

Colorado State Board of Education

## TRANSCRIPT OF PROCEEDINGS BEFORE THE COLORADO DEPARTMENT OF EDUCATION COMMISSION

## DENVER, COLORADO

## September 13, 2017 Meeting Transcript - PART 2

BE IT REMEMBERED THAT on September 13, 2017,

the above-entitled meeting was conducted at the Colorado

Department of Education, before the following Board Members:

Angelika Schroeder (D), Chairman Joyce Rankin (R), Vice-Chairman Steven Durham (R) Valentina (Val) Flores (D) Jane Goff (D) Pam Mazanec (R) Rebecca McClellan (D)



1 UNIDENTIFIED VOICE: There we go. 2 MS. SCHROEDER: The next item on the agenda is consideration of Pueblo District 60's innovation 3 application on behalf of Heroes K-8 high- Academy and 4 Bessemer Academy. Before we begin discussion, is there a 5 6 motion on the table please? 7 UNIDENTIFIED VOICE: Heads up motion. UNIDENTIFIED VOICE: I move to affirm the 8 innovation school application from Pueblo District 60 on 9 behalf of Heroes K-8 Academy and Bessemer Academy. 10 UNIDENTIFIED VOICE: I second it. 11 MS. SCHROEDER: That's a proper motion; thank 12 13 you for the second. Commissioner, is staff prepared to provide an overview? 14 MS. ANTHES: Yes, thank you. I'd like to 15 16 turn it over to Bill Kottenstette and -- our Executive 17 Director of Schools of Choice and Innovation and Alyssa 18 Pearson our Associate Commissioner, just to give you an 19 overview of this week. We told you a little bit about it 20 this morning but just to set the context. 21 MR. KOTTENSTETTE: Great. Thank you. Thank 22 you, Katy. So, thank you and it's great to see you all 23 again for my second meeting. Glad to be here and we have 24 with us today from Pueblo School District Superintendent 25 Macaluso, Assistant Superintendent Maury and Ted Johnson who SEPTEMBER 13, 2017 PT 2



1 is overseeing the innovation work in the district. 2 And so they'll be here today to answer any 3 questions that you have about the plans within CDE. The reviews that we have is that the innovation team has 4 reviewed the application to ensure that it's complying with 5 6 the requirements of the innovation plan submission. We have confirmed that the district has met all the requirements for 7 submitting the plan. 8 9 There was supplemental materials that were provided to you including the analysis of the licensure 10 waiver and I have Alyssa here as well if there are any 11 questions about the context leading to the plan at a high 12 13 level, the plan's submission follows the work that has been happening with the two schools and -- over the past year. 14 And so one of the last requests was to come with the updated 15 innovation plan for the -- for the board and so the plan is

17 here for you today.

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18 MS. SCHROEDER: Thank you. Superintendent, 19 do you have some comments you'd like to make?

Sure. Good afternoon, Madam 20 MS. MACALUSO: Chair Schroeder, Commissioner Anthes, members of the Board 21 of Education, it is our pleasure to be in attendance with 22 23 you today as we re -- request approval of the innovation 24 plans for specifically Bessemer and Heroes Academy.

As you know that we came before this board a



1 few months ago, a couple of months ago, in conjunction with 2 the CDE accountability hearing and I know that you are all well-read and at that time you received copies of the 3 innovation plan and we presented an in-depth presentation 4 with details regarding those plans in conjunction with the 5 6 performance management plan. And so at this time we don't specifically have a presentation so to speak but I do have, 7 as Mr. Kottenstette indicated, I do have Suzanne Maury here 8 who is my Assistant Superintendent and also Ted Johnson who 9 is Executive Director of Continuous Improvement and 10 11 Innovation. And Ted will be able to speak to any elements or components regarding the innovation plan and Mrs. Maury 12 13 is prepared to talk to you about our Performance Management Plan partnership that we have with Achievement Network and 14 how that's going. And we are in full operation and had a 15 16 great start to the school year so, if you have any specific 17 questions or request any additional information, we're happy to provide that information to you at this time. 18 19 MS. SCHROEDER: Thank you very much. 20 Colleagues, do you have questions? Mr. Kottenstette, thank you for being more detailed about the licensure case. 21 22 MR. KOTTENSTETTE: Sure thing. 23 MS. SCHROEDER: That was my concern. Would 24 you be good enough to call the vote? MS. CORDIAL: Of course. Board member 25

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2		MS. SCHROEDER: He's excused.
3		MS. CORDIAL: Okay. Board member Flores.
4		MS. FLORES: Yes.
5		MS. CORDIAL: Board Member Goff.
6		MS. GOFF: Yes.
7		MS. CORDIAL: Board member Mazanec.
8		MS. MAZANEC: Yes.
9		MS. CORDIAL: Board member McClellan.
10		MS. MCCLELLAN: Yes.
11		MS. CORDIAL: Board member Rankin.
12		MS. RANKIN: Yes.
13		MS. CORDIAL: Board member Schroeder.
14		MS. SCHROEDER: Yes.
15		UNIDENTIFIED VOICE: Thank you for coming and
16	thank you very	much.
17		UNIDENTIFIED VOICE: Thank you. Thank you.
18		UNIDENTIFIED VOICE: Thank you.
19		(Pause).
20		MS. SCHROEDER: You remember we went to
21	Pueblo.	
22		UNIDENTIFIED VOICE: Yeah.
23		UNIDENTIFIED VOICE: You're gonna be here
24	tomorrow?	
25		UNIDENTIFIED VOICE: No. I'm just saying



1 that you're gonna drive tomorrow. 2 UNIDENTIFIED VOICE: Thank you guys for 3 coming. UNIDENTIFIED VOICE: All right. No worries. 4 MS. SCHROEDER: Next item on our agenda is a 5 6 notice of rule making for the Rules for the Colorado School Counselor Corps Grant Program 1CCR301-74. Is there a motion 7 on the table, please? 8 9 MS. RANKIN: This just starts the process 10 right? 11 MS. SCHROEDER: Yes. Apparently we -- go 12 ahead Joyce. 13 MS. RANKIN: I move to approve the notice of rule-making for Rules for the Colorado School Counselor 14 Corps Grant Program 1CCR301-74. 15 MS. SCHROEDER: That's a proper motion is 16 17 there a second? MS. GOFF: Second. 18 19 MS. SCHROEDER: Jane. MS. GOFF: Thank you. Yes, it's second. 20 MS. SCHROEDER: Commissioner, is staff 21 prepared to provide an overview? 22 23 MS. ANTHES: Yes. Thank you. I'll turn this 24 over to Misti Ruthven Director of Postsecondary Readiness --Executive Director of Pathways. 25



MS. RUTHVEN: Thank you, Commissioner Anthes. 1 2 MS. ANTHES: Sorry. 3 MS. RUTHVEN: It's all good. Good afternoon, everyone. So before you today is the notice of rule-making 4 for School Counselor Corps Grant. The reason why this is in 5 6 front of you today is because of the change to the Senate bill 17068 that requires the department to add additional 7 grantee eligibility to include elementary schools. 8 9 So this is the only change to this rule to these rules in front of each day. And so where previously 10 it referenced secondary schools is the addition of all 11 schools. So that's that's what's before you. 12 13 MS. SCHROEDER: Any questions, colleagues? Board member Rankin. 14 MS. RANKIN: Could you just briefly describe 15 16 what that counselor program is? 17 MS. RUTHVEN: Sure. Thank you so much board member Rankin. So the School Counselor Corps Grant was 18 19 established in 2008 and it was established to increase the 20 availability of school counselors and secondary schools originally and for the purpose of increasing the number of 21 students that are prepared for the next step beyond high 22 23 school specifically call it going into college. 24 And at that point the sc -- counselor school counselor student ratio in our state was about 550 to 1. 25



The recommendation is about 250 to 1 and since since that 1 2 time the counselor ratio in our state has been reduced to 3 about 400 or 450 to 1 over the past seven years or so. The other the other purpose of the grant is 4 to ensure that hi- the highest need schools for counselors 5 6 in secondary schools at that point in our state had available counselors that they could add to their staff and 7 to organize the students specifically for career and college 8 counseling. 9 So how now that we have them in 10 MS. RANKIN: elementary school how does that relate to career counseling? 11 MS. RUTHVEN: Sure. So, several other states 12 13 have career school counselors in all levels as some -- some states are required, some states are voluntary and in those 14 other states they do have standards essentially for school 15 counselors associated with college and career readiness. 16 17 And so that's something that we would be looking at as staff in order to help provide districts 18 guidance in these areas and really look at some of those 19 other career and college counseling areas for their 20 counselors focus on and on actually. 21 So as a grant, an elementary 22 MS. RANKIN: 23 school would apply for that if they wanted a counselor in 24 their school?

