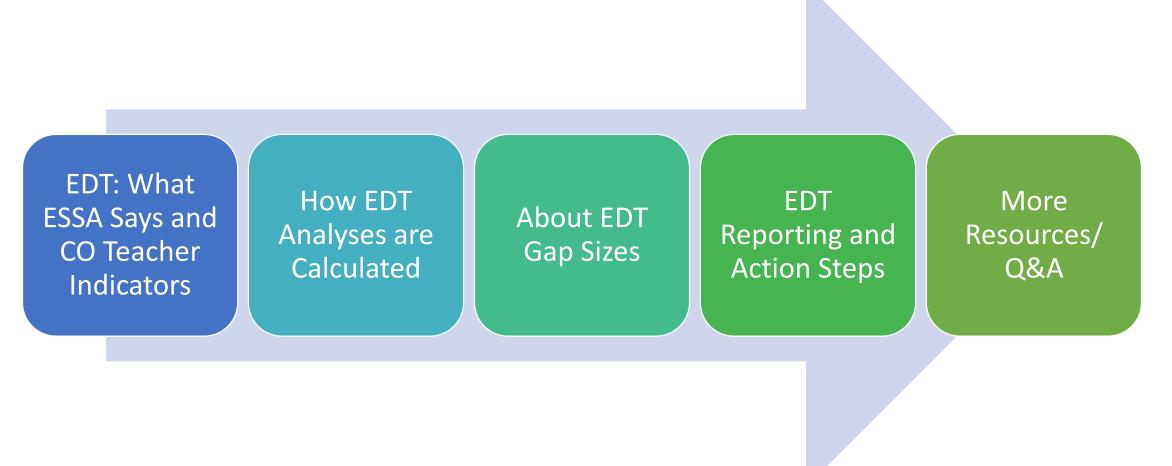


## Equitable Distribution of Teachers (EDT)

ESSA Requirements, What Results Mean, and How to Address Gaps Collaboratively

Jeremy Meredith, Senior Consultant, Title II Specialist CDE Federal Programs Unit

## **Our Conversation Path:**





# What is Equitable Distribution of Teachers (EDT)?



### **State Level**

The Every Student Succeeds Act (ESSA) requires state education agencies to **annually evaluate** whether low-income and minority students are taught at disproportionate rates by ineffective, out-of-field, or inexperienced teachers compared to their higher-income, non-minority peers. (ESSA, §1111 (g)(2)(b))

### **LEA Level**

ESSA also requires LEAs accepting Title I, Part A funds to develop a plan to address any disparities that result in low-income students and minority students being taught at higher rates than other students by ineffective, inexperienced, or out of field teachers. (ESSA, §1112 (b)(2))

For more information on EDT, see CDE's website: https://www.cde.state.co.us/fedprograms/equitabledistributionofteachers



## ESEA Title I and II both point to EDT®



Title I:

LEAs must develop a plan to address any inequitable student access to experienced, in-field, effective teachers

#### Title II:

LEAs may use funds to assist in recruiting, hiring, and retaining effective teachers





To meet ESSA requirements and support LEAs, the Colorado Department of Education (CDE) annually conducts two <u>Equitable Distribution of</u> <u>Teachers (EDT)</u> analyses to identify educator equity gaps:

(1) distribution of teachers by school **poverty** data(2) distribution of teachers by school **minority** data

### Good to Know!

LEAs with fewer than 1,000 students enrolled (K-12) or no more than one school per grade span are exempt from these analyses.



### EDT Looks at 3 Teacher Indicators in both Poverty and Minority Analyses

| Indicator   | Definition  |
|-------------|---|
| Effective   | Teacher's evaluation rating, based on Colorado's Educator Quality Standards, is<br>Effective or Highly Effective. Half of this rating is based on professional practices; half<br>is based on measures of student learning/outcomes.  |
| In-Field    | <ul> <li>Teachers with at least one of the following, in the subject they teach:</li> <li>Endorsement on a Colorado teaching license</li> <li>Degree (bachelor's or higher)</li> <li>36 semester hours</li> <li>Passing a State Board of Education-approved content exam</li> </ul> |
| Experienced | Teachers with 3 or more full years of K-12 teaching experience (regardless of state).   |



