district receives a priority
- 10 improvement or turnaround rating for more than five
- 11 consecutive years, the State Board of Education must direct
- 12 an action to the local Board of Education.
- Julesburg School District RE-1, will enter
- 14 into its sixth year of being accredited with priority
- 15 improvement on July 1, 2017. Destinations Career Academy of
- 16 Colorado will enter its sixth year of priority improvement
- 17 or turnaround on July 1, 2017.
- During this hearing, the board is acting in
- 19 its capacity to hear the recommendations of the Commissioner
- 20 and the State Review Panel pursuant to 22-11-209(3) and 22-
- 21 11-210(5)(b) CRS.
- The Commissioner and her staff are here today
- 23 to present their recommendation. The District is also
- 24 present and will share their report.
- The State Review Panel, an independent body



- 1 of education experts has issued a recommendation regarding
- 2 Julesburg and Destinations Career Academy of Colorado, that
- 3 is part of the hearing record and is included in the board
- 4 package.
- In the case of Julesburg, the State Review
- 6 Panel conducted a site visit and document review in 2015 and
- 7 recommended continued management of the school district by a
- 8 public or private entity. The Panel also evaluated
- 9 Destinations Career Academy of Colorado in 2015 and issued
- 10 the same recommendation; management by a public or private
- 11 entity.
- 12 The State Board's consideration of the matter
- 13 shall be limited to material submitted by the parties and
- 14 maintained in the record of proceedings.
- 15 At the hearing each party shall have a
- 16 maximum of 30 minutes to present its report. Board members
- 17 may not interrupt with questions during this time. Board
- 18 members will have an opportunity to ask questions after both
- 19 parties have completed their presentation.
- The hearing shall proceed as follows: The
- 21 Department shall present its 30-minute report, the District
- 22 shall present its 30-minute report for both the District and
- 23 Destination -- Destinations Career Academy. Ms. Cordial
- 24 will let you know when there are five minutes remaining in
- 25 your presentation.



- 1 Following the presentations of both the
- 2 Department and the District, the State Board shall have an
- 3 opportunity to ask questions of both parties for a time
- 4 period not to exceed two hours. The State Board may ask one
- 5 or both parties to submit proposed written final
- 6 determination, for the State Board's consideration. The
- 7 State Board will consider and adopt a final written
- 8 determination at a subsequent State Board meeting.
- 9 At this time, I would ask the Department's
- 10 representative to introduce themselves for the record and to
- 11 begin their presentation.
- 12 MS. ANTHES: Thank you, Madam Chair. This is
- 13 Katy Anthes, Commissioner of Education.
- MS. BAUTSCH: Brenda Bautsch.
- MS. PEARSON: Alyssa Pearson.
- MR. SHERMAN: I'm Peter Sherman.
- 17 MADAM CHAIR: Thank you.
- 18 MS. ANTHES: Thank you, Madam Chair. I will
- 19 get started.
- 20 Again, thank you to Superintendent Inez for
- 21 coming, Terry Katie (ph) for coming all the way down, Board
- 22 Member Trenapol (ph) for coming down. We appreciate you
- 23 driving the long way.
- We have been working in partnership with the
- 25 Superintendent and Terry Katie, the school leader, to



- 1 determine what is best for the District and the students
- 2 over the past several months. This is a small rural
- 3 district and this District is in a little bit of a unique
- 4 circumstance in the Third District where rating is largely
- 5 driven by one school, online middle, and high school.
- 6 As such, we have in partnership with the
- 7 District, come to agreement. After analyzing the data and
- 8 looking at instructional practices and a whole host of other
- 9 contextual issues, that it is in the best interest of the
- 10 students for a partial closure of Destinations Career
- 11 Academy of their middle grades, six through eight.
- 12 Given their closure plan and our discussions
- 13 with them, the District believes they can do this with
- 14 minimal disruption to students, and that those students can
- 15 find better and higher performing options.
- 16 While we have seen some improvement and
- 17 promising practices at the high school level at Destinations
- 18 Career Academy, we have not seen quite the same clarity of
- 19 mission and ability to serve middle school students, and
- 20 this is seen in the performance data of the middle school
- 21 students.
- 22 So as such, we believe that the best path
- 23 forward for student success is a partial closure of those
- 24 middle grades at Destinations Career Academy. Again, our
- 25 highest concern is for the students in the middle grades,



- 1 and we are confident that there are multiple other online
- 2 school options that are better performing for students at
- 3 this time.
- 4 We believe the District has a plan for
- 5 supporting those students and families in this transition,
- 6 and our team is also available to provide guidance on this
- 7 process. This constitutes a recommendation for both the
- 8 school and the District. At this point, I will turn it over
- 9 to Associate Commissioner Alyssa Pearson, to give you some
- 10 more details on rationale for our recommendation.
- 11 MS. PEARSON: Thank you. Good afternoon,
- 12 everyone. I'm going to talk to you just a little bit about
- 13 the school district and the district and the school status.
- 14 Julesburg School District RE-1 will enter its sixth year of
- 15 being accredited with a priority improvement plan on July 1,
- 16 2017. Likewise, Destinations Career Academy in Colorado,
- 17 which was formerly called Insight School of Colorado. So, I
- 18 know when you were reading your State Review Panel reports
- 19 you'd see Insight School there, the name changed to
- 20 Destinations Career Academy this year. That school will
- 21 also enter year six on July 1, 2017. As such,
- 22 the board is required to direct action to the District's
- 23 local school board prior to June 30th, and our
- 24 Commissioner's recommendation, as Dr. Anthes said, is really
- 25 focused on both the school and the District action since



- 1 the, the challenges with performance are aligned. The
- 2 District's challenges are tied directly to the school
- 3 challenges.
- 4 As Dr. Anthes said, the Commissioner
- 5 recommends a partial school closure for Destinations Career
- 6 Academy, specifically closing those sixth through eighth
- 7 grade, grades of the sixth through 12th grade school that
- 8 currently is open.
- 9 This will really address the root causes for
- 10 why the District has been identified as well as the school
- 11 and I'll show you that as we walk through the data a little
- 12 bit more. This recommendation came from a
- 13 number of different data sources. It's a review of the
- 14 data, it's talking and looking at the leadership, culture,
- 15 academic systems, and the unified improvement plan of the
- 16 District and the school. It's based on conversations
- 17 between the Commissioner, CDE staff, District and school
- 18 leadership over the past several months, the State Review
- 19 Panel's final recommendation and most importantly the
- 20 District's own proposal to pursue closure for the middle
- 21 school portion of the online school.
- 22 So again, this is a summary of the
- 23 recommendations that we have so far. The State Review Panel
- 24 recommended management when they put out their
- 25 recommendation back in 2015 or closure if progress wasn't



- 1 made, and we'll talk about that more later on today. The
- 2 Commissioner's recommendation is for partial closure as is
- 3 the District's proposal.
- 4 So today, we will ask you again to give us
- 5 some direction to make a motion on which way you would like
- 6 the, the Department or the District or us together to
- 7 proceed in terms of the written determinations and the next
- 8 step for you to make your formal decision in a subsequent
- 9 meeting.
- 10 So we are traveling, I realized yesterday,
- 11 that we are, I don't know that we could get more
- 12 geographically distant than the two Districts we're talking
- 13 to today, because of Cortez' down in the far southwest
- 14 corner and now we are traveling to the far northeast corner.
- 15 And I, I really, the math, nerd in me wants to go pull out
- 16 the ruler and measure and I really think we're as far apart
- 17 as possible, geographically.
- 18 So, Julesburg is in the far northeast corner
- 19 of the State. They serve approximately 600 students, 347 in
- 20 the multi-district online school, about 133 in Julesburg
- 21 Elementary School which is a K6, and about 109 in Julesburg
- 22 High School which is grades seven through 12. The District
- 23 has authorized the online schools, had the school opened
- 24 since 2008. It's a District run the school. It's not a
- 25 charter school but they've had persistent challenges with



- 1 growth, achievement and post-secondary workforce readiness
- 2 at that online school over the years and that's really been
- 3 the driving force in the District's rating.
- 4 CDE has worked with the District. We've been
- 5 engaging with them over the, with the District and the
- 6 school regarding the accountability pathways these past
- 7 several months. CDE has had a turnaround support manager
- 8 assigned to the District who has checked in with both the
- 9 District and school over the past years.
- 10 The District has not applied for competitive
- 11 grants over the past five years or some money from Race to
- 12 the Top, early childhood readiness grant that the District
- 13 has -- has received.
- 14 So, this is a picture of the District and
- 15 school ratings over time. The first line is the District's
- 16 ratings and you can see they've had a priority improvement
- 17 reigning consistently since 2010. You can then see in
- 18 Julesburg Elementary School and Julesburg High School which
- 19 are the brick and mortar schools physically located in the
- 20 District.
- They have consistently been in that
- 22 performance plan until this past year where there was
- 23 challenges with participation. There was not enough data as
- 24 a result of participation in the State Assessment to be able
- 25 to give a rating.



- 1 So, those schools received insufficient State
- 2 data ratings. Destinations Career Academy had a turnaround
- 3 rating for 2010 and 2011, and since then has been at the
- 4 priority improvement level.
- 5 So, the, the challenges with the District
- 6 really are centered around this online school and not around
- 7 the brick and mortar. I'm going to show you that a little
- 8 bit more and the impact of why.
- 9 So, this slide shows you the student
- 10 enrollment. The blue color is the number of students
- 11 enrolled in Destinations Career Academy, orange is the
- 12 Julesburg Elementary School, and the gray is Julesburg High
- 13 School. So, while the percentage of students and the number
- 14 at the online school has declined over time, it's still a
- 15 large percentage of the students in the District as a whole.
- And as such, it really has an impact on the
- 17 District's overall accountability rating. When we look at
- 18 Destinations Career Academy by performance level, they're
- 19 sixth through 12th grade schools, so when we split out and
- 20 look at the levels by middle school and high school, you can
- 21 see something really happened this past year in 2016.
- We saw improvement at the high school level.
- 23 The high school hadn't earned a priority improvement
- 24 consistently. This year, they moved up to improvement. At
- 25 the same time, that the middle school ratings showed a



- 1 decline down to turnaround. So, we're seeing it's not this
- 2 consistent level of performance at both levels of the
- 3 school.
- 4 We dug in and really looked at the calculated
- 5 impact of that middle school level on the district's rating
- 6 and both the school rating. So, if you were to remove the
- 7 middle school grades at Destinations Career Academy, we
- 8 wanted to see what would happen to both the school rating
- 9 and the district rating.
- 10 If we did that, the district would -- and --
- 11 would earn and accredited with an improvement plan rating.
- 12 And Destinations Career Academy itself, the school, just --
- 13 if it -- you looked at it as a high school, would also have
- 14 an improvement plan.
- 15 So, those are kind of the data reasons why
- 16 the student performance did or why we landed at the partial
- 17 closure decision. I'm going to turn it over to Peter
- 18 Sherman now to talk more about the conditions in the school
- 19 district.
- 20 MR. SHERMAN: Thanks Alyssa. So, I'll just
- 21 review some of the conditions and systems with Destinations
- 22 Career Academy.
- 23 As was described this morning, these are
- 24 conditions that we use as a framework for some of our work
- 25 and that we think about and then turn around world. Those -



- 1 those conditions are around; leadership and staff; around
- 2 school culture; academic systems which really include
- 3 curriculum materials; instruction and assessments and
- 4 sources of data; district support and flexibility; and local
- 5 school board and community relationships.
- 6 We use these conditions as a framework to
- 7 both assess and to support schools and districts. K-12
- 8 Incorporated is the managing entity for Destinations Career
- 9 Academy, and it's been an involved partner with Julesburg
- 10 staff for a number of years. The State Review Panel
- 11 indicated that K-12 provides leadership around improvement
- 12 strategies, and regularly meets with school and district
- 13 staff, and that those relationships could also be
- 14 strengthened with some more definition, was noted in one of
- 15 the reports.
- 16 Destinations' teachers live and work from
- 17 various locations across the state as they do in -- in other
- 18 online schools. So, they're not nec -- they're not all, I'm
- 19 not sure if any of them, but they're not all housed in
- 20 Julesburg, Colorado. Forgive the -- the other acronym, the
- 21 CODCA, is Colorado Destinations Career Academy.
- We tried to spell that out. Although
- 23 Destinations is an online school and students live in
- 24 geographically different locations, the culture and how
- 25 students feel connected to the school is still very



- 1 important. As with many fully online schools, students
- 2 choose to enroll for a variety of different reasons.
- 3 Destinations has a fairly significant
- 4 mobility rate, 50 to 70 percent of the students are new to
- 5 the school each year. Students do engage with each other
- 6 face-to -- face, however, through different events at
- 7 different locations across the state, including field trips,
- 8 school clubs, college visits, and other activities.
- 9 Destinations focuses on a culture of career
- 10 readiness which you'll hear more about today, offering
- 11 different career pathways, including business and management
- 12 and administration, health sciences, and information
- 13 technology. Students also engage with others through these
- 14 career-based student groups such as DECA and HOSA
- 15 organizations around business and around health professions.
- So, there are a variety of ways that students
- 17 engage with each other face to face. Around academic
- 18 systems, K-12 provides Destinations with an online learning
- 19 platform which includes curriculum, benchmark assessments,
- 20 systems for student data, and professional development for
- 21 adults. K-12 programming at Destination is being aligned to
- 22 newly established career and technical education pathways,
- 23 CDE courses in business, health, and information technology.
- 24 And additional CDE pathways are scheduled for
- 25 next year which I know the district is going to talk about.



- 1 Students engage academically in Destinations through a --
- 2 both synchron -- synchronous courses where kids are logging
- 3 in and are online with sort of live courses where there are
- 4 teachers that are facilitating, and then with asynchronous
- 5 courses where students can engage in coursework on their own
- 6 schedule where -- courses that are -- that are loaded up
- 7 online.
- 8 I was able to observe one of the synchronous
- 9 courses and you could -- you need -- can sort of see and
- 10 hear teachers engaging with students and -- sharing work
- 11 online. Destinations students also take benchmark
- 12 assessments that are aligned with their coursework.
- 13 They also use the Star 360 as an assessment
- 14 tool. Destinations requires that every student have a
- 15 learning coach or an adult who can support and hold the
- 16 student accountable. This is often parents or other adults
- 17 in kids' lives that they know. The middle school students
- 18 tend to need more adult supervision as -- as tends to be the
- 19 case with middle school students, and sometimes that -- that
- 20 becomes more challe -- I think that's one of the challenges
- 21 that -- that they face with the middle school aspect of
- 22 Destinations.
- 23 Around district supports and flexibility,
- 24 again just a reminder that Destinations is a Julesburg
- 25 district school and it's run by the district. Thus the



- 1 district is quite involved in the operation and the
- 2 management of the school along with K-12.
- Julesburg High School students can take
- 4 online courses from Destinations, also for acceleration and
- 5 for elective courses. So, that's an option, provides some
- 6 options for kids in the brick and mortar schools as well.
- 7 And then finally, under Borden community relations the
- 8 Julesburg school board is engaged and supportive of the
- 9 online school and receives regular updates about their
- 10 progress.
- 11 The online schools bring additional revenue
- 12 into the community which support some of the services within
- 13 Julesburg, including an extended school day, summer school,
- 14 arts and music, and other initiatives. And the board's been
- 15 involved in considering these accountability pathways and
- 16 decisions over the last number of months and years. I'll
- 17 now pass to Brenda Bautsch.
- MS. BAUTSCH: Thank you, Peter.
- 19 Based on our comprehensive data analysis
- 20 which Alyssa provided some highlights from, and the review
- 21 of the current conditions and practices which Peter provided
- 22 some highlights from, it is clear to the Department that the
- 23 -- the district's most significant challenges are focused on
- 24 the operation and performance of their online school,
- 25 Destinations Career Academy.



- 1 CDE believes that there are certain
- 2 conditions that could be put into place for all students at
- 3 the high -- at the online high school, to see success.
- 4 Those include focusing on this high school mission of career
- 5 and technical education. CDE pathways can be a mechanism to
- 6 increase graduation rates, to decrease dropout rates, and
- 7 the -- the online high school has struggled with -- with
- 8 both of those indicators.
- 9 We also encourage the district to continue
- 10 focusing on data driven instruction at the online school, to
- 11 use interim and formative data to monitor the progress of
- 12 students and intervene and provide support for those that
- 13 need it throughout the school year.
- 14 And to also use their online progress
- 15 tracking regarding course logins and course progress to
- 16 ensure that students are remaining engaged throughout the
- 17 school year. And as Peter highlighted, the district is an
- 18 active partner in the operations and management of the
- 19 online school, and we would encourage the district to
- 20 continue to play that role in monitoring the implementation
- 21 of the CDE pathways and in the prog -- monitoring progress
- 22 of student data on a regular basis.
- So, CDE finds that the best way to achieve
- 24 those conditions for success, that I just mentioned, is to
- 25 close the middle school grades and to focus on the high



- 1 school. We could come to this recommendation finding that
- 2 there have been incremental improvements in -- at the
- 3 Destinations High School level, but we haven't seen those
- 4 improvements at the middle school level.
- 5 As Alyssa mentioned, the high school has
- 6 received enough points on the framework where they would
- 7 have earned an improvement rating this past school year if
- 8 they had stood -- stood alone. And they've really refined
- 9 and focused on this mission of career and technical
- 10 education pathways which is focused at those upper high
- 11 school grades currently.
- 12 And I wanted to note that the district itself
- 13 has also identified this as a pathway that they -- our
- 14 online school can serve and support those school -- those
- 15 students in their high school grades, whereas they are less
- 16 -- are less well positioned to do so for the middle
- 17 schoolers.
- 18 The State Review Panel report which you have
- 19 in your packets also recommended -- wer -- they recommended
- 20 management continue with the current operator, but it was
- 21 contingent upon perform -- an improvement in performance
- 22 over the next two years. This report was conducted in 2015,
- 23 so we're coming up against that two-year mark, and the State
- 24 Review Panel didn't -- did recommend closure if progress was
- 25 not demonstrated. The middle school performance did decline



- from prior improvement to turnaround.
- 2 But we also wanted to look at the data in
- 3 comparison to other online schools in Colorado. And so, we
- 4 ran -- our data analyst ran a -- a host of data which is
- 5 included in the Commissioner's report that looks at the
- 6 performance of online schools on every indicator,
- 7 achievement, growth, and post-secondary workforce readiness
- 8 for online schools that serve middle school grades and high
- 9 school grades.
- 10 Looking just at those schools that serve a
- 11 middle school grades, Destinations Career Academy comes last
- 12 in terms of the overall percentage of points earned on the
- 13 school performance framework. This does only include those
- 14 middle schools that had data available to run a framework.
- There are several online schools that didn't
- 16 have enough data to -- to give a rating. But of those that
- 17 did, Destinations Career Academy middle school grades, we
- 18 just looking at those middle school grades, came in last in
- 19 terms of this overall rating.
- 20 I should also note too on this side that
- 21 there are eight online schools that are in performance and
- 22 so it was clear to us that there could be additional options
- 23 if students wanted to stay in the online environment. If
- 24 the school were to close, that there were other additional
- 25 options available to those students.



- 1 I'll give a brief overview of the State
- 2 Review Panel's report as well and our reaction to that. The
- 3 State Review Panel report because both the school and the
- 4 District are on the clock, the State Review Panel did do two
- 5 separate reports and evaluations, of one of the districts as
- 6 a whole and one of Destination's Career Academy, formerly
- 7 Insight School Colorado.
- 8 For both of those reports, the recommendation
- 9 is the same, which is that destinations continue with their
- 10 current management operator, K-12 Inc. Unless progress was
- 11 not shown for two years in which case, they recommended
- 12 closure. There -- how they came to that recommendation,
- 13 however, was a little bit different for the two reports.
- So, in the school level report that looks
- 15 just at Destination's Career Academy, the State Review Panel
- 16 found the school to be not effective on three of their five
- 17 measures and developing on two. On the six criteria which
- 18 asks if there is a necessity that the school or district
- 19 remain in operation for the school, thus the review panel
- 20 said no, citing that there was not a strong lack of evidence
- 21 that -- strong evidence that there was a clear need for the
- 22 school to remain open, and they also cited a high level of
- 23 student turnover as part of their rationale as well.
- In regards to the district as a whole, so
- 25 this would consider their brick and mortar schools as well,



- 1 the State Review Panel found that they were developing on
- 2 four measures and effective on one and they found that there
- 3 was a need for the district to remain open, particularly
- 4 given the performance level of their brick and mortar
- 5 schools and that the geographic location of -- of the
- 6 district.
- 7 In determining our recommendation, CDE also
- 8 considered the district's own proposal for school closure
- 9 plan. As the list mentioned earlier, we have been in
- 10 communication with -- en -- engagement with the district's
- 11 and school leadership and we were able to see a draft of
- 12 their closure plan which would outline how they communicate
- 13 with families regarding this -- the closure of these middle
- 14 grades.
- 15 We found the plan to be -- to meet their --
- 16 our statutory requirements for us. We found that it met
- 17 those requirements and it also conveyed a very clear and
- 18 transparent process for how they would communicate with
- 19 staff and with families, and it -- and it conveyed a sense
- 20 that the district was very committed to ensuring that all
- 21 those middle school students ended up in a school that was
- 22 best fit for them, whether that was their home district
- 23 school or another online school or a charter school or
- 24 another school of choice.
- 25 And lastly, both the State Review Panel and



- 1 CDE reviewed the other pathway options that are available.
- 2 And at this time we don't recommend a conversion to a
- 3 charter school for Destination's Career Academy, mostly
- 4 because the school already receives a great deal of
- 5 flexibility under the State Statute as a multi-district
- 6 online school.
- 7 So, converting the online school to an online
- 8 charter school would not in practicality fundamentally
- 9 change any -- any practices. Similarly, for innovation, it
- 10 would not result in any different operation of the school.
- 11 Currently, there are not State policies or
- 12 district policies that prevent the school from implementing
- 13 the -- the turnaround efforts because that is a multi-
- 14 district online school. Both the State Review Panel and CDE
- 15 do not recommend a change in management.
- 16 The State Review Panel's recommendation was
- 17 continuation with the current management operator. They
- 18 pointed to the fact that the school's under two different
- 19 management operators between 2008 and 2011 when it was
- 20 acquired by K-12, and so, changing the management operator
- 21 once again, it's not clear that that would result in any
- 22 benefit to the students at this point and might -- might
- 23 just disrupt the system further. Lastly,
- 24 district reorganization was a consideration that we also had
- 25 to look at, given that the district is on the clock.



- 1 However again, because of their brick and mortar schools
- 2 being at performance, we don't see this to be an option to
- 3 be considered at this time.
- 4 The closest districts are about 30 miles away
- 5 and their brick and mortal schools are also a performance.
- 6 So, there's not a differing level there. I will now turn it
- 7 over to Dr. Anthes for a summary and conclusion.
- 8 MS. ANTHES: Thank you, Ms. Bautsch.
- 9 So, as you've seen, our recommendation is a
- 10 partial closure for Destination's Career Academy in the
- 11 middle grades. This will allow the district to focus on its
- 12 core school mission, which is the career technical education
- 13 pathways for the high school grades and we see some good
- 14 work with that.
- 15 The district has a clear closure plan to
- 16 ensure that students will have assistance in enrolling in
- 17 another higher performing school option. Switch the --
- 18 sorry, I don't know. We can outline the details for ongoing
- 19 monitoring if needed, for -- in a written determination.
- However, if it is school closure, it's a
- 21 little bit more clean cut if that's the direction we go.
- 22 CDE will continue to support the district with the
- 23 turnaround support manager as needed and continue to work
- 24 with the district to ensure that its high school continues
- 25 to -- to perform well and indeed actually improves.