MS. RUTHVEN: Yes.



1 MS. SCHROEDER: Board member Mazanec. 2 MS. MAZANEC: But it's supposed to be for 3 career planning, career and school planning. This grant. MS. RUTHVEN: Career and college counseling, 4 5 correct. 6 MS. MAZANEC: Elementary school. MS. RUTHVEN: So the Senate bill directed us 7 to add elementary schools to rules . 8 9 MS. MAZANEC: Yep. Can you, can you give us any background on that? What was the thinking behind adding 10 11 elementary schools for career counseling? MS. RUTHVEN: Sure, Madam Chair. So my 12 13 understanding is that, we heard, from several districts, that there was an interest and their- they saw this as an 14 opportunity to also add elementary school counselors and 15 16 Counselor Corps, has been acknowledged as a high performing 17 grant program and that this -- they saw this as a great 18 addition to, and a way to add elementary school counselors 19 potentially. 20 MS. MAZANEC: I have some follow-ups. 21 MS. SCHROEDER: Please, go ahead. MS. MAZANEC: First of all, what's the source 22 23 of this grant? Who provides the monies? 24 MS. RUTHVEN: These are state funds. 25 MS. MAZANEC: State funds. So as directed by



our legislature right? And these counselors don't provide just academic career counseling, either. Isn't that correct? Don't they also provide mental, social counseling as well?

MS. RUTHVEN: The -- the purpose of the grant 5 6 of the school counselor corps grants for this purpose is college and career counseling and that's the type of support 7 that we provide school counselors in the grant program. 8 School counselors generally so, for example, in licensure, 9 have three domains that focus on college and career 10 11 readiness, academic supports and social emotional supports. MS. MAZANEC: So I mean so, so therefore a 12 13 elementary school could request one of these counselors, primarily use them for the -- the third support reason, the 14 social emotional. Or do they have to prove that they're 15 16 using them for academic and counseling. 17 MS. RUTHVEN: They don't. Yes. 18 MS. MAZANEC: And one more question. This,

19 this is the program, so it's kind of a separate issue but 20 the, I want to, I want you to remind me that the application 21 process when schools apply for this grant, they have to 22 agree to participate in the Healthy Kids survey. Correct? 23 MS. RUTHVEN: So this is a -- madam ch --24 this is a, different grant program.

25 MS. MAZANEC: This is a separate --



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1 MS. RUTHVEN: Yes. 2 MS. MAZANEC: So the other one is called 3 what? MS. RUTHVEN: The other one is called School 4 Health Professional Grants. 5 6 MS. MAZANEC: Okay. School Health Professional. 7 MS. RUTHVEN: And this one is School 8 9 Counselor Corps and I can see how it'd be confusing because this edition of elementary was added to both grants. 10 However, they are very different grant programs and 11 different from one another. 12 13 MS. MAZANEC: Okay. Thank you. 14 MS. RUTHVEN: Yes. Thank you. MS. SCHROEDER: Board member Flores. 15 16 MS. FLORES: I just want to ask another 17 question but I'd like to add to that in that, there's a lot of research to show that clubs really help kids, in the idea 18 19 of formulating what they wanna do later in life. It used to be that the research said that it was. 20 It started in middle school but now the 21 22 research says that, states that it's really up as early as 23 elementary that kids start formulating and having ideas 24 about what they wanna do. So. I think it's it kind of goes

along with that. The question I wanted to ask is, is this



1 any part of what the governor of the -- of the counselors, 2 the monies that went for counseling, that the governor 3 appropriated or the legislature appropriated that 9.8 million dollars is this, this is this part of it? 4 MS. RUTHVEN: Thank you for your question. 5 6 So I -- so I hear that there's two things that might seem related that aren't being discussed that have been talked 7 about now in August and September with you. 8 So in August we did bring forward the School 9 Health Professional Grant which also has had a new infusion 10 of resources part to the 9.8 million dollars and that is 11 separate from the School Counselor Corps Grant. There have 12 13 not been additional dollars added to the school prog --School Counselor Corps Grant and the original appropriation 14 was made in 2008. 15 16 MS. FLORES: Thank you. 17 MS. MAZANEC: Maybe in the future we could do 18 this both at the same time. 19 MS. SCHROEDER: Without, that's okay. Yeah, 20 yeah. Confusion is confusion that probably doesn't happen 21 with us. MS. MAZANEC: No, but if they are both in 22 23 front of us then we, you know. 24 MS. SCHROEDER: Board member Goff. 25 MS. GOFF: Thank you. Again forgive me if



1 you've said this today the original School Counselor Grant 2 for high schools primarily, the schools needed to meet certain criteria as to at risk rates and all that that goes 3 into when you're talking about post secondary matriculation 4 and/or barriers that those kids have faced. 5 6 I -- I've tried to find it in here Misti and I couldn't but I -- it could be there. What -- does the 7 same criteria apply for the elementaries? In other words 8 does there, is there a minimum number of rate of high risk 9 10 kids at risk that have to be present in the general in this 11 elementary level? 12 MS. RUTHVEN: Sure. So thank you for your 13 question board member Goff. So part of the statutory guidance to the department , as far as the administration of 14 the grant is three pri -- criteria that are used to them 15 16 prior -- prioritize a good priority. 17 So that's a percentage of free and reduced lunch, percentage of the students that need remediation and 18 percentage of the students that go on to higher education. 19 20 So if those are at or below the state average then there is a priority given for those schools in the process for those 21 districts in the process. 22 23 One of the things that we have seen, and not

23 One of the things that we have seen, and not 24 seen yet cause this isn't in place but we have talked to 25 districts about is, thinking through how they might



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1 implement this and how they see it is really looking at 2 their feeders with their elementary, middle, and high school 3 and not necessarily thinking of it as independent elementaries that we'd be applying. However, in partnership 4 with their feeder middle and high schools,. 5 6 MS. GOFF: That -- that would have been my next question was not that because we haven't im --7 implemented this part of it yet would possibly, would there 8 be a look at how many of the -- feeder area or articulated 9 high schools already have a Counselor Corps Program and then 10 bring some of these elementaries in the same area into it. 11 I -- I -- I mean, it could happen but I quess 12 my interest today is, is that a priority, would it be a 13 priority? Would the -- the department think that that might 14 be something that could be separately studied even or 15 followed from -- from a whole community viewpoint rather 16 17 than individual schools. 18 MS. RUTHVEN: So we could certainly take a look at that and get -- bring that information back to you 19 20 when there is a hearing with additional information. What I'm hearing you say is that you'd like to know how many 21 elementary schools might be able to be served that are 22 currently participating at -- have their districts currently 23 24 participating. Right. They would meet the criteria.

MS. GOFF: I don't wanna throw a wrench in



1 current rule making and writing, but just a thought about 2 the whole idea of more cohesiveness perhaps, opening up that 3 possibility for the areas to do that. MS. RUTHVEN: Abs -- and so we would be happy 4 to add that as it edit if that's something that you all like 5 6 to do. MS. GOFF: Possible further study, further 7 I'm sorry. I don't want it, I'd -- like I said I 8 research. 9 don't wanna throw any wrenches in this but it's a -- just 10 thoughts. 11 MS. SCHROEDER: Yeah there's questions. So folks this is a notice of hearing, rulemaking hearing, so 12 are there any objections? Since there are none, proceed. I 13 just asked for you -- whether anyone rejected whether 14 (indiscernible). 15 UNIDENTIFIED VOICE: (Indiscernible). 16 17 MS. SCHROEDER: Okay. Good. So we're 18 rolling on to 13.03. Next item is notice of rulemaking for the rules for the administration with waiver of statutes. 19 20 Before we begin our discussion is there a motion on the table? Board member McClellan. 21 22 MS. MCCLELLAN: I move to approve the notice of rule making for Rules of the Administration of the Waiver 23 24 of Statute 1CCR301-35.

25

UNIDENTIFIED VOICE: I second that.