## Charter [Non-Automatic] Waivers

| Statutory Waiver  | Meaning  | EDT Analysis Action   |
|---|--|---|
| 22-2-112 (1)(q)(I), C.R.S.<br>Commissioner Duties -<br>Concerning the reporting of<br>performance evaluation<br>ratings | Waives requirement to report<br>educator effectiveness data to<br>the Colorado Department of<br>Education.   | Charter school granted this<br>waiver is exempted from EDT<br>teacher effectiveness analysis.   |
| 22-9-106, C.R.S. Local board<br>duties concerning<br>performance evaluations  | Waives requirement to align<br>teacher evaluation system with<br>performance standards<br>established by the State Board<br>of Education.                        | Charter school granted this<br>waiver is exempted from EDT<br>teacher effectiveness analysis.   |
| 22-63-201, Employment –<br>License required   | Waives requirement that<br>school shall not employ a<br>teacher unless that teacher<br>holds an initial or professional<br>teaching license or<br>authorization. | Charter school granted this<br>waiver is <u>not</u> exempted from<br>EDT teacher in-field analysis.<br>Charter school must still report<br>teacher in-field/out-of-field<br>status. |



## How EDT Analyses are Calculated

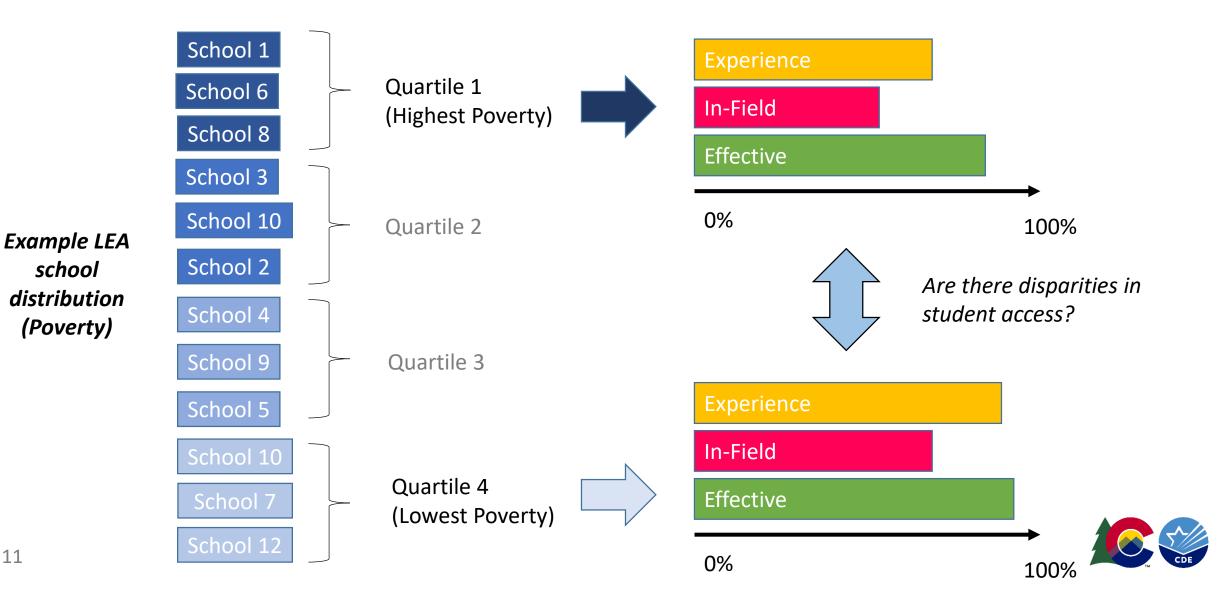


### How EDT Analyses Work

**EDT Analyses Process** 

| Step 1  | Ste  | ep 2  | Step 3   |
|---|--|---|--|
| CDE analyzes teacher FTE in<br>core courses for 3 criteria:<br>1) effective<br>2) in-field<br>3) experience   | the district's s<br>into the state<br>poverty and r<br>quartiles to th | minority  | CDE provides the results of<br>the poverty and minority<br>EDT analyses to all LEAs with<br>enough data to be included<br>in the analyses. |
| <ul> <li>Core Courses include</li> <li>0010 General Eleme</li> <li>0015 General 7th / 8</li> <li>0070 Co Alt Exclusive</li> <li>0200-0299 Art</li> <li>0500-0599 English L</li> </ul> | ntary Education<br>3th Grade<br>ely                                    | <ul> <li>0600-0699 Fore</li> <li>1100-1199 Math</li> <li>1200-1299 Mus</li> <li>1300-1399 Natu</li> <li>1500-1599 Socia</li> <li>1700-1799 Spect</li> </ul> | hematics<br>ic<br>iral/Physical/General Science<br>al Sciences   |