- So, and if needed, and if the Board directs
- 2 partial closure, we will assist the district with processes
- 3 to ensure that all students are transitioned to a new school
- 4 successfully and the school and district can provide us
- 5 annual updates to the State Board as to how that process has
- 6 worked. So, with that, I believe we're done with
- 7 the CDE portion of our presentation.
- 8 MADAM CHAIR: Thank you. So, at this time I
- 9 would ask Julesburg School District representatives to
- 10 introduce themselves and then please begin your
- 11 presentation.
- 12 MR. MARVIN: Good afternoon, ladies and
- 13 gentlemen of the State Board. My name is Marvin Trenopol
- 14 (ph). I am president of the Julesburg School District Board
- 15 of Education. Thank you for inviting us today. We are
- 16 excited for you to learn more about this Julesburg School
- 17 District.
- 18 I have drafted my comments in the form of a
- 19 letter that I will read, so I can make sure that I don't
- 20 forget any of my thoughts and -- or comments that I would
- 21 like to share with each of you today.
- I am a retired school administrator, teacher,
- 23 and coach. I have spent the last 50 years of my life de --
- 24 dedicated to working for and with parents, staff teachers,
- 25 students of the Julesburg School District. I spent 30 years



- 1 of my career teaching and coaching at Julesburg.
- 2 Towards the end of my career, I served as a
- 3 principal of our Junior Senior High School. Upon
- 4 retirement, I have served on the -- on the Julesburg School
- 5 Board for two eight-year terms, for the total of 16 years.
- 6 With this being my last year of serving the
- 7 Julesburg School District in some capacity, there is no
- 8 person more informed or better equipped than myself to stand
- 9 before you and reassu -- reassure you, that the state of our
- 10 school district is strong.
- 11 There is no one in this room today that is
- 12 more passionate and committed to ensuring that the students
- 13 attending any one of our three schools, that comprise the
- 14 Julesburg School District, are being served well and being
- 15 prepared to be productive citizens in our society after they
- 16 graduate from high school. Excuse me.
- 17 The Julesburg School District has more than,
- 18 and yet she fair share of academic performances, awards and
- 19 recognition at both State and lo -- National level, based
- 20 upon the academic performance of our students on
- 21 standardized assessments. The Julesburg School District
- 22 over the years has earned the coveted John J. Irwin, School
- 23 of Excellence Award four times.
- 24 We've earned the Governor's Distinguished
- 25 Improvement award three times and our high school has been



- 1 recognized by U.S. News and World Report as one of the best
- 2 -- America's best academic performing high school, seven out
- 3 of the last nine years.
- We are here today because one of our schools,
- 5 according to the measuring stick, you have been required to
- 6 use by the Federal government to determine performance
- 7 levels of district, schools, teachers and/or students, is
- 8 not measured enough. We feel that measuring stick mu -- has
- 9 much to be desired and oftentimes does not reflect the true
- 10 performance levels and potential that is being realized by
- 11 our students, staff and school.
- Many of our students enrolled in the online
- 13 schools struggled to be successful at many traditional brick
- 14 and mortar schools throughout the State long before they
- 15 entered the doors of our online school. Excuse me. We have
- 16 been working our tails off trying to constantly improve
- 17 outcomes for these at-risk struggling students.
- 18 We have not been able to show, by way of the
- 19 standardized test measuring stick, that we are meeting the
- 20 prescribed benchmark of success. But you only need to visit
- 21 the families and students who graduate from our online
- 22 school at our graduation ceremony at the end of each school
- 23 year, to know that we have had a tremendous impact on their
- 24 lives and offer them hope for their future.
- 25 With that in mind, we come before you today



- 1 with a proposal to move forward, that we hope you will agree
- 2 best served our mutual goal to provide students and family
- 3 across Colorado with unique options that allow them to be
- 4 better prepared to this college and career ready upon
- 5 graduation from high school.
- 6 At this time, it is my pleasure to introduce
- 7 Superintendent Shawn Ehnes to share the details of our
- 8 proposed along with the supporting data and rationale to
- 9 move forward with the pathway that makes sense for the
- 10 students, staff, and families of the Julesburg School
- 11 District. Thank you.
- 12 MR. EHNES: Thank you for inviting us out.
- 13 My name is Shawn Ehnes. I'm the Superintendent of the
- 14 Julesburg School District. I've been lucky enough to be
- 15 part of the Julesburg School District for 17 years. And
- 16 over that time, we've had some incredible success at our
- 17 school.
- 18 We're really excited about trying to be
- 19 innovative as a school district and continue to move forward
- 20 with that innovation as the realm of education changes. I
- 21 hate to admit that this is the second most important place I
- 22 wanted to be today but don't feel bad.
- The only other place I'd rather be is
- 24 watching our boys basketball team right now on the Budweiser
- 25 event center in the first round of the state playoffs but



- 1 you're a close second so --
- 2 MADAM CHAIR: Thanks so much.
- 3 MR. EHNES: That's how scheduling works. You
- 4 never anticipate when the great things will be missed in
- 5 life. So -- so, today we come before you to talk through
- 6 about our Julesburg School District. And Ms. Katy and her
- 7 team have expressed is -- we're really here to celebrate the
- 8 success of our brick and mortar schools. I think they've
- 9 done a nice job of clearly establishing that we've got a
- 10 really high performing school district in the brick and
- 11 mortar world.
- We've been working really hard to get better
- 13 at our online school. But part of leadership is recognizing
- 14 what you're doing really well and maybe some things that
- 15 you're not doing so well.
- And so today is also being transparent in
- 17 understanding that our data tells us that we are really
- 18 struggling to see gains and improvements and progress in our
- 19 middle school. But we do have some clear signs of progress
- 20 in improvement in our online high school.
- 21 And more importantly, we're really excited
- 22 about the fact that for eight years, we've envisioned
- 23 creating for the state of Colorado, the one and only career
- 24 pathways model for families and kids throughout the state to
- 25 be able to actually get into high school courses that can



- 1 crea -- articulate from when they're freshmen in high
- 2 school, way till they -- they're senior in high school with
- 3 something they're really passionate about doing after they
- 4 leave high school and get connected to experiential learning
- 5 experiences through apprenticeships and things like that
- 6 that allow them to not just learn it in the books but
- 7 actually learn from people that are involved in those
- 8 things.
- 9 So, we hope to leave today with an
- 10 understanding of how we're moving forward with you and what
- 11 we hope to not only provide for the kids in Jules where we
- 12 have about 32 of our 75 high school kids that are taking one
- 13 or more online high schools. So, this doesn't exist out in
- 14 a nebulous place where we don't know intimately what goes on
- 15 with teachers and kids. We see it every day in our school
- 16 with the 30 some kids that we have taken these courses.
- 17 So, today, on as the agenda talks about,
- 18 we'll look at some of that data, give you a little bit more
- 19 of a picture inside of our district with regards to the
- 20 performance rating that you referred to. We'll also talk
- 21 about some internal data that we see with our online school.
- 22 And then, we'll talk about the proposal for the school
- 23 closure of the middle school and what that communication
- 24 will look like.
- 25 And then, we want to spend the majority of



- 1 our time giving you a real good look at what the CTE
- 2 pathways program is going to provide as a resource to
- 3 families and students throughout Colorado. So, the first
- 4 slide that we're going to talk about is our district
- 5 performance framework. And I think on the slides, that Katy
- 6 and her staff showed you just kind of -- showed it as a
- 7 performance.
- 8 So, on the -- from 2011 to 2016 on the left
- 9 side of that spreadsheet, you can see that our district's
- 10 performance with our online program shows that it's been
- 11 accredited with priority improvement plan. If we pull that
- 12 off, you can see that we would be accredited, and I think
- 13 the lowest we dip down as a brick and mortar elementary and
- 14 high school was down to 75.7. And as you're aware, 80
- 15 percent, I think, is the threshold for accreditation with
- 16 distinction. So, our brick and mortar elementary and high
- 17 school are performing just under the benchmark for being one
- 18 of the few school districts accredited with that
- 19 distinction.
- 20 So, I hope that you recognize that with that
- 21 ability and demonstration that we have a really solid Board
- 22 of Education and administrative leadership and a committed
- 23 group of teachers. And we carry that forward not just with
- 24 our brick and mortar, but we ca -- carry that sense of
- 25 excellence into what we want to do with our online school as



- 1 well. So, the next slide is related to specifically our
- 2 online performance.
- 3 So, if you look at the far-left hand column,
- 4 our online school currently, middle online school earned
- 5 38.3 percent of those accreditation points. And then you go
- 6 over to the next column where it looks at only the online
- 7 middle school performance and you can see that that 38.3
- 8 percent drops down to 32.5 percent. And then if we look at
- 9 just the online school -- high school and their performance,
- 10 you can see that that earned 44.7 points.
- 11 And so, what that clearly establishes is as a
- 12 total school, we are seeing those gains and progress in our
- 13 online performance at the high school level. And as we
- 14 talked about, we recognize that our middle school is where
- 15 we're struggling to see those types of gains. And so, with
- 16 that 44.7 that we earned on last year's state assessments,
- 17 we did that with -- we only fell a short of 8.3 percentage
- 18 points of being able to get to the performance accreditation
- 19 status. And some of those notes below are -- talk about the
- 20 fact that our online school as well as our brick and mortars
- 21 have seen some real opt out movements related to parents
- 22 choosing not to participate.
- So, you can see that about a third of our
- 24 population in those different pockets a -- are not
- 25 represented in that and we'll go into some of the detail



- 1 about that because it's important to know what the students
- 2 are and what their background is.
- 3 So, I guess our proposal moving forward is,
- 4 as Cindy has talked about, is that we are acknowledging our
- 5 lack of performance in middle school, excited about our
- 6 performance in high school, thrilled with our ongoing
- 7 performance at a district level and feel that our best
- 8 course forward will be moving forward with that partial
- 9 closure of our online school.
- 10 So, to go more into some details related to
- 11 our middle school and our high school, at this time, I'd
- 12 like to introduce Terry Katie who's next to me and she is
- 13 our Head of School at Destination's Career Academy, talk to
- 14 you about some of those ideas.
- MS. KATIE: Thank you, Shawn.
- And thanks to all of you for your time today
- 17 and -- and for having us here to discuss our school and our
- 18 district with you, we appreciate that. As Shawn said, my
- 19 name is Terry and I've had the privilege of being the head
- 20 of school at Destinations Career Academy, formerly Insight
- 21 School of Colorado, for about a year and a half since
- 22 January of 2016. However, I've worked with the school since
- 23 the summer of 2013 in different various roles. So, it's
- 24 just been really exciting to be a part of the mission and
- 25 the vision as it's developed, especially in the CTE program



- 1 we'll tell you a bit about.
- This slide here, as Shawn mentioned, we've
- 3 had some struggles the last couple of years with parents opt
- 4 out the online schools. As you may or may not know, we
- 5 assess students all over the state of Colorado, renting out
- 6 different sites because of course they live all over the
- 7 state of Colorado.
- 8 And we do experience a pretty heavy opt out.
- 9 Our -- our parents choose to opt out. Some of them come
- 10 from a home school type situation, where they -- where they
- 11 truly do believe they don't want their -- their students
- 12 assessing. And others, it's honestly a convenience factor
- 13 to not have to drive to one of our sites when you're so used
- 14 to schooling from home.
- 15 So, about a third of our students on PARCC
- 16 and about half of our students on CMAS did indeed opt out in
- 17 2016. And we just want to make note that these are some
- 18 pretty strong students.
- 19 About two thirds, sometimes a little bit more
- 20 of those students are -- are -- achieve highly on our
- 21 internal assessments. If you Scantron for the past several
- 22 years, beginning of the year, middle year and end of year.
- 23 We've shifted to Star 360 for this year. And we just -- we
- 24 always look at the data on those students and it is a
- 25 stronger set of students, the majority of them that aren't



- 1 assessing on the state assessments.
- 2 So, we do feel like that's taking a play into
- 3 the performance on the -- on the SPF. But more importantly,
- 4 I want to go to this slide and -- and talk about the actual
- 5 state performance data because we do realize that of course
- 6 we're -- we're held accountable to the measures on that
- 7 performance framework.
- 8 And this is really just bringing out more the
- 9 reason we're we feel like our high school is really growing.
- 10 I think ACT really tells a nice story. This is an
- 11 assessment that juniors have historically really cared
- 12 about. They have a lot to buy into it because it really
- 13 plays a role in their future. And you can see over the last
- 14 three years, how we've increased in that composite average
- 15 up to 19.4 in 2016 last spring, just under the state average
- 16 which I believe is right at 20.
- 17 So, really some significant gains there in a
- 18 -- in a test that these students are committed to taking.
- 19 We've done some measures at the school, of course, with
- 20 things like ACT prep and counseling with these students to
- 21 really support them through that exam. Also in the CMAS
- 22 science last year, our 11th graders that did assess, and it
- 23 was just about half, put us at the 63rd percentile rank of
- 24 all schools in Colorado. So, we did meet expectations, so
- 25 to speak, on the SPF as we were about the state average



- 1 score on that mean average. Another place that -- that CDE
- 2 has turned into and -- and we certainly are constantly
- 3 paying attention to and really intentional efforts as our
- 4 graduation rates. Online schools historically, as you
- 5 probably know, struggle with graduation rates.
- 6 One, we have a really, a -- as students come
- 7 and go, as you heard 50 to 70 percent students are brand new
- 8 each year, so if they come to us behind in credits, they of
- 9 course become part of our graduation rate. So, that's one
- 10 of the struggles. Not to mention that we do have a pretty
- 11 high-risk population that we're really trying to serve and
- 12 to do something different for those students to help them
- 13 graduate from high school.
- So, while we have improved from 2014 to the
- 15 2016 measure by more than double, we know we have a long way
- 16 to go. And that's one of the strong reasons of putting in
- 17 the CTE program, that we'll tell you about, to really give
- 18 these students a meaningful opportunity, to have this
- 19 intentional focus where they can leave high school with
- 20 career goals, some experience and a vision of where they
- 21 want to be.
- 22 We do see -- we also track credit approval at
- 23 our school to sort of counter grad rates. And so, we do
- 24 track rates of -- of students accruing credits year over
- 25 year and to make sure they're staying on track within our



- 1 model. And we do see about 84 percent staying on track
- 2 versus credit accrual wise in our school while they're
- 3 there.
- 4 Let's see at this point, I'm going to hand it
- 5 back over to Shawn.
- 6 MR. EHNES: Okay. So, with that data, what
- 7 we're asking the board to understand is that we feel that
- 8 the best way to move forward is a restructuring with that
- 9 closure of our middle school and continue our high school,
- 10 which is going to allow us to do a couple of things and
- 11 provide an avenue for us. So, we just feel
- 12 like going to high school only program as we move into the
- 13 career pathways program, allows us to get a real singular
- 14 focus on making sure that's a really successful model by
- 15 eliminating the middle school, and the second thing that I
- 16 think it does is it provides the state board with an avenue
- 17 and a rationale to move forward with accreditation regime
- 18 change at the district and school level, and hopefully
- 19 resetting that accountability clock.
- 20 So, that is what we're hoping the state board
- 21 will recognize, make sense. And obviously any time you're
- 22 going to do a closure, we as you would be interested in
- 23 knowing is making sure that any closure there are going to
- 24 be the real parents and real kids that are impacted and
- 25 affected, and that we want to and you would want that to be



- 1 done in a purposeful way that has a definitive plan and a
- very good communication, so that we can transition those
- 3 kids to a better situation for them.
- 4 So, we've spent a lot of time going through
- 5 how we're going to handle that closure and how we plan to
- 6 work with the families and kids. And to talk through those
- 7 details, I had asked Terry to kind of share the
- 8 communication with staff, parents and students when our plan
- 9 is moving forward with that closure.
- 10 UNIDENTIFIED VOICE: Sure. Thank you. And
- 11 I believe you guys have received a copy of the closure plan
- 12 but we'll, we'll talk briefly through some of those measures
- 13 and, and intent that we have around that.
- So, first of all, our staff. It -- we have a
- 15 pretty small school, so our staff oftentimes share teaching
- 16 grades in the middle and in the high school. It should be a
- 17 pretty minimal impact on staff in terms of our school growth
- 18 in the FTE, we have allotted for that.
- 19 We do hope that with our CTE program really
- 20 growing, we actually grow our high school to, to be almost a
- 21 similar population size as our middle and high school this
- 22 year is together.
- 23 But you should know that our staff has been
- 24 greatly involved for many years through unified improvement
- 25 planning, through the request to reconsider a proposal this



- 1 fall, and in great communication through this whole plan as
- 2 well. So, the staff has been, that communication really has
- 3 been full and ongoing and with support from, from lead
- 4 teachers and, and all of our staff really.
- 5 For the students, the most important piece
- 6 and obviously the part that gets in all of our hearts, you
- 7 should know it affects about 50 students currently. So, we
- 8 have 19 sixth graders and 32 seventh graders, so 51
- 9 students. The rest of our middle school students are
- 10 actually eighth graders, so of course they would be more
- 11 than welcomed to join us next year as a high school student.
- 12 We do plan to, to have communication in
- 13 several ways. One of the most meaningful ways is to have a
- 14 one on one meeting with each family, with an administrator
- 15 and a counselor on hand to really discuss with the family
- 16 options for next year. If they prefer to stay in the online
- 17 world, we have a sister school with K-12, Colorado Prep
- 18 Academy, that's an option that gives them very similar
- 19 curriculum and a very similar model with an added in blended
- 20 piece.
- 21 And also as you saw on the -- on the list
- 22 from CDE talking through other online school options as well
- 23 depending on what the families, the families are really
- 24 looking for in terms of structure in similarity to what they
- 25 have currently. Of course, also discussing options, you



- 1 know, back in their brick and mortar to their district
- 2 location or other schools of choice, other charter schools,
- 3 things they might be looking for.
- So, we'll be prepared to understand where the
- 5 family lives and their situation, how long they've been with
- 6 us. I mean, that's always, you know, if they just come here
- 7 this year, have they been with us for two years? Have they
- 8 been in online schools for six years to really help families
- 9 and guide them in, in a good direction for each child. For
- 10 our, it -- LASO have written communication of course around
- 11 this as well.
- 12 And then for our eight through 12 students,
- 13 it'll be much more simple, it's really just communication to
- 14 help them understand the rationale and the really -- the
- 15 focus of the CTE program. We're starting to work with
- 16 families already on re-registration for next school year and
- 17 really explaining to them what we're going to bring, and
- 18 highlight, and the new pathways, and the new opportunities
- 19 for students to really to keep them wit -- with us and keep
- 20 them involved.
- 21 One of the strongest data points we see as,
- 22 as student stay and remain in our program, they do better
- 23 and better. There's a huge learning curve to online
- 24 education. So, we really, you know, with our eight through
- 25 12 families really work with those, those families to stay



- and, and commit to education.
- So, that gives you an idea of our, our plan
- 3 with our current families. Of course, for new students
- 4 moving forward as our enrollment period opens up, we'll just
- 5 obviously enroll for grades nine through 12. And K-12 as a
- 6 company will assist families who are in those middle grades
- 7 to, to another K-12 school if they're interested in this K-
- 8 12 schools in Colorado.
- 9 MR. EHNES: Okay. I wanted to share with you
- 10 now the rest of our presentation is really focused on giving
- 11 you a clear picture of our career pathways online high
- 12 school program and how we intend to roll it out, and grow
- 13 it, and expand it, and try to as everyone sees make a
- 14 connection with kids to life after high school, and we're
- 15 really hoping that you can recognize through this type of a
- 16 program that we're bringing a resource that doesn't exist
- 17 for everyone and we, we create a platform in which even the
- 18 smallest rural districts will now have the opportunity to
- 19 our curriculum options that are clearly articulated to the
- 20 ICET process.
- 21 So, everything is embedded in the ICET
- 22 process and that ICET process is intended to walk every high
- 23 school student down the path of here's what I want to be, if
- 24 I want to be this, I need to take these kind of courses. If
- 25 I take these kind of courses, I'm more likely to be



- 1 successful in the world of work, college, or whatever they
- 2 choose to do after high school.
- And so, for that to be true, all high
- 4 schools, regardless of geographical location, should be able
- 5 to provide their students with the kind of courses that
- 6 allow them to clearly get that kind of an opportunity to
- 7 move forward with that. So, CTE is about creating relevant
- 8 and meaningful career related learning experiences through
- 9 rigorous courses that lead to high demand career pathways.
- 10 The career pathways should be starting with a
- 11 exploration process to determine if that's a pathway that
- 12 continues to make sense and it should escalate to the end
- 13 being some sort of certification, so that at the end of that
- 14 pathway, they have some certified knowledge base or skill
- 15 level that sets them apart from other high school students
- 16 that don't have that experience.
- 17 Destinations Career Academy is the one and
- 18 only online school that is totally focused on career
- 19 pathways. And we are currently in the process of working
- 20 with CDE to make sure all of our pathways will be approved
- 21 and meet CTE qualifications. And the final
- 22 note that is an expansion is we look to hopefully expand to
- 23 provide particularly small rural districts with this career
- 24 pathways program or we're going to call that Destinations'
- 25 direct, so that we can partner with small rural school



- 1 districts that have limited curriculum options for their
- 2 kids, their students would remain full time students at
- 3 their local district but have the ability for a very cost
- 4 effective way to add all of these pathways. All of these
- 5 certifications, and all of these student organizations that
- 6 we're going to talk about as part of the offering of the
- 7 learning experience for their high school students and still
- 8 maintain them in their district full time.
- 9 So, we're excited to talk through all of
- 10 these details and we're going to walk through the pathways
- 11 in the clusters and the student organizations at this time
- 12 with Terry.
- 13 MS. KATIE: All right. So, this is what
- 14 we're really excited about with our school mission to -- to
- 15 offer a program like Shawn said to students that live
- 16 everywhere. There's no doubt that America, as a
- 17 whole, is in need of more CTE programs for students who
- 18 aren't necessarily ready for a four-year college but maybe
- 19 need something different, a two-year college. Some of them
- 20 a CTE program and some of them right into the workforce.
- 21 So, what we've got -- currently, I'll go through.
- 22 So, currently, in the health sciences, we
- 23 have pathway program -- a pathway program in CNA, Certified
- 24 Nurse Assistant, and certified medical assistant as well as
- 25 pharm tech, pharmacy -- pharmacy technician. We are going



- 1 to add a fourth pathway there next year in health
- 2 administration and this more billing and coding and
- 3 transcription.
- 4 One of the main reasons is being an online
- 5 and slightly blended school with our concurrent enrollment
- 6 and working experience. But we don't have a physical lab,
- 7 so to be state approved in CNA and CMA, you really need that
- 8 physical location for students to, five minutes, have a lab.
- 9 We use concurrent enrollment for that, but we're adding in
- 10 that more administrative pathway as well.
- 11 We also have two pathways as you can see in
- 12 business, admin and management as well as marketing and also
- 13 in IT, we have programming and web design or design and
- 14 visual communications. And then next year, we're really
- 15 excited, we're going to add agriculture, two different
- 16 pathways in Ag.
- 17 And like Shawn was saying especially with
- 18 serving the more rural districts in a part time sort of
- 19 fashion that was indicated desire by -- by many districts
- 20 and also stem. Adding stem as well next year. And I'll go
- 21 ahead and go on, put those for me.
- The next two slides, I'll just briefly
- 23 mention. Those just show you that we have, for every
- 24 pathway, that first slide really just shows the all-
- 25 encompassing picture, showing the courses, possible careers,



- 1 different student organizations that can go along with that.
- 2 And then the following slide, just we have
- 3 the course descriptions of course for every pathway. And
- 4 that's just some of the, you know, resources that we have
- 5 for families and students within our -- our course catalog
- 6 as well. The career and technical student organizations,
- 7 this is where things really come alive for -- for children
- 8 outside of the coursework they may take.
- 9 Currently, we have skills. Skills USA is --
- 10 is a big CTE organization that really focuses not only on
- 11 IT, but actually encompasses leadership and professionalism
- 12 and really all of the CTE pathways. But as we are adding
- 13 things on for next year and we've been approved in different
- 14 pathways, we are adding FBLA and DECA.
- 15 We actually already have the chapters.
- 16 Students will start next year as well as HOSA, that's the
- 17 whole science CTSO and FFA, as we gather in agriculture
- 18 pathway. As important as the CTSOs and the coursework, to
- 19 complete the pathways is really the workforce experience,
- 20 and this is something we've really just did -- we're diving
- 21 into it now this school year.
- We've had career tours and job shadowing
- 23 experiences at a variety of places. Some of those locations
- 24 you see on the slide and our students are actually starting
- 25 some interviewing this spring with some different companies



- 1 in hopes of having worked there over the summer.
- 2 So, we have a career coordinator who works at
- 3 our school, who's just done a fabulous job in making
- 4 connections around the state to support students in that
- 5 angle. We also have an active Advisory Committee. A CTE
- 6 advisory committee of five individuals from an concurrent
- 7 enrollment options, from Red Rocks and also from industry
- 8 especially in IT. I'm sorry, I'm speeding up.
- 9 I just saw my time limit. The last thing I
- 10 really want to highlight to you with the CTE is just that we
- 11 are seeking state approval to really be recognized as a
- 12 state approved program and not just a school having
- 13 pathways.
- 14 So, we've received approval in the business
- 15 and marketing. We've submitted IT, health sciences is
- 16 coming, and then of course next year, are new ones as well.
- 17 So, we're really excited to -- to actually be a recognized
- 18 program with the state.
- 19 MR. EHNES: Okay. So, our request moving
- 20 forward is we're asking the state board, upon closure of our
- 21 middle school, to assign a new accreditation accountability
- 22 rating of approval for both Julesburg School District and
- 23 our online school. And hopefully, you feel that is
- 24 rationale is supported by the data and rationale presented
- 25 today.



- 1 Approval of an accreditation rating chain
- 2 will reset the accountability clock for both the district in
- 3 our school and allow us to provide students and families
- 4 throughout Colorado the opportunity to enroll in a career
- 5 pathways secondary education program that is not offered
- 6 through any other existing online school.
- 7 So, with that, I want to thank you for your
- 8 time, your consideration and we'd be glad to answer any
- 9 questions you might have or providing any further
- 10 clarification.
- 11 MADAM CHAIR: Thank you very much. At this
- 12 time, the state board will be engaged in conversation with
- 13 you and among us. However, I've received permission from
- 14 legal counsel to allow us to take a guick five-minute break
- 15 because I darn near killed them this morning.
- 16 It doesn't mean that we're not allowed in or
- 17 out, back and forth at this particular time. You understand
- 18 we're kind of in the middle of this hearing. If you'd
- 19 respect that and allow my colleagues to get a cup of coffee
- 20 and please be back in five minutes. We would really
- 21 appreciate it. Thank you.
- 22 UNIDENTIFIED VOICE: She loves that, thanks.
- 23 (Break)
- 24 MADAM CHAIR: Thank you, folks for returning,
- 25 eventually. At this time, the state board will engage in



- 1 discussion and ask questions to both parties.
- As a reminder, based on the board's 2016
- 3 procedures for state board accountability actions, this is
- 4 our only time for discussion and our opportunity to ask
- 5 clarifying questions of both the department and the district
- 6 in the next two hours.
- 7 We need to be sure we are clear with the
- 8 direction and conditions we request to include in the
- 9 proposed written final determination as public testimony
- 10 will not be heard at subsequent meetings. So, colleagues
- 11 who wants to go first with questions, comments, et cetera?
- 12 Board member McClellan.
- 13 MS. MCCLELLAN: Thank you, Madam Chair. And
- 14 thank you to all of you for making the long drive from
- 15 Julesburg. We do appreciate it and for your presentation.
- I have a question and I -- I'm wondering if
- 17 staff can possibly bring up slide 19 from the PowerPoint
- 18 presentation, from CDE's PowerPoint presentation. It
- 19 includes a bullet point that touches on the additional
- 20 revenue that the online school brings into the district that
- 21 supports extended school day, summer school and at the
- 22 elementary level, Arts and Music Program, cramming, among
- 23 other initiatives.
- 24 What percentage or roughly what are the
- 25 numbers in terms of Julesburg students and out of Julesburg



- 1 district students. What percentage are in the online school
- 2 presently?
- 3 UNIDENTIFIED VOICE: I -- I think the number
- 4 was 604 and there's 350 in the online and 250 in the brick
- 5 and mortar. I think that was the number, right?
- 6 UNIDENTIFIED VOICE: It's 59 percent in the
- 7 2016/17 school year, are in the online school.
- 8 MS. MCCLELLAN: So 59 percent are Julesburg
- 9 students?
- 10 UNIDENTIFIED VOICE: No.
- MS. MCCLELLAN: I guess, let me -- let me
- 12 restate my question. I'm trying to figure out what
- 13 percentage of the online students are not from Julesburg.
- 14 UNIDENTIFIED VOICE: Oh, (indiscernible) very
- 15 small where the district is.
- 16 UNIDENTIFIED VOICE: 250 out of the 600. So,
- 17 I don't know the math on that percentage wise but 300 would
- 18 be 50 percent. So, it's less than 50 percent of our
- 19 students in our total district are living geographically in
- 20 Julesburg.
- 21 MS. MCCLELLAN: Okay, so within the online
- 22 school, are the majority of the online students not from
- 23 Julesburg?
- 24 UNIDENTIFIED VOICE: Correct.
- MS. MCCLELLAN: Okay.