1	MS. SCHROEDER: Thank you. Commissioner, is	
2	staff prepared to provide an overview?	
3	MS. ANTHES: Yes, thank you. I'll turn it	
4	back over to Bill Kotten is stette?	
5	MR. KOTTENSTETTE: Yeah.	
6	MS. ANTHES: I always get that last part	
7	right, Kottenstette, Executive Director of Schools of	
8	Choice. Give us an overview.	
9	MR. KOTTENSTETTE: All right, hi everyone,	
10	good to see you again. Yes. So this action item is just to	
11	begin a notice of rulemaking for a waiver by Charter Schools	
12	and automatic- or I'm sorry, a waiver- I guess waiver from	
13	state statute, and the purpose and the reason for coming	
14	forward with this is to implement one part of House Bill 17-	
15	1375, which was on mill levy . This doesn't really talk	
16	about mill levy equalization, but as part of that piece of	
17	legislation, there was a section that said, one, there are	
18	two parts of statute that are no longer eligible to be	
19	automatic waivers. The list of automatic waivers is in this	
20	part of rule make of the rules. And so, the notice is to	
21	say remove those two statutes as automatic waiver options.	
22	And then one other part of the statute says that the dis	
23	school districts have to post their waivers online and	
24	charter schools have to post their waivers online. And so	
25	it clarifies into this area because this part of rulemaking	



talks about district waivers and charter waivers. 1 So 2 there's a clause that's added that says both districts and 3 charter schools cannot waive this part of statute. MS. SCHROEDER: All right, thank you. 4 Questions? Miss Mazanec? 5 6 MS. MAZANEC: So this is maybe more of an -a question about the statute. The district waivers, the 7 2.04(b) where it requires a school district of 3000 or more 8 princ -- pupils, but they have to provide signatures 9 demonstrating that they have the consent of the appropriate 10 number of the accountability committees, a majority of the 11 affected licensed administrators and a majority of the 12 13 affected teachers, and shall indicate how they were determined. And this applies to only waivers in those two 14 15 categories? 16 MR. KOTTENSTETTE: So that --17 MS. MAZANEC: Or does it apply to all waivers? 18 19 MR. KOTTENSTETTE: Yeah 2.0 is, that is 20 talking specifically to waivers that are requested by the district. So I know we have a -- like a crosswalk that 21 shows the -- the three different types of waivers that can 22 be requested. One is when the district is requesting a 23 24 waiver. One is when an innovation school is requesting waiver and one is when charter schools. 25



1 And so the part that you're talking about 2 with the different approvals that need to be in place only 3 applies to the district waiver when the district has requested. 4 MS. MAZANEC: Right. But like what I'm 5 6 wondering about is, what kind of district waivers might make it difficult for the district to meet those like a school 7 teacher licensure, do districts ever ask for those kinds of 8 waivers so no -- to be able to hire teachers that are non-9 licensed? 10 MR. KOTTENSTETTE: I'm -- I'm not familiar --11 12 MS. MAZANEC: Or is that usually just for 13 schools? MR. KOTTENSTETTE: I -- I can go back and 14 research that. I'm not familiar if a district has ever 15 16 requested that waiver, but --17 MS. MAZANEC: But this rule though is already 18 in statute, right? It's not negotiable anyway? 19 MR. KOTTENSTETTE: Yeah, this process is 20 specified in the statute, yeah. MS. SCHROEDER: Board member Mazanec, I think 21 just recently, a few districts have requested this, or 22 23 within the innovation waiver, have requested this, you know, 24 the licensure waiver. 25 MS. MAZANEC: Well, and we might -- but it



1 was always attached to the innovation plan, right? I was 2 just wondering if we might see more of that kind of thing, 3 considering the teacher shortage issue. But this could make it difficult. 4 MS. SCHROEDER: Board member Flores. 5 MS. FLORES: 6 I quess I don't understand. The 7 waiving of -- for competitive bidding and accepting gifts. MR. KOTTENSTETTE: Okay. Yeah. Those were 8 both called out explicitly in House Bill 1375. 9 10 MS. FLORES: So, if a district is going to accept gifts --11 12 MR. KOTTENSTETTE: So yeah, the way that this was put in as an automatic waiver is that that part of 13 statute says that the district will adopt a policy for 14 receiving gifts, grants, and donations, and competitive 15 16 bidding. And so when charter schools request that waiver, 17 they say delegating that to the charter school to establish those policies. 18 19 MS. FLORES: Okay. MR. KOTTENSTETTE: And so this would still --20 like charter schools would still do that. But rather than 21 22 having it automatic, they would have to propose a rationale for it. 23 24 MS. FLORES: And that would be for the state 25 board and then they bring it to us and?



1	MR. KOTTENSTETTE: Yeah, so in the in the	
2	sorry. In the charter school application, they would	
3	say we're requesting the following automatic waivers in	
4	addition to the automatic, well, request that these waivers	
5	and they may choose to request those waivers as non-	
6	automatic moving forward.	
7	MS. SCHROEDER: Go ahead.	
8	MS. FLORES: I this is a second question.	
9	And maybe it's just a concern that I have, that the public	
10	will know only when it is posted on the website.	
11	MR. KOTTENSTETTE: Okay.	
12	MS. FLORES: And I have problems with that	
13	because I know that there's lots of people who have problems	
14	with that or may not have a computer and may not know. So	
15	it is not really tell letting the public know seriously	
16	that it's it's almost a a little hold up your hand. I	
17	think it should be in in in a local paper. I think	
18	there should be certainly there's these committees that	
19	school districts have, like the, the school improvement and	
20	accountability councils and such.	
21	And these people would be able to I think	
22	it should be told to them, and then find a way to to make	
23	it known to the community. There should be meetings and	
24	such. But putting it up, I know this is legisla the	
25	legislature did that, but I don't think it's right. I think	



25

1 that there needs to be more.

2 And I don't know, Steve, what -- I don't know 3 if you would agree but I -- I just think that more needs to be done about accountability, letting the public know that 4 this is going on. And we do it for so many other things 5 6 where they have to place it in newspapers. I mean, then I was thinking about, oh another 7 one, I think that we had here, where they had to place it 8 9 four times or eight times in the newspaper. And I'm 10 thinking, "Boy, that's gonna cost a lot of money." But there's also community, community papers and there's all, 11 all kinds of ways to, to let the community know the 12 13 neighborhood associations and such that I think need to know. 14 I mean, they -- Denver Public Schools. It's 15 16 -- it's like trying to get -- trying to get gold out of a, 17 an old well or something because they won't give you any information. And the public -- and -- and I -- I mean, I 18 hear it all the time, that they just didn't know that this 19 was available or -- or this was going to happen, especially 20 when the closure of schools. And only a small segment of 21 the population knows and then everybody gets upset. 22 And 23 quess who gets the phone calls? 24 MR. KOTTENSTETTE: Okay.

MS. FLORES: And it's -- I think that they

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1 need to do a better job. And if it means going back to the 2 legislature and making it -- making them -- making it more 3 forceful, I think, to -- to put it out into the public, to state it, because I -- I don't think this is enough. I'm --4 5 I'm sorry. 6 MS. SCHROEDER: Board member Goff. 7 MS. FLORES: I know it's not the department's fault, I understand that. But I'm wondering if there is 8 9 some way that we can be up-front in -- in telling the 10 legislature that this is just not enough. MS. SCHROEDER: Board member Goff. 11 MS. GOFF: Mr. Kottenstette, what -- what 12 13 we're being asked to do today is to say yes on having a rule making hearing --14 15 MR. KOTTENSTETTE: Yes. 16 MS. GOFF: -- as it applies to the two new 17 parts --18 MR. KOTTENSTETTE: Yeah. So --19 MS. GOFF: -- and by whatever bill number I 20 forgot what that was. 21 MS. FLORES: 1713. 22 MS. GOFF: So what -- what we're talking 23 about here in up forthcoming rules to vote on, is the new 24 language around gifts grant -- to make non-automatic two -two waivers that have been automatic up to this point. 25



1 MR. KOTTENSTETTE: Yeah. 2 MS. GOFF: And so all we're being asked to do today is just say, "Yes, let's have a hearing." 3 4 MR. KOTTENSTETTE: Correct. Yes. To open up rulemaking on 35. 5 6 MS. GOFF: Okay. 7 MR. KOTTENSTETTE: Yes. MS. GOFF: But overall the general content of 8 the current legislation on waivers, automatic waivers will 9 10 stay the same except for the removal of these two parts of it from the automatic list. 11 12 MR. KOTTENSTETTE: Correct. 13 MS. GOFF: Is that accurate enough? 14 MR. KOTTENSTETTE: Yeah, yeah. MS. GOFF: Okay. 15 16 MR. KOTTENSTETTE: Our -- our intention is 17 just to update the rule to align to statute. 18 MS. GOFF: Okay. 19 MS. SCHROEDER: Thank you, Ms. Goff. MS. GOFF: Then, Dr. Flores, future 20 conversations can be held around what kind of new, new 21 language and or new legislation we could, should we would 22 like to have considered. 23 24 MS. FLORES: Well, I'm just putting it on the table because --25