### EDT analyses - visualized



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## Effectiveness: Local Quartile Approach

### For SY2017-18 EDT data:

If an LEA did not have Quartile 4 schools, CDE compared the LEA's Quartile 1 schools to the statewide average for all Quartile 4 schools.

### For SY2018-19 EDT data

Based on stakeholder feedback, CDE adjusted the calculation for the effectiveness indicator, using a <u>local-</u> <u>quartile approach</u>. This recognizes variable LEA approaches to teacher evaluation, and avoids comparison to a state average.

## FAQ: Why use state quartiles for experience and in-field indicators, but local quartiles for effectiveness?

- In Colorado's ESSA State Plan, state-level EDT goals are outlined to close gaps in student access to great teachers
- Experience and in-field status are more objective measures, so statewide progress can be measured looking at averages.
- Effectiveness is variable, and warrants an exception.





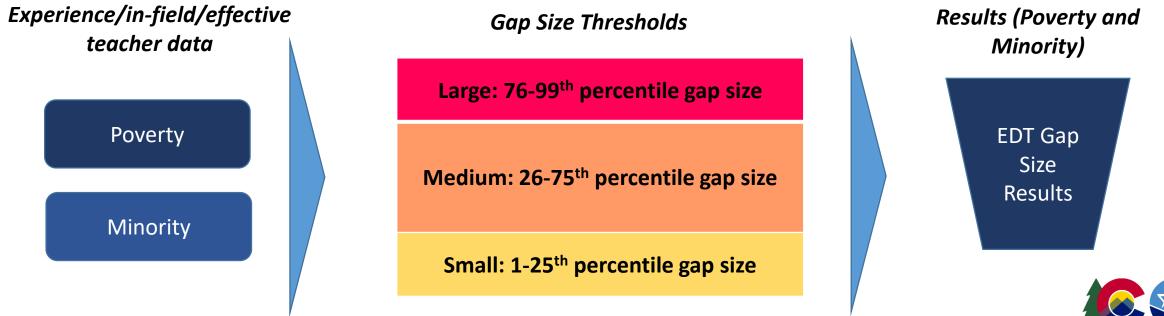
## EDT Gap Sizes



## How EDT Gap Sizes are Calculated

#### Approach

- CDE analyzes districts' EDT gap size by three criteria: teacher experience, in-field status, and effectiveness—each by school poverty and minority data.
- Gap variance is measured by sorting districts' EDT results from smallest to largest, and assigning percentile rank to gaps.
- Three gap size rankings (large, medium, small) are applied using percentile cut points.



### Rules for Overall Gap Size

#### Rules

- Any large gap in either poverty or minority analyses equal an *overall* large gap. (Scenario A)
- Any medium gap in either poverty or minority analyses equals an *overall* medium gap, unless a large gap is identified. (Scenario B)
- If LEA has only small gaps, then overall small gap. (Scenario C).
- If LEA has no gaps, then *no overall* gap.

CDE believes that any large or medium EDT gap poses a significant barrier to equitable student access to excellent teachers.

| Scenario   | Analysis | Experience | In-Field | Effective | Overall    |
|------------|----------|------------|----------|-----------|------------|
| Scenario A | Poverty  | Large      | N/A      | Medium    | Large Gap  |
|            | Minority | Large      | Small    | Small     |            |
| Scenario B | Poverty  | Medium     | Small    | Small     | Medium Gap |
|            | Minority | Medium     | Small    | N/A       |            |
| Scenario C | Poverty  | Small      | Small    | Small     | Small Gap  |
|            | Minority | N/A        | N/A      | N/A       |            |