- 1 UNIDENTIFIED VOICE: They're -- they're
- 2 located throughout the state: small schools, big schools.
- 3 I think we touch all four corners geographically where
- 4 families and students are choosing to be a part of our
- 5 online school.
- 6 MS. MCCLELLAN: I was a little bit confused
- 7 about how the revenue coming in through the online school.
- 8 Is that funding brick and mortar improvements for Julesburg
- 9 students?
- 10 UNIDENTIFIED VOICE: It's total funding to
- 11 the district. So, certainly through our authorization, our
- 12 oversight and the leadership that we're providing for our
- 13 online school. There's a certain portion of that that the
- 14 district for our brick and mortar schools is able to use to
- 15 our brick and mortar student -- students benefit.
- MS. MCCLELLAN: I guess, as I was looking at
- 17 the low graduation rate for the online school, it -- and the
- 18 low participation rate in the -- in the accountability, it -
- 19 it just concerned me because I wanted to make sure we had
- 20 full accountability of those dollars that are following,
- 21 particularly the out of Julesburg students into the online
- 22 program.
- Those funds are, I would think intended to
- 24 benefit directly those online students and given their low
- 25 graduation rate it's looking to me like they need more help



- 1 than maybe they're getting and so it -- that was a concern
- 2 for me when I juxtapose that the financial impact with the
- 3 out of district online students with the graduation rate.
- 4 But thank you for answering that question, I appreciate it.
- 5 UNIDENTIFIED VOICE: Probably a clear answer
- 6 might be that I would say that 95 percent of the dollars we
- 7 receive for online students goes directly to the operation
- 8 of our online schools to have curriculum and those kind of
- 9 things. So, it's a very small percentage that the brick and
- 10 mortar students at Julesburg benefit from.
- 11 MADAM CHAIR: Thank you. Board member
- 12 Flores.
- MS. FLORES: So, that -- that's great that
- 14 you've answered some questions. So, the -- the kids that
- 15 are -- that go to the online school, are they -- they live
- 16 at home, possibly most of them, and what percentage of those
- 17 kids are from Julesburg -- that live in Julesburg?
- 18 UNIDENTIFIED VOICE: I'll take the Julesburg
- 19 direct question then I think I'll have Terry talk about the
- 20 kids throughout the state. Like I said, we, every year have
- 21 30 to 40 of our kids that are in our brick and mortar as
- 22 full-time brick and mortar students taking one to two
- 23 classes each year. Okay.
- MS. FLORES: Oh, I see.
- UNIDENTIFIED VOICE: But we also have had



- 1 students in which the -- our brick and mortar school for
- 2 various reasons, was not a good fit. So, we've had students
- 3 in our online school -- we've also had students that
- 4 geographically live within our district, attend other online
- 5 schools.
- 6 MS. FLORES: I see.
- 7 UNIDENTIFIED VOICE: So, that's the Julesburg
- 8 question and Terry, I think you can take this.
- 9 MS. FLORES: May -- may I just ask a --
- 10 another question.
- 11 MADAM CHAIR: Sure.
- 12 MS. FLORES: -- and maybe you'll answer that
- 13 too. I'm -- I'm wondering, you have -- you say you have a
- 14 low percentage of minority kids, but you have over 36
- 15 percent of those kids are minority. Are the minority kids
- 16 the -- the kids that go -- that -- that attend or that do
- 17 the online school or, how does that work? Are they --
- 18 MS. TERRY: I don't have the exact minority
- 19 breakdown in front of me of the online schools specifically,
- 20 but I think it's around 20 -- 20 percent or pe -- perhaps a
- 21 little bit lower at the online school specifically, and
- 22 Shawn could address the district. But our students, like
- 23 Shawn said, they really do live all around the state --
- MS. FLORES: Right.
- 25 MS. TERRY: -- and -- they do, to your prior



- 1 question, they do live at home with a parent or grandparent
- 2 or various situations.
- 3 MS. FLORES: But I guess the other question
- 4 that I'm -- that I'm asking too, is it that minority kids
- 5 take online -- online schools? Are most of -- are all of
- 6 your minority kids taking online schools or that live in
- 7 Julesburg?
- 8 UNIDENTIFIED VOICE: I don't have any more
- 9 answers.
- 10 MS. FLORES: And are those the ones that are
- 11 not graduating?
- 12 UNIDENTIFIED VOICE: She's got the specific
- 13 percentages.
- 14 (Pause).
- 15 UNIDENTIFIED VOICE: No. Our ELL population
- 16 is usually in the 20 to 30 percent. And then, our part time
- 17 kids that live in Julesburg that, you know -- one out of
- 18 every three is ELL and those kids take part time online
- 19 classes just like any other minority group represented. But
- 20 it isn't like the kids that live in Julesburg, I wouldn't
- 21 say predominantly are Hispanic or have any other minority.
- 22 It's more about life situations. We find that kids not only
- 23 in Julesburg but anywhere that are looking for online
- 24 programs, there's life situations that create the need for
- 25 flexibility and different things that online schools



- 1 provide.
- MS. FLORES: Right. So, your brick and
- 3 mortar school is not all White?
- 4 UNIDENTIFIED VOICE: No.
- 5 MS. FLORES: So there's a combination.
- 6 UNIDENTIFIED VOICE: And our largest
- 7 demographic is -- you know we're -- we have a high poverty -
- 8 a lot of our kids qualify for free and reduced lunches,
- 9 so, I don't know what that number is exactly, but I think
- 10 it's in the 60 to 70 percent range.
- 11 UNIDENTIFIED VOICE: It's 55.
- 12 MADAM CHAIR: Colleagues? Questions? Miss
- 13 Goff?
- MS. GOFF: Okay, oh, thank you.
- 15 UNIDENTIFIED VOICE: Why did you bring -- go
- 16 ahead.
- 17 MS. GOFF: Okay. All right. Oh boy. I -- I
- 18 just need five seconds to organize, so this makes logical
- 19 lined up.
- 20 Well, I'll tie it in somehow. If we're
- 21 talking about the benefits of online, and I guess tied that,
- 22 tied in with the students, regardless of what percentage
- 23 they are of what category or anything like that.
- 24 What -- Have there been some benefits to
- 25 middle school kids that if you have some evidence or data



- 1 that shows which particular kids have talked about the
- 2 benefits of -- of this to them or you may have seen it in
- 3 black and white in your performance numbers, and how -- how
- 4 do you communicate about that?
- 5 How do you -- How do you bring those kids in
- 6 the families into this change where, you know, plan wise, it
- 7 doesn't really sound like there's -- there's a comparable
- 8 place for them at this time in their lives and that the only
- 9 online perhaps is at another place, it's another location.
- 10 Even though it may be virtual change, it's --
- 11 it's a new thing for them. I'm just -- I'm just still
- 12 thinking about what -- I understand completely and
- 13 appreciate the benefits of the CTE focus and the things that
- 14 are available for high school as our world changes and as we
- 15 get better about figuring that out. But it feels, at times,
- 16 like a bunch of middle school kids have sort of been left --
- 17 just left there.
- 18 So, I'm -- I'm wondering how you can have
- 19 communicated that. If you've begun yet, that's another par
- 20 -- big step in your development of all of these things. How
- 21 do you talk to the families about what that -- what that
- 22 means? And if you want to, at the end how -- what do we
- 23 have, what do we know showing?
- 24 And I'm thinking what if they choose to -- it
- 25 may not be the online high school they are waiting for it.



- 1 If they make a choice or there is a compelling reason to go
- 2 to the brick -- brick and mortar high school, what is --
- 3 what is there for them or what's being developed and
- 4 prepared for that will address what the benefits are they've
- 5 been enjoying as a middle school student doing online
- 6 learning?
- 7 UNIDENTIFIED VOICE: Again, as an ex --
- 8 teacher -- as an ex-teacher, we all know that that middle
- 9 school age is that transitional period of time to where they
- 10 are -- if you -- if you've got middle school children you
- 11 know that their mom and dad don't know anything. All right.
- 12 So, now they're pushing for something, and
- 13 some of those kids, brick and mortar just doesn't fit them.
- 14 And I think that what we're trying to address is how do --
- 15 and if that is your question, how do we address getting
- 16 those kids to realize that either you need the education,
- 17 and many of them don't recognize the need for education.
- 18 I've been in both situations of middle
- 19 school, trying to counsel them as an administrator as well
- 20 as a teacher. Sometimes yes, parents have such a vital
- 21 role! So, as -- as Terry has already indicated and -- and
- 22 Shawn has indicated, what we attempt or going to attempt to
- 23 do, we have to do. I'm not going to say attempt.
- It's something that we nationally, not only
- 25 here in Colorado, is we have to focus somehow getting those



- 1 kids to understand that they don't get some form of
- 2 education beyond that middle school age, that we will lose
- 3 them into some other area of our -- our social status.
- 4 So possibly, we -- we still pointed out and
- 5 Terry has pointed out, is their staff is working very hard
- 6 to get those kids into some other form, if it's not the
- 7 middle school, maybe it's a charter school, maybe it's
- 8 another online school. Some of the online schools also have
- 9 places where those kids can go both online and into a brick
- 10 and mortar type situation. There's something out there.
- 11 We're sitting in the northeast corner of
- 12 Colorado, we don't have that option, whereas Colorado
- 13 Springs does have, they have some of those options for those
- 14 kids. But to -- to answer your question,
- I don't know what the answer is for those 50,
- 16 but we have to work, and that's exactly what Terry and Shawn
- 17 have said. We have to find a way, because those kids we
- 18 don't want to lose, as an educator never wants to lose a
- 19 kid.
- 20 UNIDENTIFIED VOICE: Great. Let's -- yes.
- 21 UNIDENTIFIED VOICE: I would just add that, I
- 22 think that CDE provided a slide where there are several
- 23 online options that are doing that better than we currently
- 24 are at the middle school level. And so, I would think that,
- 25 you know, that would be where if I were a parent or a



- 1 student, I would want to use that data and to make those
- 2 informed decisions, and I think that they also showed you a
- 3 slide where our high school performance is much more
- 4 competitive in the online market, as far as stronger
- 5 performance among other online options.
- 6 UNIDENTIFIED VOICE: Yes. Maybe bringing it
- 7 down a little bit too.
- 8 You mentioned -- you've talked about ICAP and
- 9 the role in all of that. I'm thinking I'm not sure I heard
- 10 to my comprehension how has ICAP been utilized at the middle
- 11 school level, whether it be through the online or through
- 12 your brick and mortar school.
- 13 And if -- if that's -- you know, as we, I
- 14 think we all agree Middle School is a critical point. So,
- 15 when you start working with kids -- in fact, I -- I'm
- 16 beginning to think that elementary school is, at a certain
- 17 appropriate grade level.
- 18 But, middle school, if -- if we want them to
- 19 continue thinking about future planning, visioning,
- 20 imagining themselves and aiming for certain educational
- 21 goals, where is that kind of ability access to the planning?
- 22 Where is that happening?
- 23 And has -- if I missed it, I so apologize.
- 24 But where is that being incorporated into from now on? If
- 25 there's a closure to a pretty large segment of your middle



- 1 schools -- school at the online level? I just -- if you have
- 2 some more detail about that or thoughts around that?
- 3 UNIDENTIFIED VOICE: No, and I think that's a
- 4 good point. I think that certainly a potential downside of
- 5 closing the middle school, because your middle school, you
- 6 know, feeds the mission of a CTE program. However, ICAP is
- 7 supposed to be embedded in every school district, regardless
- 8 of where you are going.
- 9 And where we hope to be able to connect and
- 10 communicate with those families that are getting an ICAP
- 11 process somewhere is to jump into the market place with a
- 12 ready-made pathway that says if you want to be in the health
- 13 field and be a nurse, here's some articulated courses and
- 14 organizations you can be part of.
- 15 So, I don't think you have to have the middle
- 16 school in our -- our online school to make that happen. We
- 17 do have to go around and have conversations with families,
- 18 students, and even districts about this matches what you're
- 19 trying to accomplish with your individual career and acad --
- 20 academic plan in your school, which is supposed to be
- 21 starting in sixth grade. What we step in and say is, we
- 22 know that you might be struggling in providing realistic,
- 23 rigorous, articulated courses in various career pathways.
- 24 So, continue to do your ICAP process. Now look at this as a
- 25 real way for you to get kids to a meaningful learning



- 1 experience that's a part of that process. rather. Because a
- 2 lot of times that process is Here's what I want to be. and
- 3 then it stops short, because the reality is a lot of these
- 4 types of courses don't exist in most traditional brick and
- 5 mortar schools, or even in the online world. But we're
- 6 providing a seamless way for in ninth grade kids to say, I
- 7 want to be this. And here's a pathway in the courses and all
- 8 of the experiential learning things that can happen along
- 9 that way and end up with exploring in that freshman year and
- 10 credentialing, certifying in that arena by the time they end
- 11 high school.
- 12 UNIDENTIFIED VOICE: Thank you. Board
- 13 member, Mazanec?
- 14 MS. MAZANEC: So thank you for coming. And
- 15 first of all, you mentioned that you were -- I think you
- 16 said credentialed or in CTE? Which -- which -- How many
- 17 areas were you trying to get credentials in?
- 18 UNIDENTIFIED VOICE: Sure. Currently were
- 19 approved in business and marketing by CCCS. That the state
- 20 directors do that approving. And then we've submitted in
- 21 the programming and I.T., and then we hope to do health
- 22 sciences this spring with our billing and coding with the
- 23 administration pathway and then next year move to STEM and
- 24 Ag. And actually I didn't mention, and that's a good point.
- 25 On Friday, tomorrow, about three of the state directors who



- 1 do the approvals are coming to our office to visit with us,
- 2 because they also have questions. This is -- We're the
- 3 first online school that they are approving. So as you
- 4 might imagine, they have lots of questions about online
- 5 schooling, so they're coming to our office to meet with us
- 6 and just to learn more about our programs in school and --
- 7 and how we teach kids.
- 8 UNIDENTIFIED VOICE: Okay, and then, if I'm
- 9 hearing this right, tell me, it sounds like -- so the plan
- 10 is to close your online middle school now, and as I read it,
- 11 this is not going to affect a lot of students, or Julesburg
- 12 students anyway.
- 13 MADAM CHAIR: But it also looks like you're
- 14 trying to perhaps expand and refine your online school,
- 15 particularly in the CTE area, that may attract more students
- 16 around the state eventually anyway. Is it -- am I reading
- 17 that right? Am I hearing that right?
- UNIDENTIFIED VOICE: That's, that's exactly -
- 19 our hope is that as we expand and the word gets out that
- 20 this is an option for students who need something different,
- 21 that, that, that high school program will grow and, you
- 22 know, be able serve students who want something like this,
- 23 as well as potentially full-time students, who go to rural
- 24 districts, that just want to take some pathway courses with
- 25 us.



25

1 MADAM CHAIR: Okay. 2 UNIDENTIFIED VOICE: Much like Shawn's do. 3 UNIDENTIFIED VOICE: And I think the other thing that I think is pretty important is, right now, most 4 traditional brick and mortar school districts view on --5 6 online as kind of the enemy or not a friend or a partner, 7 and we really want to, through this effort, change that paradigm and make them view what we're trying to accomplish 8 9 with this program as a real partner and provide them with an 10 avenue to really help their kids, really develop that workforce readiness, and the things that you can't do in 11 12 most of those type of opportunities. So, I think that's 13 another important part of this is, we hope through this effort to develop a real relationship with lots of districts 14 on a part-time basis, to view online as a real partner in 15 16 that process. 17 MADAM CHAIR: Thank you. You have a 18 question? 19 UNIDENTIFIED VOICE: Thank you, Madam Chair. I didn't -- if I missed this, forgive me, but I didn't 20 notice federal grants as a part of your plan so far or going 21 22 forward. Are you applying for federal grants? I know you 23 mentioned that you have a, a community impacted by poverty, 24 so I'm guessing there must surely be something that you're -

- that you would align for. Is that part of the picture for



- 1 you?
- 2 UNIDENTIFIED VOICE: No. We've not taken
- 3 advantage of that opportunity. Most of the time, those
- 4 grants are usually -- I think, in my mind, they're to help
- 5 districts that feel that money is their reason why they
- 6 can't be successful, and we haven't really felt, like, lack
- 7 of financial resources were at the core or root of why we're
- 8 being unsuccessful.
- 9 UNIDENTIFIED VOICE: Thank you.
- 10 MADAM CHAIR: Well, I have some questions
- 11 until you all come up with some more. In terms of your
- 12 brick and mortar schools, tell me about the high level of
- 13 outputs, the fact that we really don't know what's going on
- 14 with your schools this year.
- 15 UNIDENTIFIED VOICE: Say that again?
- 16 MADAM CHAIR: The brick and mortar schools,
- 17 the high school and the elementary, you had, what, 13
- 18 percent participation?
- 19 UNIDENTIFIED VOICE: Yes.
- 20 MADAM CHAIR: How, how do you know how well
- 21 you're doing --
- UNIDENTIFIED VOICE: So --
- 23 MADAM CHAIR: -- in that area?
- 24 UNIDENTIFIED VOICE: -- at our brick and
- 25 mortar, we have internal measures, as well we use DIBELS for



- 1 reading at the primary level, and then, we use AIMSweb, NWA,
- 2 and so, even though our parents have decided to not
- 3 participate in the state assessment, we ongoingly give them
- 4 feedback --
- 5 MADAM CHAIR: Is that -- this is going to be
- 6 the same thing this year?
- 7 UNIDENTIFIED VOICE: I don't know.
- 8 MADAM CHAIR: When are your assessments?
- 9 UNIDENTIFIED VOICE: The end of March.
- 10 MADAM CHAIR: Soon?
- 11 UNIDENTIFIED VOICE: Yeah.
- 12 MADAM CHAIR: So, taxpayers don't know how
- 13 your kids are doing though.
- 14 UNIDENTIFIED VOICE: Oh, yeah. We --
- 15 MADAM CHAIR: I don't. I'm, I'm -- we're
- 16 sending three and a half million dollars to your district,
- 17 right? At the state level. So, as a state taxpayer, I don't
- 18 know how your district's doing if your kids aren't
- 19 participating.
- 20 UNIDENTIFIED VOICE: Yeah. I guess --
- 21 MADAM CHAIR: Just want you to think about
- 22 that.
- 23 UNIDENTIFIED VOICE: I guess that would be a
- 24 -- an opinion that I hadn't thought of, but our local
- 25 taxpayers are well aware how their children are doing, and



- 1 we, in a small rural district, are real intimate with those
- 2 conversations. A lot of times, we don't need an assessment
- 3 to know that things are going all right because parents feel
- 4 real comfortable walking in and sharing those concerns with
- 5 us directly.
- 6 MADAM CHAIR: Yeah. That's a joy of a small
- 7 district.
- 8 UNIDENTIFIED VOICE: Yeah.
- 9 MADAM CHAIR: So, Mr. Trenopol, I just wanted
- 10 to let you know that this accountability hearing is not a
- 11 federal requirement. This comes from your state
- 12 legislators. Your bill passed, so I'm asking you to love
- 13 it, but I am going to suggest that you don't bla -- blame
- 14 the feds this time.
- 15 MR. DURHAM: There is a contrary point of
- 16 view to that, Mr. Trenopol.
- 17 MADAM CHAIR: Well, I --
- 18 MR. DURHAM: I think it is a federal
- 19 requirement, and we can get to the debate of that later on.
- 20 MADAM CHAIR: Sure. 163 is a state law. In
- 21 terms of moving your middle or addressing the needs of your
- 22 middle school kids and when you close that school, you
- 23 suggested that you're going to s -- perhaps send those kids
- 24 to your sister program, Colorado Prep Academy. But in
- 25 looking at the materials, that's another online school



- 1 that's on priority improvement. So, I want to make sure
- 2 that as you're counseling your families that want to stay on
- 3 the online model, that you look at perhaps recommending to
- 4 them this -- the school -- the online middle schools that
- 5 are on performance, rather than having those kids risk yet
- 6 another one. I mean, I don't know how you have sister
- 7 schools, but it doesn't -- that doesn't sound like the best
- 8 recommendation I can come up with.
- 9 UNIDENTIFIED VOICE: I think -- I think what
- 10 they said is that's it's a similar curriculum and if they
- 11 would feel more publicly involved.
- 12 UNIDENTIFIED VOICE: Right, it would --
- 13 MADAM CHAIR: Well, if it's a school that's
- 14 on --
- 15 UNIDENTIFIED VOICE: I don't think they were
- 16 recommending it because of it, but, but (indiscernible)
- 17 choice.
- 18 UNIDENTIFIED VOICE: In the communication, it
- 19 would be all options.
- 20 MADAM CHAIR: Right. But I would certainly
- 21 help counsel them to a school that's likely to be
- 22 successful, as opposed to generating the same risk that's
- 23 happening to these kids.
- UNIDENTIFIED VOICE: Well, I would just say,
- 25 again, that, you know, we would argue that maybe that one



- 1 isolated test is being used to make all of these statements
- 2 about the quality of kids' schools, and teachers may be more
- 3 holistic in making that decision for a family that -- you
- 4 know, we'd certainly want our families to be aware of all
- 5 options.
- 6 MADAM CHAIR: Right.
- 7 UNIDENTIFIED VOICE: But I think we need to
- 8 also keep in mind that they're much more involved in a
- 9 quality school system than just how the test scores --
- 10 MADAM CHAIR: Yeah, and that's not the point
- 11 I'm trying to make. I'm -- the point I'm trying to make is
- 12 that school may also end up on the clock, and that's why
- 13 these kids might experience exactly the same --
- 14 UNIDENTIFIED VOICE: Sure.
- 15 MADAM CHAIR: -- event that's occurring.
- 16 That's --
- 17 UNIDENTIFIED VOICE: Right.
- 18 MADAM CHAIR: I'm not trying to judge them to
- 19 say that that's where they are. It's just --
- 20 UNIDENTIFIED VOICE: But our communication
- 21 would be provide all of those options --
- MADAM CHAIR: Right.
- 23 UNIDENTIFIED VOICE: -- and if they came to
- 24 the sister school, it would be related to and interested in
- 25 having similar curriculum and those types of options.



- 1 MADAM CHAIR: Okay.
- 2 UNIDENTIFIED VOICE: But it won't be on
- 3 automatic. We'll just it take you from here and go into the
- 4 school.
- 5 MADAM CHAIR: Right. What graduation rates
- 6 are you expecting to have in your new online high school --
- 7 your career high school? What are you thinking? You doubled
- 8 -- you doubled in this past year, but what do you think is a
- 9 realistic graduation rate for a multi-district online school
- 10 such as what you're pr -- proposing? What can we be looking
- 11 forward to?
- 12 UNIDENTIFIED VOICE: Well, I think if we're
- 13 successful in creating meaningful, connected learning
- 14 experience for kids that they find valuable, your likelihood
- 15 of increasing kids re -- staying in your school and
- 16 continuing to move through graduation is better. This is
- 17 the first year that we've rolled out the CTE model, and we
- 18 anticipate, hopefully, to see the kind of gains that we saw
- 19 last year and continue to do that, because we're -- we're
- 20 hoping that we're getting more kids that don't look at it as
- 21 a salvation to, you know, getting the diploma that they
- 22 thought they couldn't get. Rather, we hope that we'll get
- 23 families and kids connected to something that they are
- 24 really passionate about with regard to their individualized
- 25 learning experience that career pathways can create for



- 1 those students and families.
- 2 MADAM CHAIR: But you don't have a particular
- 3 expectation?
- 4 UNIDENTIFIED VOICE: I would expect that we
- 5 would continue to see the kind of improvements that we have
- 6 or better.
- 7 MADAM CHAIR: Double? Again?
- 8 UNIDENTIFIED VOICE: Yeah.
- 9 MADAM CHAIR: Maybe?
- 10 UNIDENTIFIED VOICE: Yeah.
- 11 MADAM CHAIR: Okay.
- 12 UNIDENTIFIED VOICE: I mean, I'm really
- 13 excited about the high school program that you're building.
- 14 I'm assuming the credentialing that you're looking to is
- 15 similar to the credentials that are brick and mortar high
- 16 school kids get now when they go over to the junior college
- 17 or they have within school career programs. Is it the same
- 18 organization that's providing the certificate? I guess I'm
- 19 trying to figure out, are the certificates roughly the same?
- 20 UNIDENTIFIED VOICE: Right. It would be the
- 21 same.
- 22 UNIDENTIFIED VOICE: That'll be fantastic.
- 23 Have you incorporated this into your graduation
- 24 requirements, these certifications?
- UNIDENTIFIED VOICE: So, we have incorporated



- 1 CTE into the graduation requirements so far, on a gradual
- 2 basis that students have to be in pathway courses. We do
- 3 not have a certification requirement currently in our grad
- 4 requirements, so they have to do a certification or
- 5 credential. But they are in the pathway courses and have a
- 6 chosen pathway, every single student. Minus I will -- our
- 7 new 12th graders or grandfather did, I mean, back to the
- 8 grad rates really, we do get new juniors and seniors that
- 9 come to us and that's, I think going to be a reality.
- 10 UNIDENTIFIED VOICE: That's part of who you
- 11 are?
- 12 UNIDENTIFIED VOICE: Exactly right. So
- 13 obviously, new seniors that came to us. If they're not
- 14 necessarily all in career pathways our new number one goal
- 15 was to help them to graduate. So that's the one exception
- 16 there.
- 17 UNIDENTIFIED VOICE: And I would say that
- 18 for, you know, Julesburg type school district that we
- 19 wouldn't have that opportunity but that is definitely an
- 20 opportunity that we'll be able to take advantage of, to add
- 21 as one of the menu items that kids can use to. And I think
- 22 it's also an important thing to mention that as we look to
- 23 do the part time program for other districts, it creates
- 24 that avenue for them to add that as a menu item within their
- 25 district. Because most small districts, even though that's



- 1 a menu item, there isn't a chance that they can fulfill it
- 2 because they aren't doing certifications, and this will
- 3 provide the school districts with that option.
- 4 UNIDENTIFIED VOICE: They don't have that
- 5 facility. Now, can any student take one or two classes in
- 6 your school or is it either a Julesburg's student, or a
- 7 student from a rural district with whom you have created a
- 8 partnership? I'm trying to understand whether this is open
- 9 to all kids in Colorado for just a course or two, or either
- 10 -- either you're a full-time student, a Julesburg student or
- 11 one of the partnership schools?
- 12 UNIDENTIFIED VOICE: So currently, our part
- 13 time option is only for Julesburg kids. Meaning that,
- 14 unless you're in our district, you can't participate in our
- 15 statewide multi-district online program. But what we're
- 16 talking about is going to particularly smaller rural
- 17 districts with the avenue to add this as a part time career
- 18 pathways program, that is cost effective and uses the
- 19 economy of scale that we have available through an online
- 20 program for them to be able to afford or participate in a
- 21 part time basis.
- 22 UNIDENTIFIED VOICE: Okay. So, you can
- 23 anticipate probably having some other online career multi-
- 24 district schools popping -- popping up, where kids can --
- 25 can also participate because it sounds like this is going to



- 1 be just for small rural districts or your district?
- 2 UNIDENTIFIED VOICE: Well, we'll open it up
- 3 to any district that sees value in a part time career
- 4 pathways curriculum option.
- 5 UNIDENTIFIED VOICE: Okay.
- 6 UNIDENTIFIED VOICE: What I'm saying is,
- 7 other larger districts have some of these options internally
- 8 already. And -- but we currently don't allow part time
- 9 participation, but we intend to make the career pathways
- 10 portion of this available to particularly small rural
- 11 districts that are struggling to create these kind of
- 12 options for their kids.
- 13 UNIDENTIFIED VOICE: Board member Rankin.
- 14 MS. RANKIN: I have a couple of questions.
- 15 Thank you for being here today and thank you for explaining
- 16 this -- your program. The way I see it is you've built a
- 17 platform for what you're doing, and you're going to add to
- 18 it in the next year or two or continue one because there'll
- 19 be other things you will be offering. But right now, you
- 20 have a platform. But if I look back in 2011, you had 1,527
- 21 students in the online school, and now you have 347. Why
- 22 the drop? Can you pinpoint why that happened?
- 23 UNIDENTIFIED VOICE: Yeah, we had -- we've
- 24 put in a lot of accountability, meaning that there are a lot
- 25 of measures within our school that students for them to



- 1 remain enrolled in our school have to be attending. They
- 2 have to be showing performance, they have to be doing a lot
- 3 of things to stay enrolled within our school system.
- 4 Otherwise, we look at early on in that experience
- 5 identifying these are students that are not going to be
- 6 successful and then we migrate them back to their local
- 7 district, or some other option there is a better fit when we
- 8 see early on. So, in the early phases of our experience
- 9 authorizing online schools, we weren't as attuned to that,
- 10 but we are now very attuned into making sure that through a
- 11 lot of accountability measures, students don't just hang out
- 12 and I think somebody referred to taxpayer dollars end up
- 13 getting funded and then those dollars not being realized
- 14 through continuation. So, that is probably the biggest
- 15 reason why we went from a larger online population to now is
- 16 getting very serious about making sure that students in our
- 17 schools are a good fit and monitoring that progress early on
- 18 and getting them to a better learning experience if it's not
- 19 being successful.
- 20 UNIDENTIFIED VOICE: Thank you. And another
- 21 thing, Chairman Schroeder mentioned that the increase in
- 22 graduation rates that you have. How many of your students
- 23 go to college?
- 24 UNIDENTIFIED VOICE: I don't have that data
- 25 unless, do you have some idea?