1 MS. SCHROEDER: Yes, that's a good idea. So, 2 does anyone have an objection to the notice of hearing? Board member Durham. 3 MR. DURHAM: This is the, is the method of 4 notification that is -- the method of notification and is on 5 6 publishing and on the website is up prescribed in statues up 7 prescribed in rule? 8 MR. KOTTENSTETTE: I'm pretty sure it's prescribed in statute. The notification prog -- method 9 would be consistent with --10 MR. DURHAM: So that's --11 MR. KOTTENSTETTE: -- any time we do notices. 12 13 MR. DURHAM: So that -- that's the 14 legislature's deemed that to be adequate notice. So, I see 15 Julie. UNIDENTIFIED VOICE: It is, it's in statute. 16 17 UNIDENTIFIED VOICE: Yeah. 18 MR. DURHAM: Sorry. I mean, I -- I think 19 personally, don't believe that's adequate notification but 20 that's --21 UNIDENTIFIED VOICE: Thank you, Steven. MR. DURHAM: That issue has been 22 23 unfortunately dealt with by higher authorities. 24 UNIDENTIFIED VOICE: All right. But I think 25 we did -- we do appreciate your concerns. Thank you. We



1 can talk about it, when we talk about rules. Are we ready to go under 14? Right now. 2 3 MR. KOTTENSTETTE: All right. MS. SCHROEDER: Thank you, sir. 4 MR. DURHAM: Yeah. 5 6 MS. SCHROEDER: Next item on our agenda is 7 consideration of the three research requests per student PII personal identifiable information. Is that correct? 8 9 UNIDENTIFIED VOICE: Yes. 10 MALE SPEAKER: Right. MS. SCHROEDER: Before we begin, I would 11 12 appreciate a couple of motions, please. 13 MS. ANTHES: Madam Chair, can I have a clarification before you read the rest of the motion? 14 MS. SCHROEDER: Thank you. 15 MS. ANTHES: The staff have determined that 16 17 we would like to take more time on option two, before it 18 goes before a vote as you all have asked for more 19 information and as we reviewed that information, that's something we would like to dig into a little bit more. 20 So we're not prepared to recommend that to you right now. 21 22 MS. SCHROEDER: Uh-huh. 23 MS. ANTHES: So, we would like to take that 24 one off the table, so you would really only have two research requests to be dealing with today and Miss Bohannon 25



1 can clarify any of that if I got it wrong. 2 MS. BOHANNON: You didn't, you got it quite 3 right. MS. SCHROEDER: Please go ahead. 4 Thank you. 5 MS. BOHANNON: 6 MS. SCHROEDER: Yeah, I did want a motion and this is gonna be a little clumsy, so I would like a motion 7 for the Mackrell request please and a motion for the 8 Colorado Youth for a Change request. Am I correct? 9 MS. CORDIAL: That is correct. 10 MS. SCHROEDER: Okay. Some -- do I have a 11 motion there? Ms. Mazanec, do you want to make those 12 13 motions? 14 MS. MAZANEC: Which one are you? 14.0. MS. SCHROEDER: Mackrell. And Colorado 15 16 Youth for Change. 17 MS. MAZANEC: I move to deny the research requests from Northwest BOCES and Mackrell International to 18 19 use student PII for research on the evaluation of the system for educator effectiveness and development. 20 21 MS. SCHROEDER: Is there a Second? Do you want to explain the motion? 22 23 MS. MAZANEC: I don't find the research 24 compelling or the need of personal PII. 25 MS. SCHROEDER: Ms. Flores.



1	MS. FLORES: First of all, I think that, I do
2	believe that teachers and educators, principals,
3	administrators, they are very important in schools. I mean,
4	they're just so important to the lives of of of
5	schools that I can't imagine having denying a motion, for
6	more research in this area and we have already talked about
7	PII and what they asked is not it it will be filtered and
8	we're not going to give PII that they shouldn't have. So I
9	I think this should be a positive. But I understand that
10	we need to possibly the department to look at it some more
11	but I I can't go along with the not motion of denying
12	it at this point.
13	MS. SCHROEDER: Board member McClellan.
14	MS. MCCLELLAN: I just wanted to confirm my
15	understanding that the students in question that their
16	families have given consent for this information to be
17	released. Am I understanding correctly?
18	MS. BOHANNON: That's correct. It's an opt,
19	it's an opt out consent.
20	MS. MCCLELLAN: Okay. Thank you.
21	MS. SCHROEDER: Can we call the vote, please?
22	MR. DURHAM: Madam Chair?
23	MS. SCHROEDER: Yes.
24	MR. DURHAM: A clarification; we're dealing
25	only with request one; is that correct?



1 MS. SCHROEDER: Only with request one. 2 MR. DURHAM: Okay. 3 MS. FLORES: Uh-huh. MS. SCHROEDER: And if you vote yes, then you 4 move to deny and if you vote no, then we move on to a 5 6 different motion, okay. MS. FLORES: Now, would you say that again 7 please? 8 9 MS. SCHROEDER: If you vote yes on this motion, it means you want to deny it. 10 11 MS. FLORES: Oh no. If you say no-MS. SCHROEDER: If you say no, then we can 12 13 move on. If it doesn't pass, we can go to a different motion. 14 MS. FLORES: Okay. Thank you. 15 16 MS. CORDIAL: Board member Durham. 17 MR. DURHAM: Yes. MS. CORDIAL: Board member Flores. 18 19 MS. FLORES: No. 20 MS. CORDIAL: Board member Goff. 21 MS. GOFF: No. 22 MS. CORDIAL: Board member Mazanec. 23 MS. MAZANEC: Yes. MS. CORDIAL: Board member McClellan. 24 25 MS. MCCLELLAN: No.



1 MS. CORDIAL: Board member Rankin. 2 MS. RANKIN: Yes. MS. CORDIAL: Board member Schroeder. 3 MS. SCHROEDER: No. So I now need a 4 5 different motion on this, please. 6 UNIDENTIFIED VOICE: We are skipping the 7 second option? MS. FLORES: Well, no. 8 9 UNIDENTIFIED VOICE: We're not there yet. MS. FLORES: Can I read that? 10 UNIDENTIFIED VOICE: Yes. 11 12 UNIDENTIFIED VOICE: Motion to 13 (indiscernible). 14 MS. SCHROEDER: Proper motion. Is there a 15 second? MS. FLORES: I second. 16 17 MS. SCHROEDER: Do you want to call the roll, 18 please? 19 MS. CORDIAL: Board member Durham. 20 MR. DURHAM: No. MS. CORDIAL: Board member Flores. 21 MS. FLORES: Yes. 22 MS. CORDIAL: Board member Goff. 23 24 MS. GOFF: Yes. MS. CORDIAL: Board member Mazanec. 25

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1 MS. MAZANEC: No. 2 MS. CORDIAL: Board member McClellan. 3 MS. MCCALLEN: Yes. MS. CORDIAL: Board member Rankin. 4 MS. RANKIN: No. 5 6 MS. CORDIAL: Board member Schroeder. MS. SCHROEDER: Yes. So now if I could have 7 a motion, please, for Colorado Youth for a Change request. 8 Do you have a comment? Okay. Board member Flores. 9 10 MS. FLORES: I move to approve the request from the American Institute for -- or is that the one that 11 12 we're not doing? 13 MR. DURHAM: No, we are not doing that. MS. FLORES: 14 Okay. MS. SCHROEDER: It's the one on page --15 16 MS. FLORES: So page --. 17 MS. SCHROEDER: -- page three. 18 MS. FLORES: Thank you. I move to approve 19 the research request from the Colorado Youth for a Change to use student PII for research on the evaluation of a Colorado 20 Youth for a Change -- a chance initiative. 21 22 MS. SCHROEDER: It's a proper motion. Is there a second? 23 24 MR. DURHAM: Second. 25 MS. SCHROEDER: Comments, questions? Could



1	you please call the roll?
2	MS. CORDIAL: Board member Durham.
3	MR. DURHAM: Yes.
4	MS. CORDIAL: Board member Flores.
5	MS. FLORES: Yes.
6	MS. CORDIAL: Board member Goff.
7	MS. GOFF: Yes.
8	MS. CORDIAL: Board member Mazanec.
9	MS. MAZANEC: No.
10	MS. CORDIAL: Board member McClellan.
11	MS. MCCLELLAN: Yes.
12	MS. CORDIAL: Board member Rankin.
13	MS. RANKIN: No.
14	MS. CORDIAL: Board member Schroeder.
15	MS. SCHROEDER: Yes. Our next item is the
16	update on the Every Student Succeeds Act ESSA state plan.
17	Commissioner?
18	MS. ANTHES: Thank you. I will be turning
19	this over to Pat Chapman, executive director of Federal
20	Programs and Alyssa Pearson. And we may have some other
21	folks Mary Hudston (ph) and Nazie Mohajeri-Nelson (ph).
22	And this is the ongoing communication around our federal
23	Every Student Succeeds Act plan and the feedback we have
24	received from the U.S. Department of Education and
25	presenting some options to you moving forward based on that



1 feedback. So, I'm now turning this over to you, Pat, first. 2 MR. CHAPMAN: Okay. All right. We're right 3 here, aren't we? Perfect for a discussion. 4 MS. MAZANEC: Is that making you uncomfortable? 5 6 MR. CHAPMAN: No, it's -- it's actually 7 really nice. MS. MAZANEC: Would you like to move back a 8 little? 9 10 MR. CHAPMAN: Maybe just a half a foot. 11 So we are here today to provide some 12 clarifying information regarding the feedback we received 13 from the US Department of Ed, regarding our ESSA state plan, 14 and that plan approval process. And then, to share some options with you with regard to how best to move forward 15 16 after receiving their feedback. 17 Just to ground you a little bit in -- oops, 18 that's -- okay. To kind of round you and where we are in the- the process. As you know, we submitted our plan on May 19 20 9th in mid August. On the 9th and the 11th, we received 21 feedback from the US Department of Education both in a phone call and in writing. They requested that we submit a 22 revised plan within 15 days. We felt given the feedback 23 24 that it would be best to request an extension to submit our 25 revised plan.