State Level: Number of Districts with EDT Gaps

## SY2018-19 EDT Results: Gap Sizes by the numbers

47 districts with some type of gap – small, medium, large

## 24 districts with at least one medium gap

## **15** districts with at least one large gap



## **EDT Reporting and Action Steps**



## Example EDT data report (LEA level)

| District<br>Number | District Name    | Category | EDT Indicator         | % of Teachers<br>in Highest<br>Quartile (Q1) | % of Teachers<br>in Lowest<br>Quartile (Q4) | Gap Size<br>(Q4 - Q1<br>Difference) | Gap Size<br>Category |
|--------------------|------------------|----------|-----------------------|--|---|-------------------------------------|----------------------|
| 0300               | Mountain Top 300 | Minority | Teacher Experience    | 61.29  | > 74.29                                     | > 5.1                               | Medium               |
| 0300               | Mountain Top 300 | Minority | Teacher In-Field      | > 95.98                                      | > 95.98                                     | 0.00                                | No Gap               |
| 0300               | Mountain Top 300 | Minority | Teacher Effectiveness | 64.71  | > 98.91                                     | > 11.2                              | Large                |
| 0300               | Mountain Top 300 | Poverty  | Teacher Experience    | 74.34  | 76.84                                       | 2.50                                | Small                |
| 0300               | Mountain Top 300 | Poverty  | Teacher In-Field      | > 95.65                                      | 95.65                                       | < 0.00                              | No Gap               |
| 0300               | Mountain Top 300 | Poverty  | Teacher Effectiveness | 89.09  | 94.63                                       | 5.54                                | Medium               |
| 0300               | Mountain Top 300 | Overall  | Overall               |  |   |                                     | Large                |



## Example EDT data report | School level

- Remember The LEA has EDT gaps in experience and effectiveness
- Data analysis should begin with looking at schools with lowest % experience and effectiveness
- This is where the conversation *begins*. Work must be done to identify root causes, possible talent system strategies, and funds to leverage to address gaps.

|                    |                  |                  |                                 |                     | Teach                | er Exper  | ience                  |                      | Teacher In-Field    |                      |           |                  |            | Teacher Effectiveness |        |           |                  |                |
|--------------------|------------------|------------------|---------------------------------|---------------------|----------------------|-----------|------------------------|----------------------|---------------------|----------------------|-----------|------------------|------------|-----------------------|--------|-----------|------------------|----------------|
| District<br>Number | District Name    | School<br>Number | School Name                     | Poverty<br>Quartile | Minority<br>Quartile | FTE Total | FTE<br>Experienc<br>ed | %<br>Experienc<br>ed | Poverty<br>Quartile | Minority<br>Quartile | FTE Total | FTE In-<br>Field | % In-Field | Poverty<br>Quartile   |        | FTE Total | FTE<br>Effective | %<br>Effective |
| 300                | Mountain Top 300 | 1234             | RED RIDGE CHARTER SCHOOL        | 1                   | 2                    | 4.13      |                        | 64.66                | 1                   | 2                    | 4.13      | 4.13             | 100.00     | Waiver                | Waiver |           |                  |                |
| 300                | Mountain Top 300 | 1235             | MOUNTAIN TOP MIDDLE SCHOOL      | 2                   | 2                    | 31.00     | 20.50                  | 66.13                | 2                   | 2                    | 31.00     | 30.00            | 96.77      | 3                     | 2      | 23.00     | 21.50            | 93.48          |
| 300                | Mountain Top 300 | 1236             | BRIGHT VALLEY CHARTER SCHOOL    | 3                   | 3                    | 5.83      | 4.78                   | 82.07                | 3                   | 3                    | 5.83      | 5.83             | 100.00     | Waiver                | Waiver |           |                  |                |
| 300                | Mountain Top 300 | 1237             | JAGGED PEAK ELEMENTARY SCHOOL   | 2                   | 2                    | 19.77     | 17.77                  | 89.88                | 2                   | 2                    | 19.77     | 18.77            | 94.94      | 2                     | 2      | 16.00     |                  | 75.00          |
| 300                | Mountain Top 300 | 1238             | CRYSTAL CREEK ELEMENTARY SCHOOL | 3                   | 4                    | 6.83      | 5.95                   | 87.18                | 3                   | 4                    | 6.83      | 6.83             | 100.00     | 4                     | 4      | 5.95      | 5.95             | 100.00         |
| 300                | Mountain Top 300 | 1239             | SWITCHBACK ELEMENTARY SCHOOL    | 1                   | 1                    | 15.50     |                        | 61.29                | 1                   | 1                    | 15.50     | 15.50            | 100.00     | 1                     | 1      | 8.50      |                  | 64.71          |
| 300                | Mountain Top 300 | 1240             | MOUNTAIN TOP ELEMENTARY SCHOOL  | 1                   | 2                    | 20.00     | 17.00                  | 85.00                | 1                   | 2                    | 20.00     | 20.00            | 100.00     | 1                     | 2      | 19.00     | 19.00            | 100.00         |
| 300                | Mountain Top 300 | 1241             | MOUNTAIN TOP HIGH SCHOOL        | 2                   | 2                    | 26.57     | 19.50                  | 73.39                | 2                   | 2                    | 26.57     | 25.57            | 96.24      | 4                     | 2      | 22.00     | 20.50            | 93.18          |
| 300                | Mountain Top 300 | 1242             | GREEN HILL ELEMENTARY SCHOOL    | 2                   | 4                    | 1.13      | 0.00                   | 0.00                 | 2                   | 4                    | 1.13      | 1.13             | 100.00     | 3                     | 4      |           |                  |                |
| 300                | Mountain Top 300 | 1243             | TRAILHEAD MIDDLE SCHOOL         | 1                   | 3                    | 8.45      | 6.57                   | 77.78                | 1                   | 3                    | 8.45      | 8.45             | 100.00     | 2                     | 2      |           |                  |                |