- 1 UNIDENTIFIED VOICE: We have -- I mean, we
- 2 have the matriculation data for the first time from the
- 3 state of Colorado. And then we just an internal tracking as
- 4 well through ICAP process. But it's small. The amount that
- 5 go to a four-year college is like 15 percent, and then
- 6 another 30 percent go on to some sort of two-year
- 7 associate's type program. And then we do have 40 percent or
- 8 so who do enter right into the workforce or take a gap year,
- 9 or go abroad, I mean, or they are athletes and they're
- 10 trying to get to the Olympics. I mean, we have some -- a
- 11 wide range of students that do some different things.
- 12 UNIDENTIFIED VOICE: So, thank you, I know
- 13 that. You gave me the rough estimate that I was looking
- 14 for. So if the student in Julesburg goes college, what's
- 15 the percentage of remediation they have to do, or do they
- 16 have to do remediation? There should be some instate numbers
- 17 on that?
- 18 UNIDENTIFIED VOICE: Yeah. There are. We
- 19 don't know.
- 20 UNIDENTIFIED VOICE: Okay. All right. I --
- 21 I just -- I was talking to a principal -- high school
- 22 principal that said his graduation rates are now at 100
- 23 percent. And I found that rather interesting, and he looked
- 24 and talked to someone that was in the know of that
- 25 particular district. And they said yes, and the remediation



- 1 rate was 50 percent. And I said, that doesn't sound good at
- 2 all and the answer I got was, but it was 60 percent last
- 3 year. You know, it just -- sometimes these graduation 100
- 4 percent sounds really good but when you look at the numbers,
- 5 it's not. So, that kind of is what I'm looking for is how
- 6 much remediation those students that are going on whether
- 7 it's two or four year have to take and if it's affected by
- 8 the online learning?
- 9 UNIDENTIFIED VOICE: And I don't have that
- 10 exact remediation rate, but I will say just from personal
- 11 conversations with online students for many years. The ones
- 12 that succeed in online school come out pretty well prepared.
- 13 They're motivated, they're critical thinkers, and they've
- 14 done a lot of learning on their own. So oftentimes, they
- 15 enter just really well achieving students and that's more
- 16 just personal, you know, conversations but it's interesting
- 17 to know.
- 18 UNIDENTIFIED VOICE: Thank you. Ms. Pearson,
- 19 do you have that? The report from the department hiring?
- 20 MS. PEARSON: We just pulled up the report
- 21 and the school and the number of students that are going on
- 22 to instate colleges is too small to have a recorded data.
- 23 UNIDENTIFIED VOICE: Too small in?
- MS. PEARSON: Recorded data, Yeah. Well, if
- 25 we find something, we'll let you know but --



- 1 UNIDENTIFIED VOICE: Okay.
- 2 MS. PEARSON: Started out because of the size
- 3 --
- 4 UNIDENTIFIED VOICE: That does tell us
- 5 something. So, that does mean that there're many of them.
- 6 If it's too small a num, there aren't very many of them each
- 7 year. That your high school, your regular high school has
- 8 only 14 graduates, right?
- 9 UNIDENTIFIED VOICE: That's 15 to 25 out
- 10 there.
- 11 UNIDENTIFIED VOICE: Okay. Okay. Board
- 12 member Flores.
- MS. FLORES: So, you've heard the school --
- 14 the middle school opened for several years, and it would
- 15 seem to me that unless you were doing just amazingly well,
- 16 wouldn't you have known and since -- and also you did say
- 17 that you get 50 to 70 percent of the students are new every
- 18 year? So, parents wouldn't necessarily know that you're not
- 19 doing well in middle school. And I just took it for granted
- 20 or I'm taking for granted. And if I am and it's not true,
- 21 then tell me so. So you -- I am thinking that you haven't
- 22 been doing well in middle school for a long time, and that -
- 23 that the program was just continued on. And I'm thinking
- 24 why didn't the district, Mr. Trenopol, why -- why wouldn't
- 25 your district just say, we're going to have to close it



- 1 down, you know, before we have seven- or eight-years kind of
- 2 around the clock. Because, you know, you're given two more
- 3 years and I probably would have said it's not working for
- 4 middle class, I mean, for middle -- middle school kids so
- 5 we're going to have to close this earlier. So, you kind of
- 6 let it run for a long time and now you're just coming to the
- 7 realization, because the clock is up and -- and you're just
- 8 going to close it.
- 9 UNIDENTIFIED VOICE: I would say that --
- 10 MR. EHNES: A little bit of that story is
- 11 that originally, we were only a high school program. So, we
- 12 were a nine-three trial program, I think it was the first
- 13 three or four years of the seven-year lineage. And then we
- 14 expanded to the middle school model and as we dug into the
- 15 data related to the middle school and online, it was part of
- 16 the process of what are we doing? Well or better, and what
- 17 are we not doing so well? And so that was the impetus of
- 18 realizing that the middle school seemed to be the school
- 19 that we were struggling the most to see those gains and
- 20 improvement, as compared to what we showed you earlier with
- 21 regards to what we were able to show and demonstrate with
- 22 our online program.
- 23 UNIDENTIFIED VOICE: So then the middle
- 24 school has only been in existence for maybe four years?
- MR. EHNES: I don't remember the exact day,



- 1 but it's less than the seven-year period that we added after
- 2 year three or four.
- 3 UNIDENTIFIED VOICE: In 2011-2012, there were
- 4 16 students enrolled in the middle school, that was the
- 5 first year there were students and 6th, 7th or 8th grade and
- 6 then it's grown since then.
- 7 UNIDENTIFIED VOICE: And were they doing just
- 8 amazingly well at the very beginning and then you -- you
- 9 just thought, you know, they're going to do -- we're going
- 10 to get more kids then they're going to do better?
- 11 MR. EHNES: No. They weren't doing amazingly
- 12 well. Both of our schools have struggled as referenced
- 13 throughout the accountability process. What we recognize at
- 14 this juncture is that our high school is showing the
- 15 improvements that we want and the gains that we want,
- 16 whereas we're not able to establish that with our middle
- 17 school.
- 18 UNIDENTIFIED VOICE: Thank you. Can I just
- 19 add real quick and maybe strengthening, you know, so you
- 20 could talk a little bit more? I know you all changed your
- 21 management partner, so it wasn't like you were not looking
- 22 at what was going on in the school but, you did have --
- 23 there was movement and intention to work on improvement for
- 24 the schools over time.
- 25 MR. EHNES: Yeah. We were originally



- 1 partnering with Apollo and then they were purchased and then
- 2 we partnered with the Kaplin. And we've been with K-12 now
- 3 for the last four years or so. So, there was intentionality
- 4 in trying to find a better, more productive partner.
- 5 UNIDENTIFIED VOICE: Thank you. Board member
- 6 Durham, do you have any questions?
- 7 MR. DURHAM: Yes, thank you Madam Chair. Let
- 8 me start by going back to where Mr. Ehnes ends.
- 9 MR. EHNES: Ehnes.
- 10 MR. DURHAM: Ehnes. I'm sorry. As I'm a
- 11 victim of the elementary school program that involves
- 12 phonics, is one of those -- one of those experimental
- 13 things. So, I've always found it's easier to be a victim,
- 14 you have an excuse for failure. But -- so all right. Your
- 15 -- your statement that -- and I think it's something that is
- 16 really going to be a problem in my evaluation of this
- 17 hearing is not your statement, but I think there's some
- 18 truth into it. That online education is perceived to be the
- 19 enemy of many bricks and mortar schools and many school
- 20 districts that are prisoners of the status quo. And I would
- 21 -- I would say I agree with that statement it's perceived to
- 22 be the enemy. And I believe there's also a significant
- 23 campaign on a national basis being waged against online
- 24 schools. And I don't -- don't want to say upfront, I don't
- 25 believe that our staffs are part of that, but I think as



- 1 I've come to look at these recommendations, I think we -- we
- 2 are -- we are taking the easy way out here an -- and it
- 3 certainly it's easy -- it's an easy recommendation for --
- 4 for the department to say we'll close this onli -- part of
- 5 the online school. It's an easy way for you to get the --
- 6 to get the department off your back, but the reality is you
- 7 have a pretty good school district. Your brick and mortar
- 8 program is very good to exceptional, is that a fair
- 9 statement?
- MR. EHNES: True.
- 11 MR. DURHAM: And in this -- the -- the online
- 12 schools generally around the country don't perform at the
- 13 same levels as brick and mortar schools. And would you --
- 14 would you attribute -- how much of that would you attribute
- 15 to the fact that you have high risk students -- a lot of
- 16 students with high risk factors who, for whatever reason,
- 17 gravitate to those schools?
- 18 MR. EHNES: Can you ask that in a different
- 19 way? I didn't --
- MR. DURHAM: Well, I mean, a lot of -- a lot
- 21 of my bias is that kids who enroll in online schools, as
- 22 opposed to brick and mortar school, if you were to -- and I
- 23 think there's plenty of research to show that these students
- 24 have more challenges. They're -- they're more likely to be
- 25 poor, they're more likely to be from broken homes, they're



- 1 more likely to be in -- go through the risk factors. Would
- 2 you say that is true, in your demographic, that when they
- 3 walk in the door, they are higher on average, have higher
- 4 risk factors than the brick and mortar students?
- 5 MR. EHNES: True, absolutely. I think that
- 6 could be established data wide or nationwide, yeah. There
- 7 are a lot of at risk kids that are choosing online schools,
- 8 but there are some high achieving students and, like I said,
- 9 usually life circumstances has a lot to do with the families
- 10 and kids that we see involved in our online program, and
- 11 Terry if you want to comment more on backgrounds or
- 12 demographics of students you typically see.
- MS. TERRY: I mean I completely agree. We
- 14 have that high-risk contingency. Students coming from all
- 15 sorts of circumstances, broken homes, et cetera, that
- 16 greatly affects their not only education with us but that's
- 17 what they're coming from, their education prior to -- to
- 18 entering our building, so to speak.
- 19 MR. DURHAM: And then in addition to that, in
- 20 this particular circumstance, we have a high opt out and at
- 21 least the evidence that's been provided is those students
- 22 that are opting out tend to be based on other measures, the
- 23 better cohort of your students. Both and that's true both
- 24 online and bricks and mortar, is that a fair statement?
- 25 MR. EHNES: It wouldn't be accurate on brick



- 1 and mortar where, we're only seeing 15-20 percent
- 2 participation in the brick and mortar school so --
- MR. DURHAM: Everybody's opting out.
- 4 MR. EHNES: Right.
- 5 MR. DURHAM: But at the online school, what
- 6 you do -- you believe you can make a case that it tends to
- 7 be -- there is a tendency at least for better performing
- 8 students to opt out.
- 9 MS. TERRY: And that's why we entered a
- 10 request to reconsider in the fall as well.
- 11 MR. DURHAM: Right. I think -- I think the
- 12 conclusion I've reached after, and it's not the conclusion
- 13 that had when they started by any stretch, but conclusion
- 14 that I reached as I have sat through this hearing is that,
- 15 not necessarily adv -- the steps not necessarily reached
- 16 this conclusion intentionally but I think what's occurred
- 17 here because of the failure to attempt to calculate what
- 18 would have been the impact had -- had we normalized the
- 19 demographic of participation that we might have in fact had
- 20 a performance or certainly a better level than we have now.
- 21 And that wouldn't matter -- that wouldn't violate board
- 22 policy if the school weren't on the clock. But we have a
- 23 very firm board policy against penalizing a district for
- 24 parental opt out. And I think that we are inadvertently
- 25 penalizing this district for parental opt out and only we



- 1 intended to do it, and I'm not saying staff did that
- 2 intentionally, but I think that's the result. And -- and
- 3 that's going to be one of the reasons I'm going to vote
- 4 against this recommendation and vigorously oppose it.
- 5 Secondly, could you comment on the -- there -- it's like
- 6 everybody takes is not really much downside to closing this
- 7 middle school, but could you run through the downside that
- 8 your district is going to face and that these students are
- 9 going to face if this closes -- this middle school program
- 10 closes? Tell us about the downside and the negative impacts
- 11 because I don't think there's been any real discussion of
- 12 that.
- 13 UNIDENTIFIED VOICE: I think that downside is
- 14 a displacement of any student or any family with their
- 15 existing situation is changing, and change is hard for
- 16 anyone in whatever circumstance, and I think the other
- 17 downside that I touched on was that -- And one of the board
- 18 members talked about middle school being a real important
- 19 place for kids to start having conversations about career.
- 20 So, I think that could be a downside of the closure of the
- 21 middle school is that we're not directly able to have
- 22 contact with students at the middle school grades that we
- 23 can nurture that career pathways model.
- MR. DURHAM: So, I -- I mean, if I understood
- 25 -- going back to the documents, I think everyone agreed that



- 1 at least one third of your opt-outs are higher performing,
- 2 at least a third, correct?
- 3 UNIDENTIFIED VOICE: With our online student.
- 4 MR. DURHAM: With the online student. Yes, I
- 5 understand that -- the difference. So -- so, you -- you
- 6 think change may be hard for these families, it's not nearly
- 7 as hard as it is for the education establishment. And I
- 8 happen to believe that sooner or later, online education is
- 9 going to be the way of the future, and I couldn't
- 10 participated in -- in it personally due to my own failings
- 11 on a bet. But -- but, there's no there -- there's no
- 12 question what that cost curves out there, and the way people
- 13 are changing the way they do everything, the way they buy
- 14 things, to the way they deal with things. This is the way
- 15 of the future and in terms of national effort to Stymie
- 16 Online Education, to use the factors that make it valuable
- 17 against it. And some of the factors that make it valuable
- 18 or already selected in my judgment, and I spoke to the
- 19 super, to the board of -- president of the board of Cortez,
- 20 and before he left, I said tell me -- tell me about this
- 21 demographic in your alternative school, and his answer was
- 22 very plain and straightforward, These kids wouldn't be in
- 23 school at all if it wasn't for this. Nobody wants to take
- 24 that into account, it's just that it's not as good as it is
- 25 for -- it's not as good as it is for the brick and mortar



- 1 kids who have more stable home lives or whatever the set of
- 2 reasons is. And I don't believe that's a reason to close
- 3 it. And I think particularly, until you've accounted for
- 4 all of these different demographics that are embedded,
- 5 because you can -- I mean, you can go to plenty of
- 6 neighborhood schools that have tough demographics and see
- 7 not much better or any better results at all, but nobody is
- 8 suggesting those schools close. And I predict we will not
- 9 have a single recommendation that will go along that line.
- 10 In front of this board, I predict that board -- this board
- 11 wouldn't take that action if we did. So, here we have an
- 12 easy option in front of us. Well, let's just close it.
- 13 Julesburg will agree because it gets the board off their
- 14 back in the way we go, and -- and I don't think we have to
- 15 go down that road. I don't see any reason to close this
- 16 middle school. Yes, it certainly doesn't measure up, I
- 17 understand that, but until there's been a thorough review
- 18 and an allocation of all those demographics, I think it's a
- 19 mistake, I think it's a mistake to proceed. And -- and I do
- 20 think it could be wrong, but it is probably a very close
- 21 call, but I think the application of this data to this
- 22 result is a violation of our board policy of not penalizing
- 23 districts for parental opt-out. So, thank you very much for
- 24 your attendance. I think -- I mean, obviously, on the
- 25 bricks and mortar side you're doing a good job, you've taken



- 1 some risks with this online. And I am personally very
- 2 appreciative of the fact that somebody is willing to take
- 3 some risks to drive some change in the system that might
- 4 yield someday the right result that we're all looking for,
- 5 and if somebody doesn't try something new, we're going to be
- 6 mired in what we're doing forever. So, and just one more on
- 7 a more personal question, Mr. Trenopol, I -- I'm just
- 8 curious in the news reports. Did your -- did your -- were
- 9 you all suffering from the fires in Sedgwick County or was
- 10 strictly in Logan?
- 11 UNIDENTIFIED VOICE: No, we haven't been so
- 12 closer to the Sedgwick or Logan area, it was in the
- 13 Julesburg area. We got some of the smoke, but not really.
- MR. DURHAM: Okay. Thank you. Thank you,
- 15 Madam Chair.
- 16 UNIDENTIFIED VOICE: So, staff, I thought
- 17 there was a review, because they did request a
- 18 reconsideration. Did you not go through those materials? I
- 19 mean, I'm -- I think what you're suggesting has been
- 20 considered, which is the opt-out was not a punishment
- 21 because they looked at the other data. Am I wrong? Let's
- 22 just make sure we -- we --
- MR. DURHAM: Le -- le -- then let's make sure
- 24 we ask the question properly. Did you -- did you run a
- 25 hypothetical model that if you accepted either empirical



- 1 data or the assertion that these were above average kids who
- 2 opt-out, and you still reach the conclusion, did you still
- 3 reach that conclusion or did you -- did you actually run
- 4 that data, and give them the benefit of that debt?
- 5 UNIDENTIFIED VOICE: So, to your question,
- 6 Mr. Durham, about whether we run those analyses like
- 7 hypothetically what students sort of have earned on, and as
- 8 I said, we didn't take, we did not do that. The district
- 9 asked for a higher rating for both the district and the
- 10 school through the request to reconsider process. The
- 11 policy guidance that we came to with all of you around,
- 12 parent opt-out, and what to do when we went missing data,
- 13 was that if -- that three requests you consider like it's
- 14 always been that data can supplement the state data, and the
- 15 state data wasn't available because of opt-out. Local data
- 16 still couldn't supplement -- couldn't supplant state data
- 17 that we did not have. That's where we -- that's how we
- 18 looked at all the schools and districts. So, because the
- 19 district was requesting a higher rating on data that would
- 20 supplant state data, we didn't review that data in that way
- 21 per the -- the department's policy that we all developed.
- 22 Does that make sense?
- MR. DURHAM: Sure. Thank you, Madam, --
- 24 Madam Chair.
- 25 UNIDENTIFIED VOICE: Go ahead.



- MR. DURHAM: Well, then I think there is at
- 2 least -- at least superficial, at a minimum, superficial
- 3 validity to the question that I raised is -- is this
- 4 particular result in violation of our policy wouldn't be in
- 5 a district that was on the clock, cause there's no penalty.
- 6 Here, there is a penalty at work, and is this -- is this
- 7 opt-out, because it was not, nobody tried to do any
- 8 accounting for it, and I'm not saying you necessarily should
- 9 have by the way.
- 10 But we tried doing the counting for it, is it
- 11 -- is it -- are we inadvertently imposing a penalty on this
- 12 district that they should not be facing. And that's -- I
- 13 think there is at least reasonable doubt that that could be
- 14 the case. And if -- if there is reasonable doubt, then I
- 15 think this -- this -- this needs to be reworked. And
- 16 frankly, the way I would rework it is to leave it to the
- 17 district to decide whether or not the other closes. Let
- 18 them try and make that decision and work through it. I have
- 19 no idea what conclusion they'll reach, I wouldn't pretend
- 20 to, but I hate to see -- I hate to see the judgment against
- 21 online based on where we are at this point in time.
- 22 UNIDENTIFIED VOICE: Thank you.
- 23 UNIDENTIFIED VOICE: Let me just make one
- 24 comment about the whole notion of online and it being
- 25 sometimes the last resort for kids. I'm very comfortable



- 1 with that. But I expect, that as a last resort, that there
- 2 are heroic measures underway for those kids. The same thing
- 3 with an alternative education program. That there are
- 4 different things that we provide those students.
- 5 So, they have an opportunity for success. I
- 6 don't -- I'm not comfortable with just saying that because
- 7 they're poor, because they're a -- at risk, we can have
- 8 lower expectations. And I want to make sure, we don't
- 9 suggest that that's what an online program, or what an
- 10 alternative education program should be. To me, it means
- 11 that we do things differently, we do things better, and
- 12 these kids also have the same opportunity for success. It's
- 13 just doesn't work in a brick and mortar school. And I don't
- 14 know if he were saying that or not, but I thought that's
- 15 kind of, what I would -- where you were going.
- 16 UNIDENTIFIED VOICE: Madam Chair?
- 17 UNIDENTIFIED VOICE: Yeah.
- 18 UNIDENTIFIED VOICE: No. I don't think,
- 19 that's what I was saying. I know that -- that certainly was
- 20 not an unreasonable interpretation. The -- the reality is,
- 21 I think all of us believe poor kids can learn and can learn
- 22 at the same level as anyone else. The fact is, they don't.
- 23 And they don't, whether they're in this environment, and
- 24 they are disproportionately in online environments.
- Not only poor kids, but kids that have other



- 1 kinds of challenges. And yet -- and so we know they don't
- 2 perform in any other environment, at a level equal to
- 3 majority of kids, at -- are equal to -- to wealthy kids. We
- 4 know that's a fact. But we don't seem to have the same
- 5 fervor for attacking the problem in a regular bic -- bricks
- 6 and mortar school, than we do when it's online. And I think
- 7 -- I think, I'd like to be technology neutral as we -- as we
- 8 move forward.
- 9 And -- and part being technology neutral, is
- 10 to take into account the different -- the different student
- 11 characteristics that show up at the front door. And I don't
- 12 think -- I don't think we've quite done that here, and I'm
- 13 not -- I'm not casting any blame, or suggesting staff didn't
- 14 do a good job, or any of that. I just have reached a
- 15 different conclusion.
- 16 UNIDENTIFIED VOICE: Commissioner. Do you
- 17 have any thoughts about this discussion?
- 18 UNIDENTIFIED VOICE: I think, I just wanted
- 19 to say from the Commissioner recommendation perspective, and
- 20 the staff perspective. We try very hard not to have a bias
- 21 against any type of school. And because we look at the
- 22 student opportunity, and we did see several other online --
- 23 multi-district online schools, that have higher performance,
- 24 and seem to be serving middle grade students at a higher
- 25 rate. I think that is why we believe, that this will not be



- 1 very disruptive, and that there are other online.
- 2 So, not biasing against brick and mortar, or
- 3 online, but there are other online opportunities for the
- 4 students. I do -- I just want to clarify that I -- I
- 5 believe in our demographics in the school performance
- 6 framework. The poverty levels, the EL levels, and the IEP
- 7 levels, are all lower at the online school than they are at
- 8 the brick and mortar school. So, I'm not saying that there
- 9 aren't other risk factors involved, but with these
- 10 particular demographics that we have, this particular data
- 11 set that we have, that's the numbers we're working off of.
- 12 UNIDENTIFIED VOICE: Board member McClellan?
- 13 MS. McClellan: I just wanted to state that,
- 14 although it would be good to have more complete data. I --
- 15 I do think that following the recommendation is not a matter
- 16 of -- of punishing the school for parental opt-outs. I
- 17 think, when we're looking at a system where you have a
- 18 doubling of your graduation rate, that's heading in the
- 19 right direction. But when that -- when even a doubling of
- 20 the graduation rate leaves us in a place where two-thirds of
- 21 the students are not -- about two-thirds of the students are
- 22 still not graduating, and we have a dropout rate of nearly
- 23 18 percent.
- We still are looking at a situation where we
- 25 need to be taking a closer look to make sure that we're --



- 1 that would being -- that we're doing all we can to hold
- 2 online schools, just as accountable as we do brick and
- 3 mortar schools, and that we're showing the same level of
- 4 care and pride for our online students, that we are toward
- 5 the brick and mortar students. Particularly, when you have
- 6 out-of-district students, that there may be a geographic
- 7 separation with. I think it's -- it's critical that those
- 8 students -- that -- that we know that we're doing all that
- 9 we can to help them, particularly if they are at high risk.
- 10 So, I'm -- I'm comfortable with the recommendation.
- 11 UNIDENTIFIED VOICE: Board member Rankin?
- 12 MS. RANKIN: I think, we need to relook at
- 13 what the state review panel recommended. We can only
- 14 operate within the information that we're given, and within
- 15 the law. And I think, when we take that into consideration,
- 16 and we take the state review panel recommendation.
- 17 And I notice in the report, that
- 18 accreditation is something that is questioned here. They
- 19 would like improvement in the accreditation rating. So,
- 20 what I would like to do, I'd like to make a motion to put a
- 21 caveat on it. That in two years, we look again at this.
- 22 Unless, CDE says, within a year, and getting more test
- 23 results that they now are in -- in priority. That would be
- 24 my recommendation. I can worded, or does it have to be
- 25 reworded?



- 1 UNIDENTIFIED VOICE: It's not only this
- 2 priority, I think it's improvement.
- 3 MS. RANKIN: Is it?
- 4 UNIDENTIFIED VOICE: No. Just improve --
- 5 just improvement.
- 6 MS. RANKIN: Just improvement. I'm sorry.
- 7 UNIDENTIFIED VOICE: Yeah.
- 8 UNIDENTIFIED VOICE: Yes, I think that would
- 9 be a (indiscernible) issue.
- 10 MS. RANKIN: Okay. So, can I -- may I make a
- 11 motion?
- 12 UNIDENTIFIED VOICE: Please make a motion.
- MS. RANKIN: Based on today's hearing and the
- 14 state review panel recommendation, I move that the
- 15 department and district work together to submit a proposal,
- 16 written final determination regarding partially school
- 17 closure for the state board's consideration at the April,
- 18 state board meeting.
- 19 Within two years of the acceptance of that,
- 20 with the voting, we will again review how the school
- 21 district is doing, and what they feel they are accomplishing
- 22 at that time and recommendations from CDE, and the
- 23 commissioner. And if they come into improvement before that
- 24 time, maybe within the next year, that -- we'll revisit that
- 25 early or CDE, takes them off the clock?



- 1 UNIDENTIFIED VOICE: I believe that's a
- 2 proper motion; do I have a second? Thank you.
- 3 UNIDENTIFIED VOICE: Ms. (Indiscernible)?
- 4 MR. DURHAM: Hold on, I'm -- I'm not quite
- 5 done. I thank you, Madam Chair.
- 6 UNIDENTIFIED VOICE: Sure.
- 7 MR. DURHAM: I -- tell me how this -- I don't
- 8 -- I've said I don't understand the motion first of all.
- 9 How does it differ from -- how does it differ from the
- 10 motion that was originally in the -- in -- in the -- the
- 11 printed material?
- 12 UNIDENTIFIED VOICE: The way I understand it
- 13 is the mo -- motion in the printed material is the
- 14 department and district work together to present in April.
- 15 I added that we don't wait five more years and we -- they
- 16 are still not accredited until they ge -- get into
- 17 improvement.
- MR. DURHAM: So, this makes it worse for the
- 19 district than the original motion. Is that your
- 20 interpretation? It's my interpretation and I would
- 21 definitely oppose that.
- 22 UNIDENTIFIED VOICE: Commissioner.
- UNIDENTIFIED VOICE: Thank you. I might need
- 24 my staff to help me on this, but I do -- I do think that
- 25 motion that we have right now would just be for partial



- 1 closure and actually, Superintendent Eunice have -- had also
- 2 asked. We -- there is some precedent in the past that if a
- 3 school is closed and that date I actually, you know, I mean
- 4 let's say they close it tomorrow, I mean, I'm just using
- 5 this as an example, that data is then removed and their --
- 6 their rating would already come up. So, do you see what I
- 7 mean? Like, the two years --
- 8 UNIDENTIFIED VOICE: We would be based upon
- 9 the data plans that exist would be just short of a district
- 10 accreditation with distinction.
- 11 UNIDENTIFIED VOICE: They would've already
- 12 come off the clock with closure. So, your -- your motion
- 13 would actually make them wait two more years. If they -- if
- 14 they closed, so this is a little tricky because closure is a
- 15 little more clear cut, right? If you close the school, then
- 16 tho -- that -- those students move on to other schools and
- 17 that -- that data is no longer in their performance
- 18 framework. So, what the data that the su -- that the
- 19 district has shown you is that they would be at -- it would
- 20 it be an improvement level --
- 21 UNIDENTIFIED VOICE: With the middle school.
- 22 UNIDENTIFIED VOICE: -- their district would
- 23 be an improvement with those closed six through eight
- 24 grades.
- 25 UNIDENTIFIED VOICE: As with our online



- 1 action.
- 2 UNIDENTIFIED VOICE: So, that action alone
- 3 would take time off the clock.
- 4 UNIDENTIFIED VOICE: Is the partial closure
- 5 transition? It is a transitionary or is it --
- 6 UNIDENTIFIED VOICE: It -- it's a genuine
- 7 closure.
- 8 UNIDENTIFIED VOICE: What do you mean
- 9 transitionary?
- 10 UNIDENTIFIED VOICE: Is it a slow closing of
- 11 it or -- or will this happen all of a sudden.
- 12 UNIDENTIFIED VOICE: Effective at the end of
- 13 this school year.
- 14 UNIDENTIFIED VOICE: And that will take them
- 15 off the clock anyway. So, I should just withdraw the
- 16 motion.
- 17 MR. DURHAM: You need to get to the second
- 18 withdrawn and then withdraw the motion.
- 19 UNIDENTIFIED VOICE: Can I -- let me clarify.
- 20 Yeah.
- 21 UNIDENTIFIED VOICE: And I also -- as the
- 22 commissioner referred in our conversation of a path forward,
- 23 precedent has evidently been set with a similar scenario
- 24 with Carval and Vilas in which their district upon closure
- 25 did receive a new district accreditation rating.