1 We did that on August 24th. We received 2 confirmation from them, that they received that request, and 3 they were okay with us taking some additional time to work with the board and stakeholders in -- in identifying how 4 best to respond to their feedback. And they said okay. 5 6 We -- we indicated that we would be in a 7 position to submit our revised plan in late -- in late October. So today, we're here to share some additional 8 information with you. It's a little bit deeper information 9 with regard to the -- the nature of the feedback that we 10 11 received on the 21st. Alyssa and Nazzy and Marie will be 12 convening the accountability work group, the ESSA 13 accountability spoke committee along with the Hub Committee, to talk in detail about the feedback that we have received 14 and to -- to put to -- pull together some feedback that we 15 16 will share with you at your October meeting, and then, we'll 17 go from there. Just a little bit about the areas that we 18

receive feedback on. It was primarily related to accountability, the -- how we calculate the achievement indicator and participation for the accountability achievement indicator. They -- during a phone call I believe with Alyssa and the US Department of Education, they raised the issue of K2- K1 and K2 schools. How we will calculate and what we will use for accountability for those



Some information about our long term achievement 1 schools. 2 goals and the interim targets. So those are the areas that 3 we will be looking to -- to you guys to provide direction. And then there are also a couple of other 4 areas that we will discuss more in more detail over time. 5 6 That is the other indicator that we're allowed to utilize under the new ESSA statute and then long term goals and 7 interim targets for English language proficiency. 8 And so with that, I'm going to turn it over 9 to Alyssa and others to go into -- oops, to go into detail. 10 11 Sorry. MS. PEARSON: Thank you. Okay. You all I 12 13 know it's the afternoon, it's hitting, isn't it? We're gonna wake everybody up with ESSA. All right. Or help you 14 with a nap time, one of the two. 15 16 Before we go any further into the details, I 17 just wanna do a little bit of framing because I think as we 18 start talking about the US Department of Ed requesting or telling us, giving us direction that we need to go in a 19 certain direction to be approved federally, there's been 20 confusion about state versus federal systems and how well 21 aligned they are already. 22 23 Already with what we wrote in our plan, we

Already with what we wrote in our plan, we have distinct state and federal identification. We were able to bring our state and federal system together quite



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1 closely through the waiver process when we had an NCLB 2 waiver. Not entirely, but the closest that it's ever been. 3 With the ESSA plan that we submitted, it was already a bit distinct. Remember, we talked about those, we 4 had those kind of this kind of a Venn diagram circles, and 5 6 that we showed that there's not a perfect overlap in an identification of schools under ESSA and schools under the 7 state system. 8 So ESSA requires identification of 9 comprehensive lowest 5 percent of schools. And we've able -10 - been able to iden -- align, I'm sorry. We've been able to 11 align that identification with our state system. But then, 12 13 ESSA also looks for schools that have low graduation rates, and that are identified based on the performance of 14 individual disaggregated groups. And those are targeted in 15 16 additional targeted. 17 And those areas, those kinds of 18 identifications, are identifying important challenges that schools have, but they are not aligned with how our state 19 system all the time identifies schools and districts. 20 So we are already at this place where we know we're gonna have 21 different identification. 22 23 The way we wrote the ESSA plan to begin with

was so that we could use the baseline data. That same data

that we use for the school performance frameworks, to alig -



1 - to identify schools federally. So, to use those same 2 calculations. I think where we're gonna get into the conversation today is that base calculation level. There's 3 an option to looking at that differently. 4 So it will veer it off or it could have the 5 6 potential to veer things up a little bit more. But we are not at a place right now anyway with the ESSA plan that were 7 in perfect alignment state and federal. So I just wanted to 8 kind of start with that. 9 10 We're gonna go probably spend the majority 11 depending on how you all wanna spend time on the achievement and participation calculation. I think it's where you all 12 13 have the most interest. But, you know, if -- if you don't have a lot of questions, we can move through that more 14 15 quickly. 16 Mr. Durham's questions about the 17 participation rates and the kind of the distributions of those. We just wanted to follow up and show that here 18 before we get into the details so you can know what the data 19

20 looks like a little bit more. Oh, that's super teeny.

21 Sorry. Thanks, Mikey (ph).

I'll read it out loud, but it'll also be up there bigger in a moment. We looked at the English Language Arts participation rates for schools. Just used English Language Arts as a kind of a -- as an example.



1 Two hundred eighty nine schools in the state 2 had participation rates below 85 percent in English Language Arts in 2017. About almost 16 percent of our schools. 3 There were 393 schools or about 21 percent, that had 4 participation rates between 85 and 95 percent. So they'd 5 6 have that kind of low participation flag there or indicator but they weren't as low as you know, below 85 percent. And 7 then, we had 1,900 or 1,097 schools, about 60 percent of our 8 schools, that are at or above 95 percent. So it's kind of 9 the high level distribution. There's 57 schools and sized 10 11 as too small to report what that participation rate was.

12 So that's kind of the distribution of what 13 we're looking at in terms of where our schools are falling 14 in terms of percent of the students participating. That's 15 high level. We can get you more nuanced if you guys want 16 more nuanced data. But thought that would help. Thank you, 17 Mikey.

18 Thank you. So we, after we talked with you 19 all in August, we told you we were -- we were going back to 20 the US Department of Ed to get some real solid clarification from their perspective about what -- what they saw was the 21 need for us to fix or to change in order to have an approved 22 23 plan. What they told us is that when we calculate 24 achievement for purposes of identifying schools for those ESSA categories, we can't exclude parent excusals those from 25



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the denominator. We can't exclude anybody like from that denominator calculation.

Basically, once you exceed that five percent of students not participating, they have to be in the denominator. They have to count as a non-proficient reading in some way or another. So they were very clear about that. So it's about the identification of schools under ESSA.

8 We have flexibility as a state and how we 9 report the results and our state accountability system. So 10 according to what they shared with us, this is about ESSA 11 identification of schools. We have flexibility with 12 reporting and with our state accountability system.

13 So I think a good way to kind of show all 14 these components is to do a little crosswalk. Thank you, 15 (Indiscernible). Like you got to screen right here. You 16 don't need to look up.

So the -- there's a federal component, and there's a state component, and there's thinking about achievement calculations that, you know, proficiency kind of measurement and participation. I'm gonna walk through the different requirements and where we're at currently. So in terms of achievement for the -- for the

23 federal law. Again, when we exceed that five percent of 24 students counting as -- as nonprof -- nonparticipants, they 25 have to be counted as non-proficient. That's what the US



1 Department has said. So again we -- I think we went through this example in August. If you had 100 students in the 2 school, 50 tested, 50 didn't, w hat the Feds say is the 3 calculation would be 50 divided by 95 because you can have 4 your five percent non-participants. You'd have a part -- an 5 6 achievement rate of 52.6 percent. And we would use that not necessarily for reporting, but for calculating which schools 7 get identified under ESSA. 8

So currently, you know, for the state, we do 9 10 things differently. In our mean scale score calculations, w 11 e only use students that actually have a valid score on the assessment for our calculation. So, a kid that didn't test 12 13 for whatever reason, we have the participation rate, and it's very clearly marked right next to the achievement. 14 But when we calculate what that mean scale score is, we're only 15 16 including kids that actually have a score.

17 So again, it needs to be taken into 18 consideration. You've got to look at that. You know, if 19 you got half your kids tested and 100 percent are 20 proficient, you have to know that half of them did not test. 21 So, we know how half of the students did, we don't know what 22 the other half did. So you still need to, you know, look at 23 the data carefully.