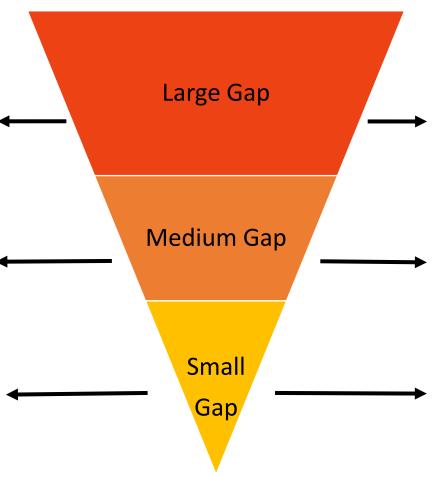
## Gap Sizes and Planning Requirements

#### **LEA Actions**

Large gap. Develops and submits teacher equity plan via CDE Consolidated Application by June 30. Implements plan using Title funds.

Medium gap. Develops and submits teacher equity plan via CDE Consolidated Application by June 30. Implements plan using Title funds.

**Small gap**. LEA develops and implements a plan/strategies to eliminate the gap – does not have to submit plat to CDE. Subject to monitoring under Title I.



#### **CDE Supports**

Before EDT data is shared with LEA in summer each year, CDE contacts LEA to check on status of plan, offers technical support on talent systems problem solving. Federal Programs reviews plan in Consolidated Application.

CDE shares EDT results and links to resources for developing an educator equity plan that address talent system challenges. CDE offers supports.

CDE shares EDT results with relevant resources to develop an educator equity plan.



### Consolidated Application | Title I, Part A: Question 5

Complete the tables below to describe how the LEA will address disparities in low-income and minority students being taught at disproportionate rates by ineffective, inexperienced, or out-offield teachers, compared to other students. For information and guidance, see CDE's <u>Equitable Distribution of Teachers</u> web page. This resource provides planning guidance and evidencebased strategies to address human capital challenges.

- Describe the stakeholders engaged in reviewing and discussing EDT results
- What root cause(s) of EDT gaps were identified?
- What key strategies will the district implement to address EDT gaps? Include goals and timelines
- Select which funds will be used to address EDT gaps (Check all that apply)

#### Good to know!

This is what your authorizing LEA sees in their Consolidated Application for Federal Funds if the district has medium or large EDT gaps.

The district is responsible for collaborating with schools that may be contributing to EDT gaps.