- 1 UNIDENTIFIED VOICE: So, I would just make
- 2 one comment about that and then I want to hear that. And
- 3 that is that the state review pla -- panel, their evaluation
- 4 was not just of the middle school, it was of the entire
- 5 online school and it was worrisome.
- Now, that was two -- a year and a half ago.
- 7 It does worry me a little bit. I'm not saying that I'm
- 8 going to vote against it, but the fact that they were so
- 9 critical of the online program. You know, on the one hand
- 10 I'm excited about what you're doing, on the other hand I
- 11 want to know if these kids are going to make it.
- MR. DURHAM: Here we go, but Madam Chair?
- 13 UNIDENTIFIED VOICE: Go for it.
- 14 MR. DURHAM: The -- I have serious questions
- 15 about the makeup of state review panels not of the -- any of
- 16 the individuals, but just when I read through a listing of
- 17 their employment histories, I'm not sure I want to be very
- 18 reliant on those. I think they could easily exert
- 19 significant bias.
- 20 UNIDENTIFIED VOICE: And we also
- 21 independently go through an internal accreditation process
- 22 with AdvancED, I'm not sure if you're familiar with that,
- 23 but --
- 24 UNIDENTIFIED VOICE: I am not. Do share with
- 25 us, please.



- 1 UNIDENTIFIED VOICE: Terry could probably
- 2 give more detail, but it -- they come in and basically look
- 3 over the entire, kind of, like a state review panel, only
- 4 it's an independent on unbiased opinion of your process,
- 5 culture, staff, on all of those things. So --
- 6 UNIDENTIFIED VOICE: Sure. AdvanceD is a
- 7 private organization that -- that accredits schools.
- 8 Oftentimes private, charters, various schools that --
- 9 UNIDENTIFIED VOICE: Yeah. They might have
- 10 been something in here about that and I've for -- forgotten
- 11 but thank you for reminding me.
- 12 UNIDENTIFIED VOICE: We are accredited by
- 13 AdvanceD.
- 14 UNIDENTIFIED VOICE: Okay. All right. Go
- 15 ahead with your motion, please.
- 16 UNIDENTIFIED VOICE: Based on today's
- 17 hearing, I move that the department and district worked
- 18 together to submit a proposed written final determination
- 19 regarding partial school closure for the state board's
- 20 consideration at the April state board meeting.
- 21 UNIDENTIFIED VOICE: Do I still have a
- 22 second?
- MR. DURHAM: Discussion.
- UNIDENTIFIED VOICE: Please.
- MR. DURHAM: I noticed that on page 22 of the



- 1 commissioner's recommendations, the -- at first box, items
- 2 five through 13, and then again, page items four through
- 3 eight, and then item nine at the top of page 23, all involve
- 4 both -- all involved the -- the brick and mortar schools if
- 5 I understand that to be correct. The high school and or the
- 6 elementary school as denoted by ES and HS and those -- I
- 7 don't believe that there's ever been any assertion that
- 8 these brick and mortar schools are part of the problem.
- 9 And so, I would like to strike out and would
- 10 move that all those items in the Commissioner's
- 11 recommendation relative to the brick and mortar high school
- 12 and brick and mortar elementary school be stricken from any
- 13 -- any agreement then to which the commissioner might enter.
- 14 So, I would make that as a substitute motion and -- and
- 15 before we go forward with voting on or an amendment, I'll
- 16 make it an amendment to the original motion. If I'm wrong,
- 17 if -- am I wrong, about what these do?
- 18 UNIDENTIFIED VOICE: Ms. Pearson.
- 19 MS. PEARSON: Just to -- just to clarify --
- 20 UNIDENTIFIED VOICE: Ms. Bautsch.
- 21 MS. BAUTSCH: It is -- that section
- 22 is a copy of their unified improvement plan for the whole
- 23 district which they -- they -- so they actually wrote the
- 24 section. We just took an excerpt of it. So, it includes
- 25 their other entire district plan. However, we could



- 1 absolutely remove that.
- MR. DURHAM: So, it -- it is superfluous then
- 3 to -- to appoint. Someone like all those references removed
- 4 if that could be part of the motion.
- 5 UNIDENTIFIED VOICE: Sure. Madam chair.
- 6 UNIDENTIFIED VOICE: Yes.
- 7 UNIDENTIFIED VOICE: Just to be clear and our
- 8 attorneys can clarify this if necessary, but the
- 9 commissioner recommendation doesn't go into the final
- 10 determination in any way. So -- so we can be sure not to
- 11 put any of this in the final determination.
- MR. DURHAM: Sure.
- 13 UNIDENTIFIED VOICE: But this is a separate -
- 14 -
- 15 MR. DURHAM: So, we don't need a motion
- 16 necessarily as long as there's an understand.
- 17 UNIDENTIFIED VOICE: I won't put it. We
- 18 won't put it.
- 19 MR. DURHAM: Okay. Fine. Thank you.
- 20 UNIDENTIFIED VOICE: Sure.
- MR. DURHAM: All right.
- 22 UNIDENTIFIED VOICE: Ms. Cordial.
- MR. DURHAM: I'm withdrawing my motion.
- UNIDENTIFIED VOICE: Thank you.
- MR. DURHAM: Which is easy since I didn't



- 1 have second.
- 2 UNIDENTIFIED VOICE: That made it very easy.
- 3 Thank you.
- 4 UNIDENTIFIED VOICE: Board member, Durham.
- 5 MR. DURHAM: I mean, we're voting?
- 6 UNIDENTIFIED VOICE: Oh, please.
- 7 MR. DURHAM: What? Can't wait another half
- 8 hour on this.
- 9 UNIDENTIFIED VOICE: I believe you have
- 10 another issue you want us to address, sir?
- 11 UNIDENTIFIED VOICE: Yeah. You better start
- 12 planning on this.
- 13 UNIDENTIFIED VOICE: You better start
- 14 planning on.
- 15 MR. DURHAM: Yeah. No I don't, it's --
- 16 UNIDENTIFIED VOICE: I'm sorry. It's been a
- 17 long couple of days.
- MR. DURHAM: I vote no.
- 19 UNIDENTIFIED VOICE: Board member, Flores?
- MS. FLORES: Yes.
- UNIDENTIFIED VOICE: Board member, Goff?
- MS. GOFF: Yes.
- 23 UNIDENTIFIED VOICE: Board member, Mazanec?
- MS. MAZANEC: Yes.
- 25 UNIDENTIFIED VOICE: Board member, McClellan?



25

1 MS. MCLAUGHLIN: Yes. 2 UNIDENTIFIED VOICE: Board member, Rankin? 3 MS. RANKIN: Yes. UNIDENTIFIED VOICE: Board member, Schroeder? MADAM CHAIR: Yes. 5 6 UNIDENTIFIED VOICE: Thank you so very much 7 folks. Wish you the very best. UNIDENTIFIED VOICE: We do have one other 8 request from the district that I think we need to address. 9 10 This is a slightly different situation. So, Ms. Pearson? 11 MS. PEARSON: The district also requested a change to their 2016 meeting where they are at right now. 12 13 So, I just want to talk a little bit about those different precedents. When we did the calculations on 2016, if you 14 15 remove the middle school of the online school which the district is going to close, the school would receive an 16 17 improvement rating and the district would receive an 18 improvement rating. As we've discussed this process, the 19 board could in the written determinations say that after the district closes that middle school portion of the district, 20 you could reinstate them at a rating of accredited with 21 improvement, if you wanted to do that. 22 23 UNIDENTIFIED VOICE: That was our 24 understanding we just voted on it.

MS. MAZANEC: That was my understanding.



- 1 MS. PEARSON: Yeah. That's what your
- 2 understanding, but you voted. Okay. It's helpful for me to
- 3 have that clarification because we can either --
- 4 MS. MAZANEC: Move the way.
- 5 UNIDENTIFIED VOICE: So, Madam Chair, I'm
- 6 just seeing some discussion over here from the attorneys, so
- 7 I need to let you guys weigh in if you think that's
- 8 incorrect.
- 9 UNIDENTIFIED VOICE: Well, we'll cover it in
- 10 the executive session, so I mean, if you will all write a
- 11 written determination including that line which -- before
- 12 we're done. Was there an incrimination appeal?
- 13 MADAM CHAIR: No. They appeal to this -- to
- 14 the department, their requests. I'm sorry.
- 15 UNIDENTIFIED VOICE: That the request is --
- MADAM CHAIR: What's left of the --
- 17 UNIDENTIFIED VOICE: The request is at the
- 18 district level, as well as the remaining high school level.
- 19 And I would just, you know we've been in conversation with
- 20 CD on can we change the school grading or not. And at least
- 21 through our legal counsel, there's not a statute that says,
- 22 you have the authority but there's also not a statute that
- 23 says that you can't.
- 24 MADAM CHAIR: I thought there was precedent.
- 25 Help me.



1 UNIDENTIFIED VOICE: So, the precedent that 2 we have -- what we did a few years back with violence in 3 cable, was through the request to reconsider process. So in the fall, after the school -- after the district closed, 4 their local forming online schools they came to us and said, 5 6 our district performance framework includes the school that 7 we closed at the end of last school year. Would you remove that from our district rating in these calculations now that 8 the school is closed? 9 MADAM CHAIR: So, the issue is how late --10 UNIDENTIFIED VOICE: So, it's just --11 12 MADAM CHAIR: -- how late in the process can we change the rating, I believe. Since you've already gone 13 through the request. 14 UNIDENTIFIED VOICE: Well, we --15 16 MADAM CHAIR: We are now a little later day. 17 UNIDENTIFIED VOICE: If we enact the action 18 which is the partial closure, we're asking for the accreditation didn't change. 19 20 MADAM CHAIR: I think it's just a legal --UNIDENTIFIED VOICE: And the district level. 21 22 MADAM CHAIR: -- concern whether timing wise, we can do that this year. Is that -- am I understanding? 23 24 UNIDENTIFIED VOICE: Yes, I do too. 25 MADAM CHAIR: Okay.



- 1 UNIDENTIFIED VOICE: Thank you.
- 2 MADAM CHAIR: You know we'll do the best we
- 3 can for you guys folks but --
- 4 MR. DURHAM: Well then. I would like to know
- 5 what -- what schedule we would consider that, because all my
- 6 commotion might -- it might fail but that will give us an
- 7 opportunity to have in front of us again, if it passes and
- 8 is determined to be illegal then we've done it. Turns out
- 9 to be a problem we can make the most.
- 10 MADAM CHAIR: I thought we don't expect stay
- 11 and get --
- 12 MR. DURHAM: Fine with me. I thought we
- 13 would get a lot of work to do. I got a few other things I
- 14 want to grind up.
- 15 MADAM CHAIR: Board member McClellan?
- 16 REBECCA MCCLELLAN: Well, he said things not
- 17 people. My -- my friendly suggestion would be, depending on
- 18 how long it might take our legal counsel to determine our
- 19 ability to comply with that request, it might make sense to
- 20 make a motion to instruct our legal counsel to investigate
- 21 whether we are able to meet that request, so that we can do
- 22 so at a date certain, perhaps at our next meeting. That's
- 23 just a friendly suggestion, depending on whether our legal
- 24 counsel thinks that that would take a little bit of time to
- 25 investigate, perhaps?



1 MR. DURHAM: I have a question. 2 MADAM CHAIR: Board member Durham. 3 MR. DURHAM: Thank you Madam chair. Pearson is, you obviously there have been some discussions 4 about this, in principle. The staff have a problem with 5 6 this presuming it's legal, is that been kind of part of your 7 discussions as an appropriate complete remedy to this issue? MS. PEARSON: So, I think that's really up to 8 What we can say is we've run the calculations 9 the board. and absolutely it changes the way the -- what the rating 10 would be for the school in the district. The precedent we 11 have had set previously is a little bit different. It was a 12 13 little bit delayed. It was closer to the closure of the school. So, the school had been closed and that's it was 14 the following year. It was to the request to reconsider 15 16 process. That said when we're doing something new, it's 17 time you know, It's on the table. So, I think it's really 18 something for you all to decide whether you want to set a precedent and go forward this way. As we talk closure is 19 20 really a little different. Pathway to delay clean clear pathway in some ways compared to, putting improvement 21 efforts in place and seeing what will happen next. So, it's 22 a little bit different in terms of setting a precedent of 23 24 changing a rating with closure than maybe with a different 25 pathway.



- 1 MR. DURHAM: Thank you. I will withdraw that
- 2 motion in the next executive session, if we will reconsider
- 3 that is that acceptable, superintendent.
- 4 UNIDENTIFIED VOICE: Yeah --
- 5 MADAM CHAIR: What is the effect sir? What's
- 6 the effect of whether we change it immediately or you go
- 7 through it next year?
- 8 MR. DURHAM: There is certainly an effect for
- 9 next year, I don't know if there is in fact waiting for a
- 10 month.
- 11 UNIDENTIFIED VOICE: Well, even if it turns
- 12 out that legally, we cannot do that. While you are off --
- 13 UNIDENTIFIED VOICE: Our understanding is
- 14 that clock is, it's ended and without a change in the rating
- 15 --
- 16 UNIDENTIFIED VOICE: It doesn't look that
- 17 way.
- 18 MADAM CHAIR: Oh we're not going to take away
- 19 your accreditation, is that what you are suggesting?
- 20 UNIDENTIFIED VOICE: No. What I'm saying is
- 21 the clock requires an action by the board to recommend to us
- 22 what are we going to do. We've offered a rationale.
- 23 They've supported that the data points change the
- 24 accreditation rating and therefore eliminating the clock
- 25 that has ended on both our school and our district. And



- 1 like I said is --
- 2 MADAM CHAIR: Well, your rating is based on
- 3 last year's data?
- 4 UNIDENTIFIED VOICE: Right.
- 5 MADAM CHAIR: And this year --
- 6 UNIDENTIFIED VOICE: And so, if you remove
- 7 the middle school data that we're closing with current data,
- 8 the only data that we have, the school is performing at an
- 9 improvement level and it also changes the district rating.
- 10 And so, we're saying that that closure eliminates the data
- 11 points that are creating the clock to consider.
- 12 MADAM CHAIR: Right. And -- and our legal
- 13 counsel has some concerns whether we can do it that way,
- 14 because it's last year's data. So, you wanting to eliminate
- 15 the data from the school from last year, that actually
- 16 continued until this April. So, there's a bit of a little
- 17 legal glitch here. And that we might --
- 18 UNIDENTIFIED VOICE: I think it's just
- 19 correct, is that, you know, certainly not a precedent but I
- 20 think that, what I hope you'll look at is the rationale.
- 21 What we're hoping to provide and continue to provide, and
- 22 more importantly, as Steve talked about that. I think that,
- 23 I always want to remind that what we're using as the basis
- 24 of these judgments with our big is a single moment in time.
- 25 And I'm not so sure that that's a great way to make



- 1 decisions about important things like this. I certainly
- 2 think it's important that we're all accountable to showing
- 3 progress.
- 4 MADAM CHAIR: And so, let me go back to my
- 5 question. Should this not work out, this particular piece
- 6 of this not work out for you what's the effect in your
- 7 district?
- 8 UNIDENTIFIED VOICE: Well it sounds to me
- 9 like, you're going to let us continue to operate as --
- 10 MADAM CHAIR: Absolutely. Absolutely.
- 11 UNIDENTIFIED VOICE: But I think it's a fair
- 12 request and I support it.
- 13 MADAM CHAIR: I don't think we said it's an
- 14 unfair request. But we're not sure it's a request that we
- 15 can think properly do, until we get some legal advice.
- MR. DURHAM: Well, I'm sure on that bases.
- 17 You know first of all, if the board shifted by majority
- 18 vote, take that action. It's presumed to be legitimate when
- 19 somebody challenges it.
- MADAM CHAIR: Let's just do it.
- 21 MR. DURHAM: I don't know. Somebody will
- 22 have to go to court and challenge. I don't think that's
- 23 likely. So, I think this is the precedent that was set to
- 24 do this was in a different legal venue, but the precedent is
- 25 clearly been established. I don't think it's inappropriate,



- 1 and I will -- I will make the motion to change the
- 2 accreditation and the Senate will vote on whether or not we
- 3 will just.
- 4 MADAM CHAIR: All right. Can we move
- 5 forward. Thank you very, very, much, we appreciate.
- 6 UNIDENTIFIED VOICE: Thank you. We
- 7 appreciate your time.
- 8 MADAM CHAIR: We will get back to you,
- 9 thanks.
- 10 UNIDENTIFIED VOICE: And just to update, we
- 11 did win the basketball game. So if you'd like to get to
- 12 know our community and parents and kids better, come out to
- 13 the Budweiser Event Center. We're playing at 8:30 tomorrow
- 14 night.
- 15 UNIDENTIFIED VOICE: You know what? We don't
- 16 get our CC chance of cards anymore. What happened to that?
- 17 They used to give us every fall, all board members got a
- 18 chance to watch. Is this your fault?
- 19 UNIDENTIFIED VOICE: I think I know the
- 20 answer to that.
- 21 UNIDENTIFIED VOICE: What's the answer to
- 22 that?
- 23 UNIDENTIFIED VOICE: There was a quote where
- 24 elected officials and their questions, whether it was --
- 25 whether they could give us something worth more than \$50.



- 1 UNIDENTIFIED VOICE: It's not worth \$50!
- 2 UNIDENTIFIED VOICE: It probably has a face
- 3 value of --
- 4 MADAM CHAIR: All right. We're having a
- 5 five-minute break folks.
- 6 COMMISSIONER: But turns it off again, didn't
- 7 they? Is it still on? Meanwhile, the Denver Zoo had --
- 8 MADAM CHAIR: Hi, Commissioner. Help me out.
- 9 We're going to talk about ESSA. Does anybody remember where
- 10 we were?
- 11 UNIDENTIFIED VOICE: Yesterday.
- 12 MADAM CHAIR: We were going through this.
- 13 COMMISSIONER: Right.
- MADAM CHAIR: Mr. Chapman.
- 15 COMMISSIONER: Mr. Chapman told me he didn't
- 16 want me to come up to the table. However let me -- let me
- 17 try first. I -- I mean, he has, he can definitely come up
- 18 to the table.
- 19 MR. CHAPMAN: He's over his 2100 hours.
- 20 COMMISSIONER: He's over his 2100 hours, so
- 21 he would like to be done now. I do think we're -- at least
- 22 from a staff perspective, that we are willing, of course as
- 23 always, to take your direction. But from a staff
- 24 perspective, we might want to hone in on the areas where you
- 25 all have identified concerns or questions that you want to



- 1 ask. You know, for either additional language or striking
- 2 language, so that we can get that feedback from you here. I
- 3 don't know, depending on how long you want to stay. I don't
- 4 want to know if you want to sort of go through those
- 5 sections. What I heard yesterday, was that there were
- 6 questions on the accountability section. We were going to
- 7 raise the effective Educator Section, because that was a
- 8 section that had a different -- difference of opinion. So,
- 9 we were going to raise that section, we didn't even get to
- 10 that yesterday. So, you know, we heard parts of the
- 11 accountability which was raised by Mr. Durham around the 95
- 12 percent and were there changes we could make in that
- 13 language, so we could go through each of those, and get your
- 14 feedback, and then we could try to adjust by the April board
- 15 meeting. The other option we have is, we are happy, and Mr.
- 16 Chapman has agreed to have one-on-one meetings with each of
- 17 you between now and the next meeting. To go line-by-line as
- 18 you all, as one suggestion was made, to give us your edits
- 19 and your feedback that we could then have prepared, you
- 20 know, the line-by-line edits for your presentation in the
- 21 April meeting. That's where I think we are but --
- MS. MAZANEC: Just to remind me --
- 23 MADAM CHAIR: Board Member Mazanec.
- 24 MS. MAZANEC: Always -- It seems like it was
- 25 a long time ago that this was said but --



- 1 MADAM CHAIR: Years ago.
- MS. MAZANEC: -- but you have to submit to be
- 3 on time, April 3rd, and we're not meeting till the middle of
- 4 April. We can change it anytime. Right?
- 5 COMMISSIONER: Yes, so --
- 6 MS. MAZANEC: Sort of. I don't know that we
- 7 can --
- 8 COMMISSIONER: Sort of?
- 9 MS. MAZANEC: -- dramatically, I don't think
- 10 we can blow the thing up.
- 11 MADAM CHAIR: Let's get that -- let's get
- 12 that really started 'cause --
- 13 MR. CHAPMAN: Yeah, that -- I think this is
- 14 on -- to the first point, we would submit the plan and the
- 15 required assurances on -- on or -- or definitely by the
- 16 April 3rd, and we -- in doing so, we -- we reserve our place
- 17 in line. If at the meeting on the 13th, the decision is to
- 18 not submit or to submit an altered plan that we could either
- 19 pull the plan for consideration or modified and -- and the -
- 20 and resubmit. We do have the ability to amend our plan
- 21 and that can be a time consuming, and -- and somewhat
- 22 cumbersome process. But we do, we would be able to amend
- 23 it. We can request an amendment to our plan once it has
- 24 been submitted and once it has been approved as well. And I
- 25 think just to the Commissioner's point, I think maybe the



- 1 third option was, to do some sort of like a special session
- 2 or attach -- attached it to another existing convening of
- 3 the board.
- 4 COMMISSIONER: Right. You do have a March
- 5 31st, Legislative Meeting and we could attach it to that.
- 6 But I believe that's later in the afternoon. So, we do know
- 7 how. We get tired.
- 8 MR. DURHAM: We do not. I'm just getting
- 9 energized.
- 10 COMMISSIONER: Steve jus -- just getting
- 11 ready to go.
- 12 MADAM CHAIR: Board member Durham, let --
- 13 let's have it.
- MR. DURHAM: I'm rocking and rolling.
- 15 MADAM CHAIR: Let's rock and roll.
- MR. CHAPMAN: I'm happy to do it, however.
- 17 MR. DURHAM: You want to be the first, so if
- 18 you have an issue, you want to raise first?
- 19 MADAM CHAIR: Well, here's a question that I
- 20 have to all of us. Do we want Mr. Chapman just -- just to
- 21 point out the astregis -- astregis -- astregis -- asterisks
- 22 because there aren't that many or am I wrong?
- MR. CHAPMAN: There are not that many,
- 24 correct.
- 25 MADAM CHAIR: Okay. Does not going to get us



- 1 where we want to go?
- 2 COMMISSIONER: Sure. And then --
- 3 MADAM CHAIR: Does not, because where we want
- 4 to go to the asterisks. Mr. Chair -- Mr. Durham, I mean.
- 5 MR. DURHAM: Yes, I'm on it.
- 6 MS. MAZANEC: But that is confusing, and you
- 7 are tired too
- 8 MADAM CHAIR: It's okay and it's really sad,
- 9 then I'll say it properly.
- 10 MR. DURHAM: I don't know if we --
- 11 COMMISSIONER: I believe Mr. Durham has a few
- 12 other questions besides just the ones that were asterisks,
- 13 if I'm -- if I'm tracking your concerns as well.
- 14 MR. DURHAM: You know, we can go to the
- 15 asterisks first, then my main concern.
- 16 COMMISSIONER: That we're happy to do that.
- 17 MR. DURHAM: I don't remember all the -- and
- 18 I don't know where that piece of paper is.
- 19 COMMISSIONER: I know.
- MR. DURHAM: Okay.
- 21 COMMISSIONER: So, if you look at the
- 22 PowerPoint, page 26 of the PowerPoint, I believe it's the
- 23 first asterisk. I don't know how to try to say that thing.
- 24 MADAM CHAIR: Let me see. I messed you up,
- 25 didn't I?