In terms of the participation requirement,the US Department of Ed confirmed or clarified for us that



1 the -- their minimum requirement for how states hold their 2 schools and districts accountable district schools accountable for participation, is by doing what's in that 3 achievement, the federal achievement square. That's all we 4 need to do is do that calculation the way they want. 5 6 When there were regs in place before the regs 7 got removed, there was all these different options of what we needed to do. Those regs have been removed. They are 8 not in place and they've clarified that the only -- the 9 minimum par -- minimum requirement is just to do the 10 11 calculation the way the -- the law is going to do the calculation. 12 13 Currently in our state plan, in our ESSA plan that we submitted, we have some other ways that we included 14 because at that point, we thought we needed to do more, so 15 16 we included requirements around improvement planning,

17 reporting, communication tools the state would provide, and 18 program reviews, specifically around the accountability 19 participation rate when we remove the parent excusal. So 20 not the overall participation rate, just that accountability 21 participation rate.

And then finally, in terms of our state system, what we do for accountability, and we talked about it a little bit earlier, is we lower the rating one level if schools or districts don't meet the 95 percent



1 accountability participation rate. That's what the choice 2 is, you know, that we've made as a state to do there. 3 Again, we also add the descriptors that we talked about this 4 morning. So for purposes of today, what's in this 5 6 yellow-orange color, that's what we need to address for the 7 U.S. Department of Ed. That's what they're telling us. In our state plan, we need to respond to this concern about how 8 we're calculating achievement and what we're doing there. 9 10 MS. SCHROEDER: Let me --MS. PEARSON: Yeah. 11 MS. SCHROEDER: May I just clarify? 12 13 MS. PEARSON: Yes. MS. SCHROEDER: So the option that we had 14 earlier of just lowering the accreditation rating, that was 15 16 a state option. 17 MS. PEARSON: Uh-huh. MS. SCHROEDER: And the Feds even then 18 19 required a zero, or did our waiver allow us to do that for 20 NCLB? MS. PEARSON: The -- the language around the 21 95 -- like when you exceed the five percent participation, 22 23 that is new language. That was not in NCLB. 24 MS. SCHROEDER: Okay. 25 MS. PEARSON: So this is a new requirement,



1 or a new way of holding everybody accountable. 2 MS. SCHROEDER: Right. 3 MS. PEARSON: In NCLB, what there was though before the waiver when we had adequate yearly progress or 4 AYP, if a school didn't make -- or district didn't make 95 5 6 percent participation overall or for even in one individual of disaggregated group, it did not make AYP. So, there was 7 this very, you know, all or nothing. 8 9 MS. SCHROEDER: Right. And they -- the --10 the scores were counted as zeros. MS. PEARSON: The scores of the non-11 12 participants were not counted in zeros. They were counted 13 in the participation rate as a nonparticipant. When we 14 calculated the percent partially proficient or above, for AYP, the nonparticipants were not in that calculation. 15 16 MS. SCHROEDER: Thank you. 17 MS. FLORES: So, I know you didn't answer 18 this. May I? 19 UNIDENTIFIED VOICE: That's about it. 20 MS. SCHROEDER: Do you have a question? 21 MS. FLORES: I do. 22 MS. SCHROEDER: Okay. 23 MS. FLORES: I know that last time I had 24 asked about the Fed rule, which was that parents have the 25 right to say no if they chose that their kids not take the



1 test. Okay. That was -- and then we followed and then our legislature followed. Meaning, when we followed, the same 2 3 rule that was when we voted and then legis -- our legislature voted that they would not be counted or schools 4 would not be censured for -- for what parents -- the 5 6 decision that parents had made. Okay. But that was the -- the order. So now 7 they're saying that that doesn't go. I mean, even, even if 8 9 our legislature says that --MS. PEARSON: So, let -- can I clarify a 10 little bit? The -- the -- kind of the old -- the policy path 11 that we were on. And, Joe, feel free to jump in if I -- if 12 13 you want to better explain this. You all made a motion in February of 2015 that said CDE don't hold districts 14 accountable if parents choose to opt their students out. 15 MS. FLORES: Well, I think we said don't 16 17 censure. 18 MS. PEARSON: Yeah. 19 MS. FLORES: Don't censure. MS. PEARSON: Don't hold them liable --. 20 MS. FLORES: Do -- don't hold them liable for 21 22 what parents, for the decision their parents made. 23 MS. PEARSON: Yes. Yes. MS. FLORES: And that's because there was a -24 - a -- a federal law still on the books when we, when we 25



made that decision that -- that was -- that was Federal. 1 2 The State did the same thing. 3 MALE SPEAKER: So, there's still a, a law in ESSA in the federal -- the federal statute that says that 4 parents have the right to opt out, or rather, that federal 5 6 law does not change state law on parental rights to opt out. But the federal statute and US DOE's position is that that 7 question of parents' rights doesn't control the question of 8 9 what happens as a consequence to districts and schools. 10 And on that particular question, I think the 11 statute is quite clear that US DOE's position is not ambiquous here or the statute's not ambiquous. They're 12 13 pretty clearly right. 14 MS. FLORES: But our state statute is not 15 ambiquous. 16 MS. PEARSON: So, can I clarify on our state 17 statute and then --. 18 MALE SPEAKER: Uh-huh. 19 MS. PEARSON: So that -- hat we have in state 20 statute is not around school and district accountability, it's around having a policy so that students can -- so 21 parents can know how if they want their students not to take 22 23 the test, what that -- how they do that. And then it goes on to say, you know, schools 24 and districts cannot put an undue burden on students that 25



1 wanna take the test, nor can they, nor th -- nor can they 2 encourage students not to take the test. What am I 3 forgetting? UNIDENTIFIED VOICE: They can't --4 MS. PEARSON: So it's about student and 5 6 parents. Yeah. They can't penalize students who do choose, 7 whose parents choose to opt them out of the state assessment. But it's all about students. It does not talk 8 9 about the school or district consequence at that level. 10 It's just silent on it. MS. SCHROEDER: Board member Durham? 11 MR. DURHAM: Thank you, Madam Chair. Is I --12 am I correct that we would, for purposes of -- of 13 distribution of funds and that sort of thing, we would -- we 14 would use the federal rule and use that now in terms of 15 16 assessing -- assessing -- treating those scores as zero and 17 then assessing and the aid would go that way. 18 The only -- the only thing our current policy 19 does is prohibit us downgrading a school's performance 20 rating one mark if they fail to meet 95 percent. And that's really -- that's really the only thing at question is 21 22 whether or not we impose that penalty. Is that a fair statement that wouldn't change distribution of funds from 23 24 current methodologies? Is that correct? 25 MS. PEARSON: So I think that's helpful for



1 me to hear you say because I think that's been an area that 2 we haven't totally clear on exactly where you all mean in 3 terms of liability. In terms of -- if you're asking in terms of 4 if we took the federal policy and put that into place, what 5 6 would happen? Is that what you're asking? MR. DURHAM: Well, have we ever changed 7 really? I mean, haven't we -- have we always calculated 8 which schools and districts are entitled to -- are -- are 9 entitled to funding? I- it doesn't, and maybe it doesn't 10 affect funding at all. This doesn't, this is just a penalty 11 question. In fact, it doesn't affect Title 1 funding as to 12 13 the distribution? MS. PEARSON: Yeah. So it doesn't affect any 14 state funding. None of our state accountability --15 16 MR. DURHAM: Right. 17 MS. PEARSON: -- affects state-based funding. 18 And in terms of federal, it doesn't impact the, the general Title 1 Funds that go to the districts. We get about \$10.5 19 20 million dollars in school improvement funds from the Feds to direct to those, to the schools that are getting identified. 21 And so based on -- and we can talk about this options more -22 23 - but based on how we identify those schools, it may -- we may get some schools in that identification that we wouldn't 24 have otherwise. 25



1 What the US Department of Ed has said to us 2 is that when we -- when we run our comprehensive lowest five percent list with the calculations they way -- they want, we 3 can differentiate the schools that are in that list because 4 of participation from the ones that aren't. And then we can 5 6 have different supports for them. So we could say, "Yeah, you 20 schools fell 7 on this list because we don't know how your kids did. 8 You're not the priority for the funding to support 9 improvement because we just don't know how you're doing. 10 We're going to prioritize the funding for the schools over 11 here that we know, based on participation, we know kids are 12 13 struggling." So there's at least no reward 14 MR. DURHAM: for non-participation. 15 16 MS. PEARSON: There's no reward for non-17 participation. 18 MR. DURHAM: In other words, you -- you've actually, since they're not under consideration because they 19 have low performance. 20 MS. PEARSON: I think that that is up to our 21 discretion to say if we want to prioritize the funding to 22 23 them or not to them based on why they're identified. 24 MR. DURHAM: I don't think there should be a 25 reward, I just don't think there should be a penalty. But

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1	nothing nothing really has changed other than or
2	nothing really has changed in that the federal law
3	recognizes a student's a parent's right to opt out.
4	State law represe recognizes a parent's right to opt out
5	and goes one step further, that says that there are no
6	penalties that can be imposed by the district to the school.
7	UNIDENTIFIED VOICE: That's our rule. That's
8	not the law.
9	MR. DURHAM: No, that's the State.
10	UNIDENTIFIED VOICE: That's the state.
11	MS. PEARSON: On the student. On the
12	student, yeah.
13	MR. DURHAM: That's the legislature and ours
14	then says you can't penalize the district for that which
15	they cannot control. And so so nothing fundamentally is
16	changing other than the only thing that would change is that
17	we would impose a downgrade of one of of one
18	performance rating, we would reduce it one mark, which would
19	then incentivize all the school districts to violate the
20	statute and try and penalize students for not participating.
21	MS. FLORES: Which they're they already
22	are.
23	MR. DURHAM: Which they already do, but at
24	least we've minimized it to some extent. Is that a is

that a fair outline of the issue?