## Five Step EDT Planning Process

(1) Dig into school and system-level EDT results

(2) Determine specific and systemic root causes

(3) Self-assess talent system strategies

(4) Identify strategies, goals, timelines

### (5) Develop and submit a plan

CDE recognized LEA need for more support with these steps



### Talent System Self-Assessment Tool & Resource Guide – Coming Soon!



#### Talent System Self-Assessment: Addressing EDT Gaps With Evidence-Based Practices

Purpose: This diagnostic tool is designed for use by district and school leaders who make decisions about teacher recruitment, support, and retention strategies. The practices offered below help attract, develop, and retain high quality talent in high poverty/minority schools. The tool should be used to aid the root-cause analysis of identified EDT gaps, and inform planning and use of funds.

- Step 1: Consider the practice and your context. Select the box that reflects your self-assessment:
- 1
  - Not Started: You may consider this practice in the future, but have not pursued it yet.
  - Emerging: You are pursuing this practice, and are in the planning stages.
  - Implementing: You are implementing this practice, and have achieved some desired outcomes.
  - Optimizing: You are implementing this practice, and calibrating to achieve ambitious outcomes.
  - Not applicable: This strategy does not fit well with your context; it is not helpful.



Step 2: If seeking to start or implement a practice with increased fidelity, use these resources to learn more. Consider ways to cover expenses by braiding funds.

| Talent<br>System<br>Domain | Practice<br>At-A-Glance                  | Evidence-Based<br>Practice   | Core Components<br>(Key features)  | Primary<br>EDT Gap(s)<br>Addressed  | Not Started | Emerging | Implementing | Optimizing | N/A | Resources  | State/<br>Federal<br>Funding<br>Options   |
|----------------------------|--|--|--|---|-------------|----------|--------------|------------|-----|--|---|
| Intentional                | Ongoing<br>Needs<br>Assessment           | Regularly conduct needs<br>assessments, using data<br>from staff surveys to<br>identify and address<br>needs. <sup>1</sup>   | <ul> <li>Leverage periodic surveys to gather<br/>teacher feedback on school working<br/>conditions, instructional supports,<br/>student non-academic supports,<br/>professional learning, and time<br/>management.</li> <li>Use findings from teacher<br/>feedback/evaluation to inform<br/>planning efforts and use of school<br/>resources, e.g., investments in teacher<br/>prep and training to meet in-field<br/>requirements.</li> </ul> | <ul> <li>✓ Effective</li> <li>✓ In-Field</li> <li>✓ Experience</li> </ul> |             |          |              |            |     | Teaching and Learning Conditions in<br>Colorado (TLCC) Survey Results – Access<br>Colorado district and school-level TLCC<br>survey results <u>TLCC Do's and Don'ts</u> – How to use TLCC<br>results effectively <u>Staff Questionnaire</u> – Example questions to<br>survey school staff (beyond TLCC) <u>School</u><br><u>Climate Improvement Action Guides</u> –<br>provides district, school, and instructional<br>leaders action steps to improve school<br>climate   | <u>Title I, A</u> <u>Title II, A</u> <u>EASI</u> <u>Exploration</u> <u>Supports</u>   |
| Supports for<br>Teachers   | Continuous<br>Feedback on<br>Instruction | School leaders and<br>teachers participate in a<br>meaningful, ongoing<br>process of evaluation<br>and feedback based on<br>teacher quality<br>standards and measures<br>of student learning. <sup>2</sup> | <ul> <li>The driving purpose of the evaluation system is instructional improvement and support.</li> <li>Observations are conducted by at least two, well-trained staff to ensure accuracy.</li> <li>Quality standards include content knowledge, classroom environment, facilitation of learning, and professionalism.</li> </ul>   | √ Effective<br>√ In-Field   |             |          |              |            |     | <ul> <li><u>Colorado State model Evaluation System</u> –<br/>this CDE webpage offers links to state law,<br/>evaluation model fact sheets, practice<br/>guides, and rubrics.</li> <li><u>User's Guide: Colorado State Model</u><br/><u>Educator Evaluation System</u> – this guide<br/>outlines changes to the professional practice<br/>rubric for evaluating teachers <u>and scoring of</u><br/><u>elements and standards.</u></li> <li><u>Model Evaluation System for Teachers –</u><br/>offers resources on teacher guality</li> </ul> | <u>Title II</u> <u>Turnaround</u> <u>Leadership</u> <u>Development</u> <u>Program</u> |