- 1 COMMISSIONER: And this was the -- how the
- 2 CDE allocate the required 7 percent of State Title One funds
- 3 to support identified schools for school improvement. Pat,
- 4 can you correct me if I'm wrong, but I believe one or two of
- 5 the hub members which we did not get are written.
- 6 MADAM CHAIR: A minority report for -- at
- 7 this stage --
- 8 COMMISSIONER: We did not.
- 9 MADAM CHAIR: Okay.
- 10 COMMISSIONER: But they may be working on it,
- 11 but we told them we were meeting with you today and
- 12 yesterday, and we haven't gotten it as of now.
- 13 MS. MAZANEC: I want to see what's at 17.
- 14 COMMISSIONER: You do. Did I skip one?
- 15 MS. MAZANEC: The first one I see is 17.
- 16 COMMISSIONER: I believe, we did note through
- 17 that one yesterday.
- MR. CHAPMAN: I think that's -- I think,
- 19 you're correct. Commissioner, I think that's -- this is
- 20 where we left off, sort of it was -- was it 7 percent?
- MS. MAZANEC: Yeah.
- 22 COMMISSIONER: We -- with -- you are correct,
- 23 Board Member Mazanec, that we did. And there is one on 17,
- 24 we did talk about that, but I think you settled on it
- 25 because there was questions about the ASCENT Program. And



- 1 we talked about how they were counted in the grade rate and
- 2 how we use a multi-year grade rate. And so, we believe you
- 3 all sort of we're --
- 4 MADAM CHAIR: The best.
- 5 COMMISSIONER: -- okay. So, now I'm moving
- 6 on to the next abstract which was 26 and if I remember the
- 7 hub conversation correctly, it was one or two members that
- 8 wanted to go more to a strictly competitive grant process,
- 9 rather than the hybrid approach that we are suggesting or
- 10 that -- the group came to.
- 11 MADAM CHAIR: And explain the hybrid phase.
- 12 Mr. Chapman.
- 13 MR. CHAPMAN: With the -- the hybrid
- 14 approach, basically we have the funds in place. There --
- 15 the schools are identified there. They are informed of the
- 16 supports that we have to offer and the funding available and
- 17 -- and -- and through that process we engage with them, and
- 18 we identify their needs, and then go through a matching
- 19 process to match them with the appropriate supports and
- 20 funding based on their identified needs.
- MS. MAZANEC: And that's a hybrid because
- 22 otherwise, we could just send X number of dollars per
- 23 student without any consideration of how the district is
- 24 going to spend it. This way --
- MR. CHAPMAN: Yeah. Because alternate being



- 1 competitive where we put out an RFP, we receive all the
- 2 proposals and then we go through a review process and award
- 3 the funds to the winners. And our as -- or formula where we
- 4 just allocate funds to those districts, and then they would
- 5 submit a plan to us as part of their application process.
- 6 MS. MAZANEC: As it is right now, Denver and
- 7 Aurora because I remember that's also the districts that
- 8 were brought up. So, if we did it on the formula basis, on
- 9 -- on -- excuse me -- on the basis where they would be
- 10 competitive then our -- I mean, because they're already
- 11 getting blessed, to begin with. Everybody's getting
- 12 blessed.
- 13 MADAM CHAIR: Right.
- MS. MAZANEC: And so, Au -- Aurora and
- 15 Denver, these are the districts we have the most are older
- 16 kids. So, they will be out. You know, like \$2 million or
- 17 so. So, that would mean that they're expecting that. And
- 18 that would mean, that they would have to.
- 19 UNIDENTIFIED VOICE: It cut services. Cut
- 20 teachers, cut, you know, for -- for their students and such.
- 21 UNIDENTIFIED VOICE: But that's not the
- 22 process that has just been described?
- 23 UNIDENTIFIED VOICE: Well --
- MR. CHAPMAN: I think you're -- you're
- 25 addressing the -- the concern that if we were to retain



- 1 additional funds, then tha -- that's a separate --
- 2 UNIDENTIFIED VOICE: That's a separate.
- 3 MR. CHAPMAN: -- and we'll come to that one
- 4 real soon.
- 5 UNIDENTIFIED VOICE: Okay.
- 6 MR. CHAPMAN: But for this one, there -- it's
- 7 in statute that we have to retain the -- the 7 percent of
- 8 funds. The idea is to identify the districts that have
- 9 schools, that have been identified for comprehensive or
- 10 targeted improvement. Let them know that -- of that status,
- 11 engage with them and let them know that there are the --
- 12 these resources and then go through a process of matching
- 13 those districts with the most appropriate resources for
- 14 their schools based on the needs of those schools.
- 15 UNIDENTIFIED VOICE: Okay. So is that 5
- 16 percent? The bottom 5 percent?
- 17 MR. CHAPMAN: That's the -- that -- yeah. So
- 18 that would be the -- the lowest performing 5 percent of
- 19 Title 1 schools and any high school with the graduation rate
- 20 less than 67 percent and target -- and the targeted schools
- 21 with a low performance growth.
- 22 UNIDENTIFIED VOICE: Board member, Durham.
- MR. DURHAM: So -- so we have to withhold 7
- 24 percent for these particular schools. We could then
- 25 allocate those for -- those funds if we wanted to, strictly



- 1 on a formula basis. We wouldn't have to go through -- we
- 2 wouldn't have to go through a grant process. Is that
- 3 correct?
- 4 MR. CHAPMAN: Well, even if they were
- 5 allocated on a formula basis, the -- the school district
- 6 would have to submit some plan on behalf of those schools
- 7 that have been identified.
- 8 MR. DURHAM: That's under state laws as
- 9 opposed to federal, so --
- 10 MR. CHAPMAN: W -- well it's under both. So
- 11 under this -- under the federal law, the comprehensive
- 12 schools have to develop a comprehensive improvement plan
- 13 under -- for the targeted schools, they have to submit a --
- 14 a plan to improve --
- MR. DURHAM: So what minimizes paperwork?
- MR. CHAPMAN: Well, I -- I -- I think that
- 17 the -- the process that they've just described in the plan
- 18 that the -- the Spoke had landed on will likely reduce
- 19 paperwork.
- 20 MR. DURHAM: Could we reduce it beyond what
- 21 Spoke recommendation was?
- MR. CHAPMAN: Well that is the Spoke
- 23 recommendation.
- 24 MR. DURHAM: Absolute minimum paperwork?
- MR. CHAPMAN: Well they -- I don't know if



- 1 they addressed it from a paperwork standpoint, but I think
- 2 they've arrived at a process that they feel that strikes a
- 3 correct balance between competitive and formula and will
- 4 result in the most appropriate use of those funds.
- 5 UNIDENTIFIED VOICE: Equitable.
- 6 MR. DURHAM: But we could use formu -- when
- 7 you get back is, you're telling me we could use the formula
- 8 which would -- they might have to submit like we're going to
- 9 do good work and I mean we couldn't --
- 10 MR. CHAPMAN: That might be less paperwork.
- MR. DURHAM: I move that.
- 12 UNIDENTIFIED VOICE: What do you mean? They -
- 13 they -- they're identified?
- 14 MR. DURHAM: That is essentially a formula
- 15 based. I -- I move a formula basis. I -- I think -- I
- 16 think that the paperwork burden for competing for the amount
- 17 of money that is available in those grants, I think is a
- 18 mistake.
- 19 UNIDENTIFIED VOICE: It's a huge amount of
- 20 money in those grants.
- MR. DURHAM: 7 percent or 150 million?
- MR. CHAPMAN: Ten -- 10 million and five.
- MR. DURHAM: Ten Million dollars, and there
- 24 are a whole bunch of districts that are theoretically
- 25 eligible in a view. I mean it's -- to me it's not enough



- 1 money to get very excited about and in the -- in the kind of
- 2 competition, I'll go through for grants. I think it's
- 3 excessive and I just soon do another formula basis and be
- 4 done with it. So that's my motion.
- 5 UNIDENTIFIED VOICE: I second it.
- 6 MR. DURHAM: Okay.
- 7 UNIDENTIFIED VOICE: We're not voting on this
- 8 today, folks.
- 9 UNIDENTIFIED VOICE: Oh!
- MR. DURHAM: Why not?
- 11 UNIDENTIFIED VOICE: Just giving direction.
- MR. DURHAM: When are we going on?
- 13 UNIDENTIFIED VOICE: Yeah. What if it has to
- 14 be sub minimum?
- 15 UNIDENTIFIED VOICE: Board member, McClellan.
- MS. MCCLELLAN: Before we vote on such a
- 17 change, I would like to know from staff what the -- what
- 18 kind of challenges that might pose? What if we use a
- 19 formulaic method and then we get enough requests and
- 20 requests exceed the available funds. I -- I want to -- what
- 21 do we do then, a lottery?
- 22 UNIDENTIFIED VOICE: Formulaic means, you can
- 23 exceed it just on a per student basis.
- 24 MR. CHAPMAN: Yeah. If it were done on a
- 25 competitive basis, then we might get more applicants than we



- 1 have funding to make the award. On a formula basis, we
- 2 would only allocate the funds that are available, and we
- 3 distribute them based on a formula. I think that the
- 4 process that's been -- that's described in the plan really
- 5 is a -- a -- an effort to not -- not just, sort of, throw
- 6 money out as on a formula and not to have create winners and
- 7 losers by having a competition, but instead reserve the
- 8 funds for those school districts that have eliqible schools
- 9 and then work with those schools and districts to identify
- 10 their needs and then match them with the most appropriate
- 11 resources and at the funding necessary to implement the
- 12 strategy.
- 13 UNIDENTIFIED VOICE: So is that the 5
- 14 percent, the ones we have created the greatest need?
- MS. MCCLELLAN: Yes.
- MR. CHAPMAN: That's those would be
- 17 comprehensive schools that have been identified for
- 18 comprehensive improvement would be among those that would be
- 19 eligible to receive these funds.
- 20 UNIDENTIFIED VOICE: Board member, Rankin.
- MS. RANKIN: We're talking about the 7
- 22 percent of Title 1. Is that correct?
- MR. CHAPMAN: Correct.
- MS. RANKIN: District Chapman, I think we've
- 25 done a lot of things that have been based on formulas and we



- 1 haven't seen a lot of movement. I like the idea that you
- 2 had on your right hand, which was competitive. Make these
- 3 grants competitive, make the people work for the money. If
- 4 they do -- if they do, we may have not a silver bullet, but
- 5 a different avenue, a bowl -- bigger idea that might
- 6 encourage other people to be competitive. I mean, maybe a
- 7 small amount of money, but the superintendents in my
- 8 district -- money is money and they -- they will work to get
- 9 money if it's out there. Some of them will.
- 10 UNIDENTIFIED VOICE: Board member, McClellan,
- 11 did I cut you off before?
- 12 MS. MCCLELLAN: Thank you so much. I just
- 13 want to thank Mr. Chapman for clarifying that process and I
- 14 -- I think I'm inclined to take staff's recommendation or
- 15 suggestion that if we are able to -- to award these in a --
- 16 in a competitive process, it may allow staff to better
- 17 support the schools that are receiving the awards so that we
- 18 can see meaningful improvement there and not just a
- 19 sprinkling of dollars in -- in a less targeted and support -
- 20 less well supported manner. So I -- I'm inclined to go
- 21 with -- with staff's recommendation on this.
- 22 UNIDENTIFIED VOICE: Is Hubs -- Hubs -- I
- 23 think it's Hubs --
- 24 MS. MCCLELLAN: The Hubs recommendation, I
- 25 beg your pardon. Thank you.



- 1 MR. CHAPMAN: So the minority opinion was for
- 2 it to be awarded competitively.
- 3 UNIDENTIFIED VOICE: Right. Board member,
- 4 Goff.
- 5 MS. GOFF: Sorry. She just -- she already
- 6 had her hand up.
- 7 UNIDENTIFIED VOICE: I had no hand up before
- 8 she did.
- 9 MS. MCCLELLAN: She's been down there with
- 10 Goff.
- 11 UNIDENTIFIED VOICE: She's been down there.
- 12 UNIDENTIFIED VOICE: I was going to ask -- I
- 13 wanted -- I wanted going to ask Pat about -- more about the
- 14 hub committee and spoke committee's conversation on this.
- 15 There was some concern throughout those dialogues about --
- 16 depending on the day sometimes, what's the guarantee that
- 17 kids that -- that the title one designated kids are getting
- 18 the resources because there is -- there is a possibility and
- 19 if -- if this isn't looked at in one way or -- or -- or
- 20 perhaps the other that -- that the money will be distributed
- 21 and whether that the hybrid -- I just think, it seems to me
- 22 I could be completely wrong but there were people arguing
- 23 against the formula side of this because are for it
- 24 depending on what their viewpoint is. Because of the
- 25 possibility that certain kids could be overlooked or that



- 1 there wouldn't have been, it would deter some districts from
- 2 doing a full diagnostic of their needs as it relates to
- 3 Title one needs. So I -- I just respect what came out of
- 4 both hub and spoke because literally, I know it was about
- 5 four months' worth of meetings that was on this particular
- 6 part of that plan. And -- and I -- I think they both had
- 7 completely valuable and -- and valid points to make. The --
- 8 what I would ask is in -- in this and I want to be clear, is
- 9 the 7 percent what's being referred to a lot of times with
- 10 the direct services?
- 11 UNIDENTIFIED VOICE: No.
- 12 UNIDENTIFIED VOICE: That's another title,
- 13 that's true, right.
- 14 UNIDENTIFIED VOICE: That's the three -- the
- 15 3 percent.
- 16 UNIDENTIFIED VOICE: Okay.
- 17 UNIDENTIFIED VOICE: So that we have the --
- 18 that's optional. The 7 percent we have to retain those
- 19 funds for schools that have been identified for improvement.
- 20 The 3 percent is optional, and -- and if we do retain that 3
- 21 percent, that's for direct student services grants and the
- 22 districts that have schools that have been identified for
- 23 comprehensive or targeted improvement would be eligible to
- 24 apply for those Direct Student Services grants. And that
- 25 was another issue where we did have some a little bit of a



- 1 difference of opinion and we'll -- we will cover that. 2 think up right after we get through this. 3 UNIDENTIFIED VOICE: Madam Chair can I --UNIDENTIFIED VOICE: Please. 4 UNIDENTIFIED VOICE: -- make a connection. 5 6 UNIDENTIFIED VOICE: So what we talked about 7 all -- all day the last today. Seems like -- seems like many days. These are the funds that we use to support many 8 of our turnaround efforts. Many of the pathways grants that 9 10 you -- well you've only seen it on one or two. But if you 11 remember when I talked about you know the 24 districts 12 identified with priority improvement are a turnaround plan, 13 only five are coming before you in the next few months, 17 of them have earned their way off. That is becau -- it's 14 partially I can't claim it all but that is partially because 15 of these particular grant programs that support, that we 16 17 match up direct needs with their supports and we have a 18 little more discretion to match up what they're struggling with, with how we can help support them and we have seen 19 20 some improvement by using those funds in a more effective 21 manner. 22 UNIDENTIFIED VOICE: And I think that that
- 23 recommendations sort of try to account for what we've
- 24 learned through that process and to build that into this
- structure to -- to capitalize on what seems to have been 25



- 1 working and -- and the recommendation reflects that.
- MS. MAZANEC: So let's then take you there.
- 3 Can I --
- 4 UNIDENTIFIED VOICE: Board member Mazanec
- 5 yes, I'm really sorry.
- 6 MS. MAZANEC: Well, he -- here's some concern
- 7 I have is we have -- we have plenty of evidence of SIGs not
- 8 working too, right? I'm also concerned about the competitive
- 9 process, the competitive application for smaller rural
- 10 districts that don't have grant writers.
- 11 UNIDENTIFIED VOICE: And so this does away
- 12 with tha -- that problem.
- MS. MAZANEC: It does?
- 14 UNIDENTIFIED VOICE: Yeah.
- MS. MAZANEC: Okay.
- 16 UNIDENTIFIED VOICE: So it's not the -- the
- 17 recommendation is to not award those on a competitive basis
- 18 where you are dependent on -- on the grant letters.
- 19 MS. MAZANEC: Okay. And what about our
- 20 online schools? I mean, this is timely, we have online
- 21 schools who could sure use some help obviously.
- 22 UNIDENTIFIED VOICE: And so the funds would
- 23 be sort of held in reserve and then we would work with that
- 24 school district to identify the -- the support that would be
- 25 most appropriate and most helpful to an online school. That



- 1 has been identified for a comprehensive or targeted
- 2 improvement.
- 3 MS. MAZANEC: Now how does it get identified?
- 4 UNIDENTIFIED VOICE: So, the -- the
- 5 comprehensive schools are those title one schools that are
- 6 the lowest performing title one schools. So, that's the
- 7 criteria that's written into the ESSA statute and -- and any
- 8 high school that's has a grad rate below 67 percent. So
- 9 those are the comprehensive schools that we have -- the
- 10 schools that we have to identify for comprehensive
- 11 improvement.
- 12 The targeted schools and it gets a little bit
- 13 more complicated but basically those are schools that are
- 14 doing pretty well for most kids but -- but has a -- they
- 15 have a subgroup of kids that -- so they have an achievement
- 16 gap that needs to be addressed, where one group of kids
- 17 isn't performing as well as the other. And so those are the
- 18 schools that were required to identify for improvement under
- 19 ESSA and those are the schools that would be a target of
- 20 this process and these funds.
- MR. DURHAM: Madam chair.
- 22 UNIDENTIFIED VOICE: Board member Durham.
- MR. DURHAM: Thank you. So, I think there's
- 24 -- there -- there can and will be schools that are in --
- 25 that would get money on a formula basis who would apply for



- 1 grants who won't get any. So it's not fair to say that
- 2 well, everybody is going to get money, correct?
- 3 UNIDENTIFIED VOICE: Correct. And through
- 4 the process that's been recommended in some cases it may
- 5 just be through support.
- 6 MR. DURHAM: Through -- through
- 7 where we are right now. I think what I'm concerned about is
- 8 that is -- is if we were to -- to distribute it strictly on
- 9 a formula basis locals get to make decisions that benefit
- 10 they believe work for them. If we withhold the money and
- 11 distribute it on the strings attached basis, the judgment of
- 12 the department as to what works best is substituted or
- 13 districts are coerced into certain programs in order to get
- 14 this money.
- 15 And tha -- that's the -- that has to be the
- 16 result whether intended or otherwise because you're not
- 17 going to give a grant if it doesn't fit your idea of and I
- 18 don't mean you personally.
- 19 UNIDENTIFIED VOICE: Yeah, they -- they do
- 20 have -- so built in to the other processes is a recognition
- 21 that in some cases school district might not need the
- 22 support of the department but still would like the resources
- 23 or the -- the funding so they -- they can design their own
- 24 intervention and -- and receive funding to support that
- 25 intervention.



- 1 MR. DURHAM: So if I were to ask, how many of
- 2 those there were versus how many of prescriptive grants
- 3 there were you'd be able to give me that answer?
- 4 UNIDENTIFIED VOICE: I mean that -- this is
- 5 what we're proposing for the future. But currently there
- 6 are -- currently school districts are -- are developing
- 7 their own design and -- and applying for the funds on a
- 8 competitive basis. Does that make sense? So, currently
- 9 there're -- there are school districts that are able to
- 10 design their own intervention, apply for a grant and receive
- 11 funds to -- to a -- administer or implement their own
- 12 intervention. With what's been proposed in the -- the state
- 13 plan that would still be an option that they can design and
- 14 get funding for their own intervention.
- 15 UNIDENTIFIED VOICE: So what motion on the
- 16 table, do you guys want to vote on?
- 17 MR. DURHAM: What's the motion?
- 18 UNIDENTIFIED VOICE: Your motion.
- 19 MR. DURHAM: Well I'm trying to -- I mean I
- 20 just -- I just don't feel that we've -- I just I just I'm
- 21 having a hard time just beginning as day goes longer the IQ
- 22 go smaller I guess but what I -- where I'm trying to get is
- 23 to minimize departmental involvement in the distribution of
- 24 grants to locals because I believe it could be used to drive
- 25 behavior that I don't necessarily think we ought to drive.



- 1 Now, so the way to do it is turn it into a
- 2 formulaic basis. Money simply goes out; the local
- 3 governments do the best they can with it and -- and is local
- 4 control. And I also think Ms. Mazanec's observation that
- 5 schools that grant writers are at a disadvantage because
- 6 they are asking for any significant amount of money is
- 7 absolutely accurate. So I think, I appreciate the work
- 8 everybody did on this issue, but the issue is broader than
- 9 that and that is, is this a local control question, or is it
- 10 a state-controlled question?
- I think what we're seeing proposes a state
- 12 control question, I'm opposed to that. So I move the money
- 13 be distributed on a formulaic basis to the 5 percent of
- 14 those schools that are eligible.
- 15 UNIDENTIFIED VOICE: So that's one way of
- 16 looking at it. The other way of looking at this we just had
- 17 an example of states working collaboratively with districts
- 18 and we got rid of what, 17 districts and schools that were
- 19 on the clock. So if you think so little of this
- 20 organization that they can't work collaboratively with our
- 21 school districts then sure just distribute the money. But
- 22 if we have learned anything in the last two years about how
- 23 to turn around schools, we should be thinking a little bit
- 24 broader and not just dismissing the kind of expertise and
- 25 help that we have in this organization because that's how



- 1 I'm -- that's how I'm reading your recommendation.
- 2 UNIDENTIFIED VOICE: But that's.
- 3 MR. DURHAM: I think we've seen two -- two
- 4 evidences of that. One in Cortez, and I don't know if any
- 5 of these funds were used for the purpose and Cortez, seemed
- 6 to be pretty effective in getting that done. The one in --
- 7 in Julesburg seem to be pretty effective at closing the
- 8 school.
- 9 UNIDENTIFIED VOICE: There wasn't any money
- 10 in Julesburg, they didn't apply for any money, that's
- 11 irrelevant. The 17 districts that we don't have coming up
- 12 in the next three months.
- 13 MR. DURHAM: So is it the position of the
- 14 department that all 17 districts got off the clock did so
- 15 because they got a grant from the CDE and we controlled it.
- MS. MAZANEC: No.
- 17 MR. DURHAM: How many of those districts had
- 18 a grant from CDE?
- 19 MS. MAZANEC: We would have to look at that.
- 20 UNIDENTIFIED VOICE: I would say -- I would
- 21 say.
- 22 UNIDENTIFIED VOICE: Didn't we -- didn't we
- 23 get that I think we --
- 24 UNIDENTIFIED VOICE: Board member McClellan.
- 25 MR. DURHAM: I think that's -- that



- 1 information has been shared with the board.
- 2 UNIDENTIFIED VOICE: I just wanted to -- I
- 3 just wanted to make the case for not merely throwing money
- 4 at a problem.
- 5 UNIDENTIFIED VOICE: I think this
- 6 organization exists in part to help drive the behavior of
- 7 accountability and the behavior of improvement where needed.
- 8 I think that's one of our, our central missions is to make
- 9 sure that where we see improvement is needed that we help to
- 10 guide in that direction with support. And I think that's
- 11 what we're aiming to do by having a competitive grant
- 12 program.
- 13 UNIDENTIFIED VOICE: Were there some answers?
- 14 UNIDENTIFIED VOICE: I think in this instance
- 15 forward, what we are questioning is how we going to
- 16 substitute our judgment for the judgment of the locally
- 17 elected officials? I think, I think it's a much simpler
- 18 question than the -- and I think we all remember back to
- 19 Race to the Top. Race to the Top resulted in very little
- 20 money but a whole lot of behavior modification, none of
- 21 which has served us particularly well.
- 22 UNIDENTIFIED VOICE: We didn't get Race to
- 23 the Top. What are you talking about?
- 24 UNIDENTIFIED VOICE: Yes but look let's look
- 25 at all the bills that we've passed, including the one you



- 1 cited today, that we -- we voluntarily adopted this
- 2 accountability. We did so, so we could compete for Race to
- 3 the Top. And that's the kind of thing that's wrong with top
- 4 down solutions.
- 5 UNIDENTIFIED VOICE: Board Member, Goff?
- 6 Ms. GOFF: I was before you this time. But
- 7 you know what, you can go ahead Pam. Please go ahead.
- 8 MS. MAZANEC: Mine It's brief. I mean, I
- 9 think that -- that saying that local districts might be able
- 10 to, or school, be able to do better with that money does not
- 11 negate the fact or the work of the district or the
- 12 department. It's not an either or. But I think that Alisa
- 13 would agree that sometimes, you know, the local district
- 14 knows the area better. They may be able to do better.
- 15 UNIDENTIFIED VOICE: I think the model that's
- 16 being proposed tries to draw from the best of both worlds to
- 17 -- to bring the department and the school district and the
- 18 school together to identify wha -- what supports, what
- 19 resources might be most appropriate given the challenges
- 20 that they face. I think it's intended to be a collaborative
- 21 thing.
- 22 MS. MAZANEC: But is it competitive?
- 23 UNIDENTIFIED VOICE: Their money -- they may
- 24 not necessarily receive funding, they may receive support,
- 25 they may receive funding and support, they may receive just



- 1 to be able to access resources and things like that. So I
- 2 think that's -- really the idea is to -- to match that
- 3 school with the resources and supports that would be most
- 4 effective in -- in helping them exit improvements status.
- 5 UNIDENTIFIED VOICE: Board Member, Goff?
- 6 Ms. GOFF: I'm going to take us back to the -
- 7 this was an asterisk category.
- 8 UNIDENTIFIED VOICE: Thank you. Thank you
- 9 very much.
- 10 Ms. GOFF: Where was the ulti -- where was
- 11 the ultimate division of preference on that? Was that one of
- 12 the real close ones or there was --
- 13 UNIDENTIFIED VOICE: There were at least two.
- 14 I think there were two folks who were supportive of the --
- 15 the purely competitive model. And wanted to go on the
- 16 record as being supportive of a competitive approach. We've
- 17 yet to receive their, their opinion in writing.
- 18 Ms. GOFF: Okay. So, and I don't want -- I'm
- 19 not going to go into the weeds about the math, but it's two
- 20 out of approximately out of the hub committee?
- 21 UNIDENTIFIED VOICE: There's -- there's at
- 22 least 20 folks, so it's a relatively small minority.
- Ms. GOFF: Okay. So and that was over time
- 24 because they didn't have to necessarily make a choice at one
- 25 me. And then you never talked about it anymore because I



- 1 know it came up a lot. So, over time there is a relatively
- 2 small number of people who worked far enough on the opposite
- 3 side -- you had to note it, but it was overwhelming
- 4 objection.
- 5 UNIDENTIFIED VOICE: I don't remember if
- 6 there was necessarily a division at the spoke level within
- 7 the spoke committee. All I know is that once they came to
- 8 the hub, there were two hub members who wanted to have and
- 9 develop a minority recommendation and support of
- 10 competitive. I think they had a pretty good consensus coming
- 11 out of the spoke committee.
- Ms. GOFF: So, if it's worth it to bring us
- 13 back to a base of some sort, because most people were in
- 14 favor of that formula.
- 15 UNIDENTIFIED VOICE: No, not the formula were
- 16 not --
- Ms. GOFF: I mean the hybrid.
- 18 UNIDENTIFIED VOICE: Hybrid.
- 19 UNIDENTIFIED VOICE: It's a hybrid.
- 20 Ms. GOFF: So, basically our decision now
- 21 rests on that question.
- 22 UNIDENTIFIED VOICE: So, the recommendation
- 23 has been made by the Hub Committee to approach these the 7
- 24 percent with using a hybrid approach and that's what's
- 25 reflected in the plan.