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Well, we don't have to do that 1 MALE SPEAKER: 2 for the state calculations. 3 MS. PEARSON: Like the decrease in the participation. 4 Yeah. 5 6 MS. PEARSON: Your Board Rules have a 7 requirement that participation is taken into account in the overall rating but not in the percent of points. So you've 8 got something in your current state Board Rules. You all 9 10 clearly have authority over that. You can change that if 11 you want to do that. But right now, it's -- your decreased rating is around the accountability participation rate. 12 13 MR. DURHAM: Right. MS. PEARSON: So you're not making anybody 14 accountable for the parent excusals. 15 16 MR. DURHAM: Right, and that's -- and so it 17 alr -- if we maintain that, we're being -- we're being -- if we -- if we refuse to hold districts or if we refuse to 18 19 penalize districts for that of which they have no control, 20 then we're -- they're threatening to withhold funds. That's 21 really the bottom line. Because we can't get an approved 22 plan, if we can't get improved plan, they're threatening to withhold funds. 23 24 MS. PEARSON: If you interpret the 25 calculating those students as non-proficients -- non-



1 proficient as holding the district liable. I think it's --2 it's your interpretation. So if your interpretation of holding the district liable is downgrading the rating, the 3 Feds are not telling us we have to do that. All the Feds 4 are saying that we have to do is count those students as 5 6 non-proficient. So that -- but that then has the 7 MR. DURHAM: -- that will certainly have the effect of, could have the 8 effect of downgrading them more than one. 9 MS. PEARSON: For the federal -- for the 10 federal identification, not for the State. They -- they're 11 not telling us anything about our state system. They're 12 13 telling us for those federal comprehensive and targeted iden -- additional targeted identifications. That's how we have 14 to calculate things. You all are still, everything in green 15 16 is up to you all. 17 MR. DURHAM: So do those get re -- do those getting reported any place? In the federal? 18 19 MS. PEARSON: We have control over the reporting. We will let -- we definitely need to let 20 districts know schools that are identified. Do we have to 21 report a list of the schools identified? 22 23 UNIDENTIFIED VOICE: We have to, yes. 24 MS. PEARSON: Okay. But we can differentiate on that list those identified by -- because of 25

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1 participation, and those that are not identified for the 2 other reasons from actual performance. 3 MS. SCHROEDER: But. Just a minu -- one 4 moment. MS. RANKIN: Madam Chair. 5 6 MS. SCHROEDER: Board Member Rankin. MS. MAZANEC: Sorry. 7 MS. PEARSON: This is not real clear to me. 8 9 MS. MAZANEC: Okay. No. But, let me just look at an example. Let's say a school or district even, 10 the top kids opted out. So, their scores are lowered, 11 they're non-proficient, so more Federal money gets directed 12 -- earmarked that school as being -- and then those top kids 13 are back in the classroom, but the money is going where? 14 MS. PEARSON: So we have discretion on 15 16 whether or not we send the additional money to those schools 17 that are identified, because of students not taking the 18 test. 19 UNIDENTIFIED VOICE: So, even -- so, but ESSA 20 Federal money --MS. PEARSON: Sorry, we have discretion --21 UNIDENTIFIED VOICE: -- is still our 22 discretion? 23 24 MS. PEARSON: Yes. Yes. 25 MALE SPEAKER: Yeah. It -- it might render

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1 some schools eligible for School Improvement Funding that 2 otherwise wouldn't be eligible. But we in the awarding and 3 \_ \_ UNIDENTIFIED VOICE: But we can step in. 4 MALE SPEAKER: -- allocating of those funds, 5 6 we can take that into consideration and direct the funds to those that have been, I guess, more correctly identified for 7 improvement. 8 9 UNIDENTIFIED VOICE: Okay. That was --MS. FLORES: How do we know? 10 UNIDENTIFIED VOICE: I think we would -- we 11 12 would say we know the ones that are struggling, that have 13 the participation right there. The ones that don't have the participation, we don't know if there are enough, right? So, 14 it's really about, there are some unknowns. We may be 15 16 identifying them, we may be misidentifying them, we don't 17 know. But, the ones that do have the participation rate, I 18 think we feel pretty confident that we know they -- that 19 they've got challenges. MALE SPEAKER: I think one of the -- the 20 21 things that they, the feedback that we got from the USDE is 22 that how you do state accountability, or State 23 Accountability System, is up to the State. But for the purposes of implementing the Federal Statute, those are --24 these are the rules. 25



1	UNIDENTIFIED VOICE: Yeah.
2	MS. ANTHES: Reporting?
3	MALE SPEAKER: Reporting, and to count those
4	non-participants, the parent refusals as zeros in effect,
5	and then those kinds of things. So, that's what's stated in
6	the statute.
7	MR. DURHAM: Miss Chairman, is that reporting
8	to the Federal Government, or reporting generically?
9	UNIDENTIFIED VOICE: Steven, you are next.
10	MALE SPEAKER: Publicly reporting
11	MALE SPEAKER: Publicly?
12	MALE SPEAKER: the results.
13	UNIDENTIFIED VOICE: Everything in green, up
14	on the slide, is where you all have some discretion and
15	ability to change things. And, the U.S. Department of Ed
16	is not telling us to do anything on that. That's all of
17	what you all wanna do, what's in statute and rule too, but
18	that's where we have got discretion. It's really just the
19	yellow-orange section that, that's where we're getting the
20	feedback in the U.S. Department of Ed.
21	MS. FLORES: The question the question I
22	wanna ask, and actually I'm I'm I'm asking, is this
23	true? And I'm gonna make your district a comparison to my
24	district.
25	MS. SCHROEDER: Go right ahead.



1 MS. FLORES: Okay. So, there's Denver Public 2 Schools and then there's Boulder. There -- Boulder, of 3 course, has a large number of white students that opt out. Denver has a large number of students, especially minority 4 students, that don't opt out. So, that would mean that 5 6 priority would be given possibly to Denver because Denver has a good rate of, of kids taking the test, whereas, 7 Boulder, does not. 8 9 So, priority would be given -- and there's a 10 need too, the big need that Denver has a larger number of --11 of minority students. And the need is there and they score lower than do the kids in Boulder. So, would I -- would I 12 13 be right in my assumption? MS. PEARSON: Yes. So, I think when we run 14 the results, we'll be -- if we run the results the way the 15 16 U.S. Department of Ed is asking us to, and we, we are 17 working on it. We're not there yet. So once we have the data, we can be a little bit more informed on all of this. 18 19 Run the results the way the U.S. Department 20 of Ed wants us to. We will look at, you know, the 21 calculations that we do now, the way we do it, and then the 22 way they want us to go with the non-participants counting as 23 zeroes. We'd pull out the schools that are identified in 24 the categories because of the zeroes. Like if they're identified there, but not there -- identified because of our 25

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normal calculations, and look at the difference. 1 So if Boulder schools are popping up on the 2 3 lowest 5 percent list just because kids aren't taking the test, and we don't know how they're doing, we would have 4 that -- we'd move them to one pile. We'd keep the schools 5 6 that would be identified based on the actual performance and 7 actual participation in another pile, and then we can prioritize the ones that their actual per -- performance is 8 9 low and warrants support, and put those supports there. MS. SCHROEDER: The dilemma is-10 MS. FLORES: So my last -- my last question-11 MS. SCHROEDER: Let me just addre --12 13 MS. FLORES: My last question -- please, let me finish. So, my last question is, that Colorado would 14 still -- would still get the monies for ESSA. Those are not 15 16 -- are not going to be taken away. The -- the monies are 17 not in question. 18 MS. PEARSON: We need an approvable plan. 19 MS. FLORES: Okay. 20 MS. PEARSON: With the U.S. Department of 21 Ed. MS. FLORES: On -- on that issue? 22 23 MS. PEARSON: On -- yeah. There's -- on the 24 -- the, you know, there's a few issues that they have. MS. FLORES: 25 Right.