### Guidance Now Available on Documenting Teacher Status on EDT Indicators

#### Documenting Teacher Status on EDT Indicators

COLORADO Department of Education

**CDE Federal Programs: Guidance for Districts with EDT Results** 

#### Overview

The Every Student Succeeds Act (ESSA) requires state education agencies to evaluate annually whether low-income and minority students are taught disproportionately by ineffective, out-of-field, or inexperienced teachers compared to their higher-income, nonminority peers.<sup>1</sup> ESSA also requires local education agencies (LEAs) accepting Title I-A funds to develop a plan to address any such disparities.<sup>2</sup>

This document provides guidance about how LEAs may document the three Equitable Distribution of Teachers (EDT) educator quality indicators: experience, in-field, and effectiveness. Colorado's ESSA state plan provides the following definitions of these indicators, provided in Figure 1.

All data used to calculate EDT poverty and minority analyses are selfreported by LEAs through the October Count or HR Data Pipeline. Therefore, the accuracy and completeness of that data is crucial. Districts should work collaboratively with schools to ensure understanding of EDT requirements, especially charter schools with separate human resource systems or processes.

#### Figure 1: EDT Teacher Indicators

| Indicator   | Definition  |
|-------------|---|
| Effective   | Teacher's evaluation rating, based on<br>Colorado's Educator Quality Standards,<br>is Effective or Highly Effective. Half of<br>this rating is based on professional<br>practices; half is based on measures of<br>student learning/outcomes.                                       |
| In-Field    | <ul> <li>Teachers with at least one of the following, in the subject they teach:</li> <li>Endorsement on a Colorado teaching license</li> <li>Degree (bachelor's or higher)</li> <li>36 semester hours</li> <li>Passing a State Board of Education-approved content exam</li> </ul> |
| Experienced | Teachers with 3 or more full years of K-<br>12 teaching experience (regardless of state).   |

## Available on the CDE EDT page here under Resources:

https://www.cde.state.co.us/fedprogr ams/equitabledistributionofteachers

#### **Direct link:**

https://www.cde.state.co.us/fedprogr ams/docuteacherstatus



### More resources are available at

https://www.cde.state.co.us/fedprograms/equitabledistributionofteachers

|                        | ORADO<br>ment of Education | LICENSING ABOUT  | CDE   STATE BOARD   OFFIC | CES   STAFF DIRECTORY   CAREERS AT CDE<br>Search SITE INDEX   |
|------------------------|----------------------------|--|---------------------------|---|
| FAMILIES               | EDUCATORS                  | DISTRICTS  | COMMUNITIES               | SCHOOL <b>view</b> *  |
|                        | CDE will be closed on T    | Tuesday, Dec. 24 and Wednesday, Dec. 25 for th   | e Christmas holiday.      |   |
| me                     |                            |  |                           | Federal Programs Unit Home  |
| le II, Part A: High Qu | uality Teachers and P      | Principals   |                           | ESEA Programs<br>Empowering Action for School<br>Improvement (EASI)   |
|                        | ap 14 Nep                  |  |                           | Achievement of At-Risk Students (Title I) Educator Quality (Title II)                                       |
|                        |                            | Additional Information     Year at a Glance(DOC)   |                           | Preparing, Training, and Recruiting High-<br>Quality Educators (Title II, Part A)                           |
|                        |                            | <ul> <li><u>Quick Reference Guide</u></li> <li><u>CDE's evaluation of trends in Title II, Pa</u><br/>(<u>PDF</u>)</li> <li>Legislation &amp; Guidance</li> </ul> | rt A funded activities    | Equitable Distribution of Teachers (EDT)<br>Teacher Qualification Requirements<br>Paraprofessional Guidance |
|                        |                            | Equitable Distribution of Teachers     Additional Resources & Tools     Non-Regulatory Guidance for Title II, Pa   | ITA                       | English Learners (Title III)<br>Student Support and Academic Enrichment<br>(Title IV)                       |
| TA Reader              |                            |  |                           | Rural Education (Title V) Competitive Grants and Awards   |
|                        |                            | o increase student academic achievement cons<br>rs, increase the number of educators who are e   |                           | Consolidated Application<br>Culturally and Linguistically Diverse<br>Education                              |



Data, Accountability, Reporting and

Evaluation

student academic achievement in schools, and provide low-income and minority students greater access to effective educators.

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# Q&A



### **Contact Information**

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