- 1 Ms. GOFF: Which allows for District
- 2 flexibility and determination as well as collaboration.
- 3 UNIDENTIFIED VOICE: We're actually trying to
- 4 -- the hybrid approach also was trying to take from what we
- 5 learned, which was districts didn't necessarily like to
- 6 apply for all of these different grants but rather go to a
- 7 one stop shop with one plan, sort of, rather than multi --
- 8 grant plans and then have -- and then try to link them with
- 9 money and resources and grant supports that they need rather
- 10 than all of these different grants and all of these
- 11 different locations. So, it was trying to streamline the
- 12 process for a district.
- 13 UNIDENTIFIED VOICE: Yeah.
- 14 Ms. GOFF: Getting them the resources they
- 15 need. That are linked, I will say, that are linked to some
- 16 research-based practices that we have seen some improvement
- 17 using.
- 18 UNIDENTIFIED VOICE: So that's a that's a
- 19 very good point. So that really pretty dramatically reduces
- 20 the bureaucracy or paperwork associated with the process.
- 21 So instead of five or six or seven grant competitions,
- 22 there's a single application.
- 23 UNIDENTIFIED VOICE: Board member Flores?
- MS. FLORES: And it is on need. And most of
- 25 those people that were in the Hub committee agreed. And



- 1 truly, I mean, sometimes there were 30 some odd people in
- 2 there. And so I would say that if you have two people that
- 3 disagreed with it and then they said they were going to
- 4 write a minority report, and here we are at that second day
- 5 and they haven't -- and they haven't put it forward, then we
- 6 should go. And I think it's a good idea, and it would
- 7 reduce this paperwork, and it would go to those districts
- 8 who are -- who have the need, and we have showed -- I mean I
- 9 think we're not going -- we don't have as many districts
- 10 that are coming before us. And so I think that is a very
- 11 positive thing that happened.
- 12 UNIDENTIFIED VOICE: Board member Mazanec?
- MS. MAZANEC: I would like to know wha --
- 14 what role can the state board play here. This is usually a
- 15 decision made by department staff, right? Here's my concern,
- 16 that there may be district schools who aren't getting access
- 17 to the funds for the purposes they believe they can be best
- 18 used. And I want to make sure that they're getting a fair
- 19 hearing and fair access to that money. So, wha -- what do
- 20 we got to do to make sure that happens? Because that's the -
- 21 that is what I'm hearing has happened in the past. Some
- 22 of these -- some of this schools -- some of these districts
- 23 are getting a lot of money and, and doing things the way
- 24 they agree with the department. But there are some that
- 25 might not want to -- might not agree, and they deserve the



- 1 money just the same.
- 2 UNIDENTIFIED VOICE: I think this really
- 3 increases the likelihood that they would be able to
- 4 successfully get resources and support, because they're not
- 5 having to compete against other districts. It's sort of --
- 6 it sets up a process where everybody can be a winner as
- 7 opposed to some receiving funds and support and others not
- 8 receiving the funds and support. So I think it levels the
- 9 playing field.
- 10 MS. MAZANEC: That's from the competitive
- 11 point of view. From the formula point of view, one of the
- 12 dilemmas is sometimes that amount of money is almost
- 13 nothing. And if that district really has a significant
- 14 need, if you're under a formula, that's what you get.
- 15 Whereas if it's identified as this is the need and this is
- 16 what it'll take, you can have a very small district that
- 17 gets some help. The formula has the risk, particularly in
- 18 Colorado and some of our very small districts, of really not
- 19 being able to provide all that much.
- 20 UNIDENTIFIED VOICE: One of the unsuccessful
- 21 School Improvement Grants was -- what was known as the SIG
- 22 Grant or the U.S.D.E's turnaround grants. That Grant
- 23 program was eliminated under ESSA, and one of the problems
- 24 with that Grant was it really compelled schools to do
- 25 certain things in order to access funds. It was pretty



- 1 rigid. You have to have to apply one of the models that
- 2 were written by the U.S. Department of Education and do all
- 3 the things in order to get the money. And so, that is gone
- 4 and that really wasn't as effective or successful as what
- 5 we've been doing under the turnaround leaders or the network
- 6 grant.
- 7 MS. MAZANEC: The question still remains on
- 8 what role can the state will play here.
- 9 UNIDENTIFIED VOICE: I believe, and I think
- 10 that's up to the state board.
- MS. RANKIN: I mean, I mean let's say we go
- 12 with this recommendation.
- 13 UNIDENTIFIED VOICE: Board member, Rankin, I
- 14 just -- I'm sorry.
- 15 MS. RANKIN: And then I hear from someone
- 16 we're not getting those funds for what we want.
- 17 UNIDENTIFIED VOICE: We're trying to figure
- 18 out a way.
- 19 UNIDENTIFIED VOICE: Board member, Rankin, I
- 20 apologize. I think you asked to speak and spaced it out.
- 21 UNIDENTIFIED VOICE: Mr. Chairman, you've
- 22 been dealing with this for a long time. Where's the
- 23 flexibility in this part of ESSA?
- UNIDENTIFIED VOICE: The, we, we have to
- 25 reserve the seven percent assuming we have seven percent or



- 1 and, and that's a whole lot of rabbit hole.
- UNIDENTIFIED VOICE: Oh, really?
- 3 UNIDENTIFIED VOICE: We probably shouldn't go
- 4 down right now, but, but --
- 5 UNIDENTIFIED VOICE: Never say it.
- 6 UNIDENTIFIED VOICE: He just did.
- 7 UNIDENTIFIED VOICE: Never say it.
- 8 UNIDENTIFIED VOICE: I think the flexibility,
- 9 I do think that, that the flex -- what flexibility there is
- 10 being taken advantage of through this recommendation by this
- 11 folk where, where we have the, the flexibility to award
- 12 funds to schools and districts that are ready to receive
- 13 them and ready to, to make a change in their -- in their
- 14 school. And so, instead of just doing a -- doing a sort of
- 15 a, a strictly formulaic approach or a strictly competitive
- 16 pro -- process, it really does -- we're taking advantage of
- 17 the flexibility to mold those two procedures and maximize
- 18 the benefits of each.
- 19 UNIDENTIFIED VOICE: Does it allow for, for a
- 20 district, let's say, like board member Mazanec has a
- 21 district that needs the money and comes up with something
- 22 totally different than we've ever seen before, does it allow
- 23 them to have the same opportunity to get the grant money as
- 24 someone else?
- 25 UNIDENTIFIED VOICE: Yes, it does.



24

25

1 MR. DURHAM: No. UNIDENTIFIED VOICE: I see those heading up. 2 3 MR. DURHAM: I'm not. UNIDENTIFIED VOICE: I'm going to remember 4 this. 5 6 UNIDENTIFIED VOICE: We have our Spoke --7 these are the Spoke leaves (indiscernible) if it would helpful and I, I wasn't sure if it was but it was. So, so 8 if you have questions that I can't answer, certainly they 10 can answer that. 11 UNIDENTIFIED VOICE: You answered it. Thank 12 you. 13 UNIDENTIFIED VOICE: Mr. Durham, do you 14 really want us to vote on this? 15 MR. DURHAM: Actually, yes, I do. 16 UNIDENTIFIED VOICE: All right. So, you made 17 a motion. Who seconded it? MR. DURHAM: Dr. Flores. 18 19 MS. FLORES: Did I -- did I second it? MR. DURHAM: I think so. 20 21 UNIDENTIFIED VOICE: You did. 22 UNIDENTIFIED VOICE: Yup, I think you did. 23 Do you want to retract your second?

MS. FLORES: I retract it.

MR. DURHAM: Okay.



- 1 MS. FLORES: Make it again.
- MR. DURHAM: Well, in order to benefit the
- 3 schools in Dr. Flores' district, I move -- I move that the
- 4 funds be distributed on a formula basis.
- 5 UNIDENTIFIED VOICE: It is a crime to deprive
- 6 some of the commissioners.
- 7 MR. DURHAM: Pardon me. We're using public
- 8 money. It's legal.
- 9 UNIDENTIFIED VOICE: Is there a second for
- 10 that motion? Sorry, sir.
- MR. DURHAM: Okay. All right.
- 12 UNIDENTIFIED VOICE: This suggests that we
- 13 leave that as it is in the plan.
- MR. DURHAM: Okay.
- 15 UNIDENTIFIED VOICE: Onward. Commissioner?
- 16 Well, we can keep going or we can stop and pretend like
- 17 we're finished. I don't think that's what we ought to be
- 18 doing.
- 19 UNIDENTIFIED VOICE: I'll -- I believe the
- 20 next one is on page 32.
- 21 UNIDENTIFIED VOICE: Well, I was just
- 22 wondering if maybe we might want to just do the three
- 23 percent one really quickly.
- 24 UNIDENTIFIED VOICE: Which one? Where is
- 25 that?



25

1 UNIDENTIFIED VOICE: So, there is --2 UNIDENTIFIED VOICE: Go ahead. 3 UNIDENTIFIED VOICE: It relates to what we're just talking about. So I think Ms. Goff mentioned the three 4 5 percent or --6 MS. GOFF: I mentioned the three percent. 7 UNIDENTIFIED VOICE: And there, there was -there's a couple of folks who would like us to reconsider 8 9 the, the decision to not retain the three percent. The dec 10 -- the decision was to, to not retain the three percent. 11 They, they would like to sort of go on record as, as 12 recommending that, that we should retain the three, three 13 percent, in that, it will provide more funding for schools that have been identified for improvement, and that's that. 14 UNIDENTIFIED VOICE: So, this is formula 15 16 money? 17 MR. DURHAM: Yes, this is formula money. 18 UNIDENTIFIED VOICE: Mr. Durham, this is 19 formula money. 20 MR. DURHAM: I'm for that. 21 UNIDENTIFIED VOICE: I know. UNIDENTIFIED VOICE: You are for CDE 22 23 retaining it? 24 UNIDENTIFIED VOICE: No.

UNIDENTIFIED VOICE: And we will include



- 1 their rationale in, in our plans just saying, hey, just we
- 2 want you to know that there are some who felt that we should
- 3 retain it, and we will continue to -- to consider it moving
- 4 forward and there might be other options, but just wanted to
- 5 make sure that you knew that there, there was some division
- 6 of opinion on that one, and then we can go back --
- 7 MR. DURHAM: The recommendation is we not
- 8 retain it.
- 9 UNIDENTIFIED VOICE: Correct.
- 10 UNIDENTIFIED VOICE: Okay?
- 11 UNIDENTIFIED VOICE: Okay.
- MR. DURHAM: And then I believe this is the,
- 13 the big one.
- 14 UNIDENTIFIED VOICE: I'll try to take this
- 15 one. Thank you.
- MR. DURHAM: Okay. Thanks.
- 17 UNIDENTIFIED VOICE: So, this is --
- 18 UNIDENTIFIED VOICE: Don't leave.
- 19 UNIDENTIFIED VOICE: -- this is the effective
- 20 instruction and leadership question around how we define
- 21 out-of-field teaching. To be clear, this is a definition of
- 22 out-of-field teaching, and it is a round data reporting.
- 23 So, this is not about any rules about who can hire which
- 24 teachers or anything like that. But as districts report,
- 25 who is an out-of-field teacher? The hub recommended what is



- 1 before you which is that it's more of a menu of options
- 2 around how a district could define, really this is a infield
- 3 'cause this is the -- they would be telling us that they
- 4 have infield teachers and they would use one of these for
- 5 yellow check marks here. There was a minority report on
- 6 this. The hub -- sorry, the Spoke recommended a different
- 7 way to define out-of-field teaching saying that, you had to
- 8 have -- to be infield, you had to have a license plus
- 9 endorsement in the area in which you taught. So, we did
- 10 just do for clarity's sake, a handout of the option one and
- 11 option two just so you have the other option and this, but
- 12 that was -- that should be it. I'm sorry, there's multiple
- 13 copies.
- MR. DURHAM: Okay.
- 15 UNIDENTIFIED VOICE: So, so this, what you
- 16 have before you is the hub recommendation. As you see, they
- 17 were unable to arrive at full consensus. There were about
- 18 five members of the hub that did not recommend this
- 19 approach. They recommended option one on your handout.
- 20 UNIDENTIFIED VOICE: Six, the vote's on the
- 21 bottom there.
- 22 UNIDENTIFIED VOICE: I'm sorry. So that was
- 23 an asterisk.
- 24 MS. RANKIN: So this is one where Steve and I
- 25 have strongly disagreed. Actually, we don't disagree. It's



- 1 just that what we have written here doesn't really entirely
- 2 cover. So, his concerns and we've actually got letters from
- 3 folks, I have a PhD, and I want to teach in K-12, and I
- 4 don't want to go back to school to, to get a license. It
- 5 would seem that option two -- option one would mean that a
- 6 teacher who was teaching at risk kids, who are not learning
- 7 in the reporting process, would be suggested that that
- 8 individual is teaching out-of-field because they would not
- 9 have an endorsement, they would not have a license. Under
- 10 option two, they'd have a degree in the subject area, they
- 11 would have 24 hours in the subject area, they would probably
- 12 not have a content exam, and they would not have pedagogy.
- 13 I think those are the differences. I have wished that the
- 14 Spoke committee could com -- could go back and look at
- 15 something that's a little bit like a PhD teaching or a, a
- 16 specialist teaching where you've got at least two of these,
- 17 but not just one of th -- for option number two, having just
- 18 one of them I think is -- makes this pretty vulnerable for
- 19 kids. If you've just passed the content exam and you don't
- 20 have a degree.
- 21 UNIDENTIFIED VOICE: Yeah.
- 22 UNIDENTIFIED VOICE: We don't know what the
- 23 24 hours are. In other words, is there something in between
- 24 option one and option two? Option two would probably make
- 25 Colorado the state with the least requirements for teachers.



- 1 UNIDENTIFIED VOICE: But option two is in
- 2 line with what Colorado now does.
- 3 UNIDENTIFIED VOICE: And look at people with
- 4 a doctorate really.
- 5 UNIDENTIFIED VOICE: Yeah, it doesn't nece --
- 6 necessarily align with being a great teacher, does it?
- 7 UNIDENTIFIED VOICE: Colorado requires a
- 8 license for a teacher.
- 9 UNIDENTIFIED VOICE: Yeah, not in charter
- 10 schools.
- 11 UNIDENTIFIED VOICE: Well, and that was one
- 12 of the suggestions that Mr. Durham made. Should we make an
- 13 exception for charter schools? But I don't think we can do
- 14 that.
- UNIDENTIFIED VOICE: No.
- 16 UNIDENTIFIED VOICE: Can we?
- 17 UNIDENTIFIED VOICE: No.
- 18 UNIDENTIFIED VOICE: Pursuant of federal -- I
- 19 mean the law kind of reverts it back to what Colorado has in
- 20 place with regard to licensure and certification. So I, I,
- 21 I don't know. I --
- 22 UNIDENTIFIED VOICE: I can -- may I just say
- 23 something?
- UNIDENTIFIED VOICE: Well, let me -- yeah, in
- 25 a minute.



1 UNIDENTIFIED VOICE: Quite surprising. 2 UNIDENTIFIED VOICE: Can we -- can we provide 3 a plan that has an exemption for charter schools? UNIDENTIFIED VOICE: I --4 UNIDENTIFIED VOICE: For ins --5 6 UNIDENTIFIED VOICE: I think --7 UNIDENTIFIED VOICE: Yeah, we could. UNIDENTIFIED VOICE: I think under -- yes, I 8 say we could. I'm not sure how it would be received at --10 but I don't think there's anything in statute that precludes 11 that but I --12 UNIDENTIFIED VOICE: Received by whom? 13 UNIDENTIFIED VOICE: How the, the votes would 14 be --UNIDENTIFIED VOICE: The gods. 15 16 UNIDENTIFIED VOICE: The people who will be 17 reviewing and approving our plan. I'm not sure -- I'm not certain that it's consistent with the ESSA statute but I 18 think it would be consistent. I don't think there's 19 20 anything in the ESSA that precludes us from submitting that 21 kind of --UNIDENTIFIED VOICE: So, nothing in the 22 23 statute so any rule or ruling to the contrary would be 24 easily --

UNIDENTIFIED VOICE: They would have to deny



- 1 us based on what's on statute.
- 2 UNIDENTIFIED VOICE: Right.
- 3 UNIDENTIFIED VOICE: Board member Flores, I'm
- 4 sorry I cut you off --
- 5 UNIDENTIFIED VOICE: All right.
- 6 UNIDENTIFIED VOICE: -- but I wanted to
- 7 finish my thought.
- 8 UNIDENTIFIED VOICE: Well, I, I made -- I
- 9 made that statement because PhDs sometimes and I worked in
- 10 programs that are PhDs and they are very like this. People
- 11 want to study this particular area and sometimes, there's
- 12 just not the practicum, I mean, the, the practice for
- 13 teaching young children. They want to teach adults. They
- 14 don't want to teach little kids and little kids I think
- 15 deserve people that have taken a course or subject matter in
- 16 student and children development, child development.
- 17 UNIDENTIFIED VOICE: So, Dr. Flores, are you
- 18 suggesting perhaps, having, instead of having charter or
- 19 non-charter, having -- saying that at the elementary level
- 20 you want to req -- require endorsement although what, what
- 21 the endorsement --
- 22 UNIDENTIFIED VOICE: Well, actually --
- 23 UNIDENTIFIED VOICE: -- what would be the
- 24 endorsement be? Elementary education?
- 25 UNIDENTIFIED VOICE: Actually, I'm not -- I'm



- 1 not saying that. I'm -- I'm just --
- 2 UNIDENTIFIED VOICE: Okay, I'm trying to
- 3 figure out what you are --
- 4 UNIDENTIFIED VOICE: -- I'm just saying
- 5 through -- throughout. I'm saying K, pre-K through --
- 6 UNIDENTIFIED VOICE: Twelve?
- 7 UNIDENTIFIED VOICE: Through 12.
- 8 UNIDENTIFIED VOICE: Okay.
- 9 UNIDENTIFIED VOICE: I think you need a
- 10 certain person that is devoted, likes children, likes to be
- 11 in the company of children, and I think that be -- you have
- 12 to work at trying to, to get there. To know how to work
- 13 with children and how children would -- make children want
- 14 to learn.
- 15 UNIDENTIFIED VOICE: Does licensure assure
- 16 that?
- 17 UNIDENTIFIED VOICE: I think in some
- 18 respects, it does. It gives you enough time, I think. Good
- 19 programs give you time and the feel to make sure that you
- 20 are around children. You have practicums. You have well,
- 21 courses that, that place you in the school enough to
- 22 realize. I know that there are some master level programs
- 23 that don't do that or if I've worked in programs where there
- 24 are no practicums. Where, you know, they just don't start
- 25 kids early enough in the classroom and then you finish up



- 1 and you get kid -- people that have not been around kids or
- 2 in classrooms who come back and say, Well, I decided to, to
- 3 go into law school. You know I just found out that I just
- 4 don't like being around kids. So, you know, you but, but for
- 5 the -- for kids, for kids, I think we, we need to have
- 6 people that like to be around kids and I, I look, I've been
- 7 at universities where there are people, we have PhDs who
- 8 don't like to be around kids, don't like kids. That's not
- 9 to say everybody is, but on the whole -- I think the
- 10 importance of having training and knowing about children, I
- 11 think is so important.
- 12 UNIDENTIFIED VOICE: Okay. Thank you. Any
- 13 other comments? Ms. Goff.
- 14 UNIDENTIFIED VOICE: Yeah. I'm going to look
- 15 at -- I'm looking at the words on the page. Option one
- 16 versus option two and then the, the term being discussed is
- 17 out of field. So, as far as what the discussion was or is
- 18 the word endorsement and how it relates to in-field or out
- 19 of field, is that accurate?
- 20 UNIDENTIFIED VOICE: Okay.
- 21 UNIDENTIFIED VOICE: Yes, so, so it talks
- 22 about it, it defines endorsement, designation on a license
- 23 or an authorization whatever whatever. Which I think --
- UNIDENTIFIED VOICE: Twenty-four isn't
- 25 enough.



- 1 UNIDENTIFIED VOICE: No, it's license and
- 2 endorsement.
- 3 UNIDENTIFIED VOICE: Hang on. Hang on. I'm
- 4 just looking at the option one column.
- 5 UNIDENTIFIED VOICE: You can't get license
- 6 without it.
- 7 UNIDENTIFIED VOICE: I'm sorry. Just
- 8 clarifying, you can't get a license without an endorsement
- 9 or something.
- 10 UNIDENTIFIED VOICE: And so, looking at the
- 11 column one under option one. If you go then over to option
- 12 -- to say other column with option two. The option is,
- 13 allow in-field to be demonstrated through one of the
- 14 following measures. I'm -- the only difference that there
- 15 is between these two, we've already got endorsement defined
- 16 and you've got it over here as being one necessary item. So
- 17 what -- what is --
- 18 UNIDENTIFIED VOICE: This one is only now.
- 19 UNIDENTIFIED VOICE: Yeah.
- 20 UNIDENTIFIED VOICE: And you just -- you just
- 21 need one of those.
- 22 UNIDENTIFIED VOICE: But it doesn't say there
- 23 has to be one of these other ones listed. It gives that as
- 24 -- it list all four of those things as choose or have one of
- 25 the following. Just one.



- 1 UNIDENTIFIED VOICE: Right. That's correct.
- 2 UNIDENTIFIED VOICE: That's all right. And
- 3 30 -- in 24 hours?
- 4 UNIDENTIFIED VOICE: Really?
- 5 UNIDENTIFIED VOICE: So what, what you all
- 6 and I'm not -- I'm not -- I'm not saying I'm arguing against
- 7 this one way or the other. I have thought about this a lot.
- 8 What I'm saying is, is that by -- and by defining
- 9 endorsement, you either agree with this or you don't.
- 10 That's the definition, right? And then on the option two
- 11 column, you're just making that an option.
- 12 UNIDENTIFIED VOICE: Right.
- 13 UNIDENTIFIED VOICE: So what is the problem
- 14 among the hub committee? It is the question that, that the
- 15 hub committee that whatever the majority was on this, wants
- 16 to have it not be one of, but they want at least one of.
- 17 Where was the disagreement on this?
- 18 UNIDENTIFIED VOICE: This offers more
- 19 options.
- 20 UNIDENTIFIED VOICE: Yes, Madam Chair, I
- 21 believe endorsement is a bit of a higher bar. There's more
- 22 hours it takes to achieve an endorsement and to especially
- 23 also have an endorsement in the subject matter that you
- 24 teach. Whereas if you were to pick one of the options from
- 25 the manual, it would be easier to, to say that you were,



- 1 were teaching in that subject area. So, that a lot of this
- 2 came down to the rural teacher shortage issue and that many,
- 3 many rural districts don't feel that they have all of the
- 4 options to define subject matter expertise and in-field
- 5 teaching. So, this menu gives them several different ways
- 6 to show and they only have to show one of those ways.
- 7 UNIDENTIFIED VOICE: Okay. Well, then is
- 8 there sense in saying that if, let's take the four of these
- 9 here, if someone has a degree in the subject area and most
- 10 likely, they have 24 semester hours in the subject area.
- 11 UNIDENTIFIED VOICE: That's in school.
- UNIDENTIFIED VOICE: Yeah, that's --
- 13 UNIDENTIFIED VOICE: And I'm going to go out
- 14 on a limb and I'm going to say and most likely, they're able
- 15 to pass an approved content exam.
- UNIDENTIFIED VOICE: Yes, that's one way they
- 17 could show it.
- 18 UNIDENTIFIED VOICE: So, so in essence --
- 19 UNIDENTIFIED VOICE: You mean the option two?
- 20 UNIDENTIFIED VOICE: I don't know.
- 21 UNIDENTIFIED VOICE: But, but if people could
- 22 argue --
- 23 UNIDENTIFIED VOICE: Well, tell me you want
- 24 to choose one.
- 25 UNIDENTIFIED VOICE: Yeah, but I'm saying



- 1 that people could argue that no matter which one you deem
- 2 for your qualification except for the endorsement possibly,
- 3 you've already got three. I just think most people will
- 4 have three of those.
- 5 UNIDENTIFIED VOICE: No, somebody can just
- 6 have passed the test or just have 24 hours of something.
- 7 That's why I've been wondering whether there's something --
- 8 UNIDENTIFIED VOICE: But that is really not
- 9 clear here.
- 10 UNIDENTIFIED VOICE: This says 24 hours in a
- 11 subject period.
- 12 UNIDENTIFIED VOICE: I'm reading this, I'm
- 13 seeing this and really different from everything I've seen
- 14 in my life.
- 15 UNIDENTIFIED VOICE: It depends on what
- 16 you're teaching.
- 17 UNIDENTIFIED VOICE: No.
- 18 UNIDENTIFIED VOICE: Whether the 24 hours are
- 19 adequate, right?
- 20 UNIDENTIFIED VOICE: Yeah, it says in the
- 21 subject area.
- 22 UNIDENTIFIED VOICE: This -- if this is all -
- 23 if this is all somebody sees it is not very clear.
- 24 UNIDENTIFIED VOICE: Which part is not clear,
- 25 I'm sorry.



- 1 UNIDENTIFIED VOICE: This column.
- 2 UNIDENTIFIED VOICE: Yes.
- 3 UNIDENTIFIED VOICE: If that's all some
- 4 teacher or license your candidate would see that would --
- 5 that would not be going well, so.
- 6 UNIDENTIFIED VOICE: They get to choose one
- 7 of those options.
- 8 UNIDENTIFIED VOICE: Right this is the
- 9 current flexibility we already have in Colorado for charters
- 10 and the rural districts. We're one of the small districts
- 11 but are struggling to find to attract and retain licensed
- 12 teachers. They do have this option of having someone teach
- 13 that, can fit one of these other options.
- 14 UNIDENTIFIED VOICE: Initially --
- 15 UNIDENTIFIED VOICE: They -- they do have
- 16 these options. This is because and this is where it gets
- 17 confusing. Remember this is not about hiring, so hiring
- 18 they can actually, there's a lot of different ways. They
- 19 have flexibility to hire not just what's on this paper.
- 20 This is about how do we define; however, you want to say it
- 21 either an infield teacher or an out of field teacher and so
- 22 --
- 23 UNIDENTIFIED VOICE: And that is reported and
- 24 then what happens, when it's reported that there's -- there
- 25 are 34 out of field teachers or hundreds of out-of-field



- 1 teachers in charter schools across.
- 2 UNIDENTIFIED VOICE: That's only reported.
- 3 UNIDENTIFIED VOICE: So nothing has happened
- 4 as of yet. We have had to report this in our federal plan
- 5 and in wha -- a teacher equity plan that we have to report
- 6 to the Federal Government. We report are -- we have to
- 7 report several things, the out-of-field teaching rate, the,
- 8 you know, inexperienced and experienced teaching rate, and
- 9 then the effective versus ineffective rate. So far, we have
- 10 only reported that, and nothing has happened as a result.
- 11 UNIDENTIFIED VOICE: So what we've reported
- 12 is that we do have inequities in experience and in
- 13 effectiveness between out risk students who teaches at risk
- 14 students and who teaches all students. So we are not
- 15 equitable in those two categories.
- MR. DURHAM: Has there been any demonstration
- 17 that that -- that the fact that there are inequitable
- 18 distributions has led to an inequitable result.
- 19 UNIDENTIFIED VOICE: Yeah, those kids are not
- 20 doing well.
- MR. DURHAM: They weren't doing well before.
- 22 You -- you're laying the cause on that?
- 23 UNIDENTIFIED VOICE: We would have to --
- MR. CHAPMAN: We may have -- I -- that's a
- 25 good question. I -- I'm not sure if we've -- we've looked



- 1 into that but if -- if we haven't, we will, we'll try and
- 2 get you an answer to that.
- 3 MR. DURHAM: It's cause -- it's cause and
- 4 effect question.
- 5 UNIDENTIFIED VOICE: So in other words, Katy
- 6 and Angelica right now could you -- you're more into the
- 7 probably the reporting the data reporting the issue. Right
- 8 now if -- if -- and we send this off every year as far as
- 9 the equity for the equity reporting around teachers. So as
- 10 long as we can satisfy one of these features of a person
- 11 that they -- that they are not -- we're okay on the equity
- 12 thing, no matter what district they're in, no matter how
- 13 much experience they have whatever, as long as they can fit
- 14 one of these, they -- they -- well, they do qualify to go
- 15 into the infield column
- 16 UNIDENTIFIED VOICE: Correct.
- 17 UNIDENTIFIED VOICE: But did you --
- 18 UNIDENTIFIED VOICE: And if we def -- if you
- 19 decide that is the way you want to define that, that the
- 20 federal government has devolved to that back to us, which is
- 21 why we are having that conversation about what does an
- 22 infield teacher mean. So if you were to choose option two,
- 23 if they met any one of those sub-bullets, they would be
- 24 defined as an infield teacher.
- UNIDENTIFIED VOICE: Yeah.



25

appendix it's there.

1 UNIDENTIFIED VOICE: For all the reporting purposes that we have and that's it. 2 UNIDENTIFIED VOICE: And this is current 3 status quo. This is how we've been doing it. UNIDENTIFIED VOICE: No we didn't. We didn't 5 6 -- we didn't have a definition of infield. 7 UNIDENTIFIED VOICE: Well actually. UNIDENTIFIED VOICE: Well, at least that we 8 reported, right? 10 UNIDENTIFIED VOICE: This is the same menu 11 that highly qualified for -- so -- so actually it's a --12 it's a similar practice that has been occurring. 13 UNIDENTIFIED VOICE: It seems to me --UNIDENTIFIED VOICE: But we didn't ever 14 report it. 15 16 UNIDENTIFIED VOICE: -- particularly when you 17 have such a --18 UNIDENTIFIED VOICE: No, we reported it. 19 UNIDENTIFIED VOICE: -- teacher shortage. 20 UNIDENTIFIED VOICE: Then how come there wasn't anything in here about that. 22 UNIDENTIFIED VOICE: And it would be silly 23 for us to change this.

UNIDENTIFIED VOICE: I believe in the



- 1 MR. CHAPMAN: About, I'm sorry.
- 2 UNIDENTIFIED VOICE: Well you reported the
- 3 inequities for inexperienced. You reported, or you got that
- 4 in the paper you got the inequities for ineffective, but you
- 5 haven't reported it at all about out of field whether we've
- 6 had any --
- 7 UNIDENTIFIED VOICE: How many ineffective
- 8 have we had?
- 9 UNIDENTIFIED VOICE: We're about 6 percent or
- 10 7 percent off.
- 11 MR. CHAPMAN: Because we're defining it now
- 12 so under --
- 13 UNIDENTIFIED VOICE: Exactly, we're defining
- 14 it now.
- 15 MR. CHAPMAN: Yeah, with under highly
- 16 qualified, there's a annual report that we have to produce,
- 17 and we would have to report the number of the percentage of,
- 18 you know, looking at the highest poverty schools versus the
- 19 lowest poverty schools. Was there an in -- inequity in
- 20 teacher assignment. Were poor and minority p -- students
- 21 being taught at a disproportionate rate by non-highly
- 22 qualified teachers and this sort of -- this is a little bit
- 23 different, but it is somewhat similar and, but it gives the
- 24 state the ability to define those things including out of
- 25 field.



1 UNIDENTIFIED VOICE: Board member Flores. 2 MS. FLORES: I worked in hard to serve 3 schools for Denver and I worked for -- I guess probably all over the metro area which would be all the five, no, except 4 for one south -- southeast. I never worked in that area, I 5 6 was an ESL bilingual teacher. And as an ESL teacher, I had 7 some kind of troubled schools that I had to go to or a kindergarten teacher. I had an assignment at two schools. 8 And what I saw was that a lot of these people in these hard 9 to serve schools, many of them didn't have, I mean you talk 10 about where is some of them? I mean, I remember when I first 11 12 started, when you did have people that had lots of years of 13 experience but then you got to the point where just anybody was teaching at these schools and they brought people from 14 as I mentioned before from Latin America who you know spoke 15 16 Spanish but didn't have degrees or I mean and -- and it was 17 hard or these are really kids that were --18 UNIDENTIFIED VOICE: This doesn't change --19 MS. FLORES: Teach for America -- Teach for America and --20 21 UNIDENTIFIED VOICE: This doesn't change that 22 necessarily. 23 MS. FLORES: Well. 24 UNIDENTIFIED VOICE: Right, Mr. Chapman --25 MS. FLORES: I mean, if you --



- 1 UNIDENTIFIED VOICE: This doesn't change who
- 2 gets higher.
- 3 MS. FLORES: Well it's -- I'm speaking.
- 4 MR. CHAPMAN: Correct. It's not -- this has
- 5 no impact on who is hired.
- 6 MS. FLORES: So just because you've had that
- 7 for some time, doesn't mean that, you know, if you, maybe
- 8 you had teachers who were certified in tho -- in those
- 9 schools that they could be doing different things. They
- 10 could really be getting those kids out of being at grade
- 11 level and that's the other thing. We need to start thinking
- 12 about grade level as opposed to, you know, getting --
- 13 UNIDENTIFIED VOICE: How do we define out of
- 14 (indiscernible) teacher? That --
- 15 UNIDENTIFIED VOICE: We totally understand
- 16 and respect your feeling about the right types of teachers
- 17 to put in front of kids but that's a different discussion
- 18 than what we need to get to now.
- 19 MS. FLORES: Well, but do you remember the
- 20 letter that we got from the spoke committee or somebody who
- 21 was representing the spoke committee? Do you remember that
- 22 letter that --
- 23 UNIDENTIFIED VOICE: Mr. Valentine.
- 24 MS. FLORES: Yes Mr. Valentine and I think
- 25 Mr. Valentine described very well, what you know, what --



- 1 and he was speaking I think for our profession.
- 2 UNIDENTIFIED VOICE: Well I see the spoke
- 3 committee agrees with the life insurance endo --
- 4 endorsement.
- 5 UNIDENTIFIED VOICE: They do.
- 6 UNIDENTIFIED VOICE: But I don't.
- 7 MR. DURHAM: Well okay, where are we?
- 8 UNIDENTIFIED VOICE: I advise to keep the
- 9 same flexibility like (indiscernible).
- MS. FLORES: We're already upset though. I
- 11 know and that's why I want to keep it that way.
- 12 UNIDENTIFIED VOICE: Right, option two is
- 13 keeping it that way.
- 14 UNIDENTIFIED VOICE: At a time like this, it
- 15 -- it's not the right time to -- to ask -- ask for more
- 16 requirements.
- 17 UNIDENTIFIED VOICE: Well that -- that really
- 18 is the fundamental challenge that we have at a time when
- 19 there's a teacher shortage, we are being pressed --
- 20 UNIDENTIFIED VOICE: Absolutely.
- 21 UNIDENTIFIED VOICE: -- to lower the
- 22 standards for our teachers. That's a tough --
- 23 UNIDENTIFIED VOICE: But I don't think that's
- 24 necessarily a lowering of standards. I mean, because
- 25 someone doesn't have a teaching degree, does not make them a



- 1 bad teacher. Having a teacher that's -- teaching degree
- 2 also does not make one a good teacher. They don't -- they
- 3 don't necessarily align.
- 4 MR. DURHAM: Well in --
- 5 UNIDENTIFIED VOICE: In general, there is
- 6 some strong alignment between licensure and --
- 7 UNIDENTIFIED VOICE: I -- I am not sure that
- 8 I agree.
- 9 MR. DURHAM: Madam Chair.
- 10 MADAM CHAIR: Goes back to the old, anybody
- 11 can teach, that we used to say.
- MS. FLORES: No, that is not what I said.
- 13 MADAM CHAIR: I know, but it goes back to
- 14 that.
- 15 UNIDENTIFIED VOICE: Just to clarify that,
- 16 the really the impact of this is in the reporting and so how
- 17 teachers that are in --
- 18 MADAM CHAIR: It's in the reporting.
- 19 UNIDENTIFIED VOICE: -- place are reported as
- 20 either infield or out of field.
- 21 MADAM CHAIR: But it does, it will affect --
- 22 it will affect --
- 23 UNIDENTIFIED VOICE: Right. Yeah.
- 24 MADAM CHAIR: -- hiring eventually.
- MS. FLORES: Yeah.



- 1 MADAM CHAIR: Because we -- if you're not
- 2 licensed you don't have to do professional development. I
- 3 mean, there are just -- those are just very different pieces
- 4 to that. Board member Durham.
- 5 MR. DURHAM: Thank you, Madam Chair, I would
- 6 like to just correct one thing. I mean, you've said that,
- 7 you know, in the face of a shortage we are lowering
- 8 standards. That's simply not true. We're maintaining the
- 9 standard as it is.
- 10 MADAM CHAIR: But it isn't world standard.
- 11 MR. DURHAM: Your suggestion is -- your
- 12 suggestion is to raise the standard to see if we can make
- 13 the shortage worse. That's the -- that's the effect of your
- 14 motion.
- 15 MADAM CHAIR: It's to try to get an equitable
- 16 distribution of teachers to both our poor kids.
- 17 MS. FLORES: How do we do that?
- MADAM CHAIR: Well one way is to --
- 19 MS. FLORES: By asking for more at a time
- 20 when we already have a shortage. We don't even have more --
- 21 MADAM CHAIR: We are for more, we are just
- 22 asking to have --
- MS. FLORES: --enough students aren't joining
- 24 the profession.
- 25 MADAM CHAIR: -- an equitable distribution,



- 1 we don't report about an inequitable distribution, we are
- 2 not -- well, we are at greater risk of not having enough of
- 3 -- that's the whole -- that's the whole philosophy behind
- 4 ESSA, it is about equity, it is not about --
- 5 MS. FLORES: But --
- 6 MR. DURHAM: It is not about performance.
- 7 MS. FLORES: It is about performance.
- 8 MR. DURHAM: For sure.
- 9 MS. FLORES: Yes.
- 10 MR. DURHAM: Well, I have a question Madam
- 11 Chair, are you willing to accept item one was an exemption
- 12 for charter schools?
- MADAM CHAIR: Sure.
- MR. DURHAM: Okay.
- 15 MS. FLORES: What -- what about our rurals
- 16 and smalls?
- 17 MR. DURHAM: Well, we don't we have enough
- 18 votes for them. This is where I'm afraid we are.
- 19 MS. FLORES: What about all the rural and
- 20 small districts who -- who have to have -- are we -- are we
- 21 going to be reporting that they have a majority of out of
- 22 field teachers and that will be seen as inequitable to use
- 23 your term? Are we going to say, all those schools that can't
- 24 find licensed endorsed teachers --
- 25 MADAM CHAIR: You know what? They can hire



- 1 anybody, but over time the folks that they hire are unlikely
- 2 to become licensed.
- 3 MS. FLORES: What makes you think so when we
- 4 have a --
- 5 MS. GOFF: Well, they go online -- and there
- 6 is all kinds of programs.
- 7 MS. FLORES: For how long, I mean, we already
- 8 have a shortage of students in -- going into the education
- 9 schools don't we?
- MS. GOFF: Yeah.
- 11 MS. FLORES: It's a big concern.
- 12 MS. GOFF: Yeah. But can I -- I just -- I
- 13 may be --
- MADAM CHAIR: So hang --
- 15 MS. FLORES: I just don't think this is the
- 16 time to have that fight.
- 17 MADAM CHAIR: Hang on, board member Rankin
- 18 first and then board member Goff.
- 19 MS. RANKIN: Yeah. But one of the things, I-
- 20 I feel we're putting a lot of weight on and I think board
- 21 member Flores brought it up is people that have doctorates.
- 22 There are a lot of people that have doctorates that may not
- 23 be as good a teacher as someone that doesn't have a
- 24 doctorate and is teaching at the elementary school level or
- 25 at any level. Certain licensure doesn't quarantee that



- 1 you've got a good teacher and I -- and I know it's -- it's
- 2 difficult in rurals but I think there are even smaller if a
- 3 teacher is not good. They're going to be ousted in those
- 4 areas. So, I think we have to have a soft touch as a board
- 5 member Mazanec said and I-I mean, it would be wonderful if
- 6 we could say, Hey, there are good teachers and they all have
- 7 PhDs, but that's just not reality.
- 8 MADAM CHAIR: Board member Goff.
- 9 MS. GOFF: I don't know where to start. Two
- 10 parts -- two parts of different -- I would ask probably, Mr.
- 11 Chapman. You know, I mean, it's probably a reminder here,
- 12 but this -- this approval of ours of this plan to submit is
- 13 not in the end, and can we -- do you not see it possible
- 14 that we'll be having a lot of chances to have this kind of
- 15 conversation as we go down the road with our Colorado
- 16 implementation?
- 17 So, it -- it's during those times that I
- 18 don't think there's anything that prevents the state of
- 19 Colorado from talking about it if -- if at some point we're
- 20 going to need, I don't want to -- I don't want to get too
- 21 frisky here but, let's get in the future. You know, a
- 22 change to some legislature or something some other
- 23 qualifications or set of -- set of requirements --
- MS. FLORES: It's a compromise.
- MS. GOFF: -- for licensure. But -- but



- 1 along with that, I think -- and I talk to people, I have
- 2 talked to people, I have people in my own family that really
- 3 could be teaching who are not anywhere near licensed and you
- 4 know there's -- there's a certain experience attached to
- 5 their lives they'd be great contributors.
- At the same time, I think that's completely
- 7 what we are now flexible enough to be able to do is hire
- 8 people who don't have the exact -- I mean, they are not
- 9 there yet but we provide humongous pile of options for them
- 10 to get the official professional kind of training and
- 11 certification as a professional.
- 12 I don't think we -- I don't think Colorado is
- 13 making a big mistake in keeping that kind of flexibility. I
- 14 think there are a lot of people who could be get -- go in
- 15 there to share your knowledge, that's the important thing
- 16 but don't stop short of getting an official training about
- 17 the under parts of this job. It's -- it's incredibly unique
- 18 work.
- 19 MS. FLORES: What if we put an asterisk down
- 20 there for the first one with -- I'm sorry.
- 21 MS. GOFF: No, I agree, (indiscernible) the
- 22 schools.
- MS. FLORES: And -- and put an asterisk for
- 24 rural schools.
- 25 MS. GOFF: Keep it where it is right now, we



- 1 can think of it.
- 2 MADAM CHAIR: Yeah. That's -- that's 140
- 3 school districts.
- 4 MS. FLORES: Madam Chair.
- 5 MS. RANKIN: Well, but hard to serve --
- 6 MS. FLORES: One of the concerns, I -- I get
- 7 what you're saying, and I've heard this argument before.
- 8 But the problem is, is the expectation that someone who,
- 9 say, your family, who is knowledgeable and a good teacher --
- MADAM CHAIR: Uh-huh.
- 11 MS. FLORES: -- but doesn't have a teaching
- 12 degree. What if they have no interest in getting a teaching
- 13 degree? They're expensive. There are lots of options. But
- 14 what if they have no interest?
- 15 That does not change the value or the quality
- 16 of their teaching. If they're good enough to teach that
- 17 subject at that time, why would we want to require them to
- 18 go and get a license to teach?
- 19 MS. GOFF: Well, I think we need -- I think
- 20 that -- I think that should be part of our conversation
- 21 about what exactly does it look like right now, like for
- 22 example --
- MS. FLORES: That's why I like this.
- MS. GOFF: For example, Lincoln is in the
- 25 room too, if someone is hired right now, you know, they're



- 1 needed, and they're hired and a lot of this I would think is
- 2 -- is ruled, sort of, by the locals' way of their hiring
- 3 practices and what steps they have set up.
- 4 But big -- really universal question, so a
- 5 teacher -- a person is hired to teach on Wednesday of a week
- 6 and they are not licensed but they do have some other
- 7 qualifications. They are not licensed so does that mean
- 8 that as a soon as an alternative program spot is available
- 9 that there is the obligation that that person is enrolled
- 10 and on their way in a program?
- Is there a time limit? Is there a time
- 12 cushion? Is there a timeline cushion? I'm just thinking, you
- 13 know, why do we have to have these -- these expectations on
- 14 all sides? You go into these conversations, we all have our
- 15 -- our assumptions sort of, set.
- I would like to, at some point, I'd like us
- 17 to talk about what does it really look like around the
- 18 state? And I want to know what people are experiencing with
- 19 trying to break in and there are probably more than we know
- 20 about trying to get in.
- 21 MS. RANKIN: Yeah, and I know plenty that are
- 22 doing the alternatives.
- MS. GOFF: But -- but we also care about the
- 24 quality of those people as well and really how long -- how
- 25 long are they going to be of service -- of great beneficial



- 1 service to get.
- MS. FLORES: Right. Because the training
- 3 costs so much it disturbs.
- 4 MS. GOFF: I know, I mean, it's a big
- 5 dilemma, there is no doubt about it.
- 6 MS. FLORES: I mean this -- if nothing else,
- 7 I-I think this is certainly not the time and we can change
- 8 this as they say any time but, this is not the time to raise
- 9 the bar for teachers. I think -- I -- option two is what
- 10 we've been using, and it makes no sense at this point to
- 11 make it more difficult.
- 12 MADAM CHAIR: Board member Rankin.
- MS. RANKIN: I-I-I concur with that and I --
- 14 and I have to say. It's going to be an argument in our
- 15 state for a long time. We have such a unique state with
- 16 having like, I mean, we have two school district states
- 17 Julesburg and Cortez. I mean, these are very, very, rural
- 18 schools and -- and they have a hard time --
- 19 MS. FLORES: Settling. Just -- yeah.
- 20 MS. RANKIN: -- getting -- just getting
- 21 enough teachers and that's why online flourishes out there.
- 22 I mean, that sometimes, that's the only alternative but it
- 23 would be nice to have a body in that classroom.
- MR. DURHAM: Ready for a motion, Madam Chair?
- MADAM CHAIR: Sure.



25

1 MR. DURHAM: I'll move option two. MS. FLORES: I second. 3 UNIDENTIFIED VOICE: Yes. MADAM CHAIR: McClellan? MS. RANKIN: Come on, Dr. Flores. 5 6 MS. MCCLELLAN: Sure. 7 MADAM CHAIR: Wow, that went quick. MS. RANKIN: And you can -- you can be 8 flexible enough. 10 MR. DURHAM: You have to wake up (Indiscernible). 11 12 MS. FLORES: That is 24 instead of -- let me find a -- 24, can we make that 36? 13 14 MR. DURHAM: Sure. I will accept that as a friendly amendment. 15 16 MS. RANKIN: Okay. 17 MS. GOFF: We're in this thank you. 18 MS. RANKIN: So currently the 24 is based on 19 what? Six, four years of regular --MS. FLORES: Well, a 36 -- 36 is -- is -- is 20 a major, 24 is a minor. 22 Is 36 a major? MS. RANKIN: 23 MS. FLORES: Yeah.

MS. RANKIN: 24 is what?

MR. DURHAM: A minor.



1 MS. FLORES: Minor. 2 MS. RANKIN: Wow. 3 UNIDENTIFIED VOICE: Yeah. Okay. UNIDENTIFIED VOICE: Okay. It's a friendly 4 amendment. 5 6 UNIDENTIFIED VOICE: May I hear the -- the 7 amendment to that motion one more time? UNIDENTIFIED VOICE: Yeah. Please. 8 9 UNIDENTIFIED VOICE: Strike 24 and put in 36. 10 UNIDENTIFIED VOICE: Okay. UNIDENTIFIED VOICE: Does that -- does that 11 12 change everything to, you know, Colorado? 13 UNIDENTIFIED VOICE: You know, if you're teaching math, that makes a difference. 14 UNIDENTIFIED VOICE: The --15 16 UNIDENTIFIED VOICE: Yeah? 17 UNIDENTIFIED VOICE: Somebody would've been 18 helpful to have. 19 UNIDENTIFIED VOICE: What happens to the ones 20 that have -- have qualified under -- what happens when they've already qualified under 24 then what? All of a 21 22 sudden, they've got to go back and get --23 UNIDENTIFIED VOICE: No, no, no. 24 UNIDENTIFIED VOICE: Or take a test.

UNIDENTIFIED VOICE: I mean, 36 is a major.



1 UNIDENTIFIED VOICE: I know. 2 UNIDENTIFIED VOICE: That's it --3 UNIDENTIFIED VOICE: But I'm talking about what happens for our current teachers. UNIDENTIFIED VOICE: -- to the people who are 5 6 there now. 7 UNIDENTIFIED VOICE: Yeah, most teachers are. UNIDENTIFIED VOICE: I think she's trying to 8 what -- it doesn't have anything to do with a higher range of SO reporting. 10 11 UNIDENTIFIED VOICE: So this reporting --UNIDENTIFIED VOICE: So this is just for SO 12 reporting? 13 UNIDENTIFIED VOICE: This is just for SO 14 15 reporting. As long as they meet --16 UNIDENTIFIED VOICE: Identify what is in 17 service --18 UNIDENTIFIED VOICE: So my point is --19 UNIDENTIFIED VOICE: As long as they meet any 20 one of these, though, so there's a --21 UNIDENTIFIED VOICE: Yeah. But my point is, is that if we have teachers that are only meeting the 24 22 23 semester hours, then suddenly they're going to be out of 24 field --

UNIDENTIFIED VOICE: Correct.



- 1 UNIDENTIFIED VOICE: Because now it's 36.
- 2 UNIDENTIFIED VOICE: If that's the only one
- 3 of these they meet, that's correct.
- 4 UNIDENTIFIED VOICE: But it's such a low bar.
- 5 UNIDENTIFIED VOICE: It's from now on, right?
- 6 Or whenev -- it's not like today.
- 7 UNIDENTIFIED VOICE: From now on?
- 8 UNIDENTIFIED VOICE: Well, when -- when's the
- 9 effective start date --
- 10 UNIDENTIFIED VOICE: Can you guys answers
- 11 that question for me?
- 12 UNIDENTIFIED VOICE: This is going -- this is
- 13 going in and we're going to work on it. We'll just go in.
- 14 UNIDENTIFIED VOICE: Yeah. We'll have to
- 15 report for the 16-17 school year.
- 16 MADAM CHAIR: So we have a motion and we have
- 17 a friendly amendment and we have a second, is that what we
- 18 have?
- 19 UNIDENTIFIED VOICE: Well, we have a motion
- 20 and a second.
- 21 UNIDENTIFIED VOICE: Oh, did you accept the
- 22 friendly amendment? Oh, no Steve -- Steve's the one who made
- 23 the motion.
- MR. DURHAM: Yeah. I would accept it as a
- 25 friendly amendment.



- 1 UNIDENTIFIED VOICE: Okay. MR. DURHAM: Second needs to accept it too. 2 3 MADAM CHAIR: Is the second accepting? UNIDENTIFIED VOICE: Is there a second to 4 this? 5 6 UNIDENTIFIED VOICE: Is this is the only way 7 you'll vote yes? UNIDENTIFIED VOICE: Yes. 8 9 UNIDENTIFIED VOICE: Okay. I accept it as a 10 friendly amendment under duress. 11 MADAM CHAIR: Why's that --UNIDENTIFIED VOICE: I do have to give one 12 piece of information. The only exception to this is that 13 those who were already licensed and do not have an 14 endorsement on the content area. It's no longer 24 hours, 15 which is our content area endorsement. We're now asking 16 17 them to demonstrate 36 hours. 18 So, my example, this is going to be my 19 example. Colleen O'Neill, the English teacher, has been 20 asked to teach math. I have an endorsement in English. actual endorsement for me to get a license is 24 credit 21
- 24 an additional --

23

UNIDENTIFIED VOICE: 12 more hours.

hours. Or for me to get an endorsement in math is 24 credit

hours by state statute. We would be adding on top of that

MADAM CHAIR: No. Because you'd still have



1

18

19

20

21

hours.

2 your license and your endorsements. 3 UNIDENTIFIED VOICE: So, I would be able to get my endorsement, Pat has no license whatsoever, he would have to demonstrate 36 hours. 5 6 MADAM CHAIR: Right. UNIDENTIFIED VOICE: So, I just want to be 7 extraordinarily clear --9 MADAM CHAIR: Right. 10 UNIDENTIFIED VOICE: Right. UNIDENTIFIED VOICE: -- that there is a 11 double standard for that demonstration. 12 13 MADAM CHAIR: Right. But you already have all sorts of other hours? 14 15 UNIDENTIFIED VOICE: Correct. 16 UNIDENTIFIED VOICE: Yeah. No. I -- I get 17 it.

UNIDENTIFIED VOICE: I don't --

MADAM CHAIR: Ms. Cordial?

MS. FLORES: So, maybe not a PhD but 36

- MS. CORDIAL: Board Member Durham?
- MR. DURHAM: Yes.
- MS. CORDIAL: Board Member Flores?
- MS. FLORES: Yes.



asterisk.

25

1	MS. CORDIAL: Board Member Goff?
2	MS. GOFF: Yes.
3	MS. CORDIAL: Board Member Mazanec?
4	MS. MAZANEC: Yes.
5	MS. CORDIAL: Board Member McClellan?
6	MS. MCCLELLAN: No.
7	MS. CORDIAL: Board member Rankin?
8	MS. RANKIN: Yes.
9	MS. CORDIAL: Board member Schroeder?
10	MADAM CHAIR: No. It passes.
11	MS. CORDIAL: Okay.
12	MADAM CHAIR: Got any more asterisks?
13	UNIDENTIFIED VOICE: No. That would so
13 14	UNIDENTIFIED VOICE: No. That would so just to clarify. So, basically, we're keeping option two,
14	just to clarify. So, basically, we're keeping option two,
14 15	just to clarify. So, basically, we're keeping option two, we're changing 24 to 36.
14 15 16	<pre>just to clarify. So, basically, we're keeping option two, we're changing 24 to 36.</pre>
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14 15 16 17 18	<pre>just to clarify. So, basically, we're keeping option two, we're changing 24 to 36.</pre>
14 15 16 17 18	<pre>just to clarify. So, basically, we're keeping option two, we're changing 24 to 36.</pre>
14 15 16 17 18 19	<pre>just to clarify. So, basically, we're keeping option two, we're changing 24 to 36.</pre>
14 15 16 17 18 19 20 21	<pre>just to clarify. So, basically, we're keeping option two, we're changing 24 to 36.</pre>



1 UNIDENTIFIED VOICE: Let's vote on it. 2 UNIDENTIFIED VOICE: Okay. 3 UNIDENTIFIED VOICE: I've one final amendment. Let me get that. The page 59 --5 UNIDENTIFIED VOICE: In the plan? 6 UNIDENTIFIED VOICE: -- under participation rate E, insert the following after CR -- 34 CRF at the end 7 of that first sentence. Okay. Ready Elizabeth? 8 9 UNIDENTIFIED VOICE: Wait, no. 10 UNIDENTIFIED VOICE: No. 11 UNIDENTIFIED VOICE: Not yet. 12 UNIDENTIFIED VOICE: Right after that prompts from the feds that -- what it says E and then has --13 14 UNIDENTIFIED VOICE: Right. Yeah. UNIDENTIFIED VOICE: Yeah. 15 16 UNIDENTIFIED VOICE: The citations? Yeah. 17 UNIDENTIFIED VOICE: I don't have it written 18 down, but I'll -- I'll --19 UNIDENTIFIED VOICE: Wait, wait. I'm almost ready. Okay. Ready. 20 21 UNIDENTIFIED VOICE: Ready? 22 UNIDENTIFIED VOICE: Yes. 23 UNIDENTIFIED VOICE: Colorado law prohibits 24 local education agencies from coercing parents and students 25 to participate in standardized tests period. Compliance



- 1 with this provision makes it impossible for the State Board
- 2 of Education to comply -- to ensure compliance --
- 3 UNIDENTIFIED VOICE: Oh.
- 4 UNIDENTIFIED VOICE: Sorry, to ensure
- 5 compliance with the 95 percent requirement. So, it simply
- 6 makes it clear that -- that due to the Colorado state law,
- 7 we cannot ensure compliance with this provision.
- 8 UNIDENTIFIED VOICE: Well, that's not a
- 9 motion, but does everybody agree with that?
- 10 UNIDENTIFIED VOICE: I agree.
- 11 UNIDENTIFIED VOICE: Just a statement.
- 12 UNIDENTIFIED VOICE: We can't just thoroughly
- 13 assume noncompliance either.
- MR. DURHAM: No, doesn't.
- 15 MADAM CHAIR: No, no. It's fine. I mean,
- 16 it's just getting sure. Once you added that word that was
- 17 fine.
- 18 UNIDENTIFIED VOICE: We then have both sides
- 19 of it.
- MS. CORDIAL: I got it.
- MR. DURHAM: Okay. I'm done.
- 22 UNIDENTIFIED VOICE: Do you want a motion to
- 23 adjourn?
- 24 MADAM CHAIR: I sure as heck to.
- 25 UNIDENTIFIED VOICE: I move that we adjourn.



1		UNIDENTIFIED	VOICE:	Yay.
2		UNIDENTIFIED	VOICE:	Second.
3		UNIDENTIFIED	VOICE:	Until next month.
4		MADAM CHAIR:	That is	s proper motion, second
5	it.			
6		UNIDENTIFIED	VOICE:	Unanimous.
7		MADAM CHAIR:	Someboo	dy want to hammer it?
8		UNIDENTIFIED	VOICE:	No, we're good.
9		UNIDENTIFIED	VOICE:	So excited.
10		UNIDENTIFIED	VOICE:	Lordy, we made it.
11		(Meeting adjo	ourned)	
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24				



1	CERTIFICATE
2	I, Kimberly C. McCright, Certified Electronic
3	Transcriber, for the State of Colorado, do hereby certify
4	that the above-mentioned matter occurred as hereinbefore set
5	out.
6	I FURTHER CERTIFY THAT the proceedings of such
7	were reported by me or under my supervision, later reduced
8	to typewritten form under my supervision and control and
9	that the foregoing pages are a full, true and correct
LO	transcription of the original notes.
l1	IN WITNESS WHEREOF, I have hereunto set my hand
12	and seal this 5th day of October, 2018.
L3	
L4	/s/ Kimberly C. McCright
L5	Kimberly C. McCright
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