1 MS. PEARSON: This is the one that's somehow hardest to resolve. 2 3 MS. FLORES: But that -- on -- but on that, if we work it out it's okay. 4 MS. SCHROEDER: The dilemma, Ms. Flores, is 5 6 that Boulder and a number of other districts that have very high achieving students, they also have Title I schools 7 where 60 percent to 80 percent of the kids are on free and 8 reduced lunch. And when they don't have the kind of 9 participation, that -- for the particular schools, that 10 information is lost and those resources are lost for those 11 12 students. 13 So it -- the -- the -- the dilemma is in the -- the groupings of kids within the districts. And that is 14 all I believe, all over the State and in several -- several 15 16 of the other high achieving districts that also have 17 congregated poor kids. 18 MS. FLORES: Okay. I was just --19 MS. SCHROEDER: And that's what we lose. 20 MS. FLORES: I was just making a -- a gross 21 kind of --UNIDENTIFIED VOICE: Can I ask a question? 22 23 MS. FLORES: -- assumption. And also, I 24 think there are statistics that -- metrics that you could use to show that it was kids who score high, usually, 25



because of past grades and past years, that would show that. 1 2 And I'm not saying that I'm being -- that I want that to 3 happen-MS. SCHROEDER: I'm just pointing out the 4 fact that when you look at it globally, this is why we 5 6 disaggregate and why we look school to school. Because if 7 you just look at the big picture of the districts, you don't 8 \_ \_ 9 MS. FLORES: That's what I'd --10 MS. SCHROEDER: -- get -- get the detailed 11 information. 12 MS. FLORES: And exactly, I'm saying the same thing. We're talking about the same thing. 13 14 MS. SCHROEDER: Ms. Mazanec. MS. MAZANEC: Is it possible, either for you 15 16 Pat, or Alyssa, or whoever, to explain this? The -- the DOE 17 wants us to report that way, which has an effect on the funding. Correct? But, if I'm hearing you right, and this 18 is what -- this is what I'm hearing and I would like you 19 20 guys to put it into a nicer package that makes more sense. 21 But I'm also hearing that the state has some 22 ability to parse those numbers out, so that they know how much of that non-participation is because of opt out, and 23 24 how much is just non-participation. And based on what we 25 know statewide, you know, as a state, we may be able to



direct the monies in the right. So, I just wanna know if 1 2 that's what I'm hearing, that regardless of what the Department of Ed is asking for, does the state have pathways 3 and ways to make sure those funds are directed to the right 4 place? And, is that -- is the problem that we don't think 5 6 that, that the Department of Ed will approve our plan? Or 7 what is that plan? MS. PEARSON: Let me move forward because I 8 think we'll get to it. But, let me just clarify the 9 beginning of what you said. What the U.S. Department of Ed 10 is saying it's not about reporting. It is about identifying 11 schools under ESSA for support, that we have to do the 12 13 calculations the way they are saying. 14 MS. MAZANEC: But, the reporting determines, 15 right? 16 MS. PEARSON: We can report the data in -- in 17 ways to be more clear and transparent about it, about what it's actually reflecting. We don't have to report the 18 19 individual calculations. I mean, it doesn't make a lot of sense. You'd want to report the data that's behind the ide 20 -- the identification. 21 But when we are talking about, when we put 22 23 out our achievement reports and we can -- we can report

24 achievement by showing here are the percent of kids that 25 participated, here's what the ones that did participate,



1 what their scores are. We can do that the way we want. We don't have to give this misleading piece of information when 2 3 we report the part -- the achievement rates of 52 percent of kids are a benchmark, when actually 100 percent of the kids 4 that tested are meeting expectations. 5 MS. MAZANEC: Okay. 6 MS. PEARSON: So, we -- we don't need to do 7 that for reporting. We just need to do that for like, for 8 9 identifying schools for support under ESSA. Does that make a little more sense? 10 MS. MAZANEC: Okay, and keep going. 11 So --MS. PEARSON: Okay. So let me --12 13 MS. MAZANEC: -- we identify --14 MS. PEARSON: Yeah. If I can go through the options, I think were gonna get to the rest of your 15 16 questions. 17 MS. MAZANEC: Okay. 18 MR. DURHAM: Let -- let me clarify one thing 19 before we do. I think --20 MS. SCHROEDER: Board member Durham. 21 MR. DURHAM: -- I think It's important to note that -- that because of the situation you describe, Dr. 22 23 Flores, where in Boulder, generally high performing students 24 don't test and their rating might be lowered. And in Denver, there is -- that they may very well meet 95 percent 25



1 if not, they're close --2 MS. FLORES: Right. 3 MR. DURHAM: -- because everybody-essentially everybody tests. Because of that particular 4 issue, no money that should go to Denver, flows to Boulder. 5 6 And that's currently true and would be -- and I think would continue to be true that regardless of whether or not we 7 take any action. 8 9 So there's -- there's not money flowing to places where it doesn't belong. This is -- this is issue --10 the only place money comes into play in the entire 11 discussion of this issue, is you have to believe that for 12 13 the first time in recorded history the US Department of Education would withhold funds if we don't dance to the tune 14 they want to play. That's -- that's really the issue. 15 16 I don't personally happen to believe that 17 that's going to occur. Whether we take all the action they want or whether we take none of the action they want. 18 19 Now, everybody can have an opinion on that 20 but at least historical perspective is certainly on the side of likely not seeing any funds withheld because of the --21 the pure politics and optics of -- of that and I think it's 22 23 much less likely now than it would have been a year ago. So that's really the only issue. All this 24 25 debate is really about whether or not we're gonna have an



1 approved plan. And -- and if -- if whether or not we have 2 an approved plan really affects anything, I -- I -- I'd like 3 to find out.

Because I don't -- I don't think it does. 4 And I think we ought to -- we ought to manage -- we ought to 5 6 manage what goes on in Colorado in the best interest of our students. And the legislature has made it clear that it's 7 in the best interest of our students not to be penalized if 8 their parents opt them out of testing. That they shouldn't 9 be held up to ridicule, denied the opportunity to 10 participate in extracurricular activities or any of those 11 12 things.

13 That's really the issue. And the issue is 14 are we gonna uphold the intent of the legislature, who I 15 think clearly has the basic authority in Colorado education, 16 or are we going to allow Washington to dictate what I 17 think's a very important policy? And I think that's really 18 all it boils down to.

19 And -- and -- and perhaps the saddest part of 20 this is the policy -- when you go to the meetings where 21 there are Federal people, they tell you the reason for the 22 policy is they believed that school districts, in order to 23 raise their scores would discourage free and reduced lunch 24 students from taking the test. Obviously that hasn't 25 happened.



1 What's happened is, parents who are very 2 concerned about whether or not their students benefit from this test, have decided they should not take. So, the --3 even the intent of what -- of what the Federal Statute was -4 - the intent of the Federal Statute is not being violated by 5 6 this policy because there is no evidence whatever that anybody is encouraging poor kids not to take the test. 7 Ιf anything it's quite to the contrary. So, I -- it's the pol 8 -- the Federal policy is bankrupt on several levels. 9 10 That being the most sig -- and I think that 11 being the most significant. The policy is completely useless because it -- it tries to deal with a problem that 12 13 does not exist. And I don't think they were ever concerned about good students opting out, as -- as- as it's -- has 14 been made clear in a number of meetings I've attended, where 15 the Federal officials have said in no uncertain terms, we 16 17 really don't care about -- about white students in Boulder, 18 this is a Civil Rights Act. It doesn't have a darn thing to 19 do with that. 20 Well, the Civil Rights Act -- the civil rights of all these students are being protected by the 21 existing law. No one is encouraging a violation to 22 23 encourage those people not to test. So the question is, are

- 24 the parents gonna have the right to make the decision they
- 25 believe is in the best interest of their kids?



1 And I -- and I appreciate what you all are 2 trying to do in trying to avoid a confrontation, but I don't -- as long as the legislative -- I mean, I -- if -- if we're 3 going to take some action we ought to notify the legislature 4 that -- that the -- the Statute they've passed not allowing 5 6 a penalty is creating a problem and whether or not they wanna con -- reconsider that. And if they reconsider, we 7 should reconsider. But until that happens, I don't think we 8 should reconsider our existing policy. Thank you. 9 10 MS. SCHROEDER: So, Mr. Durham, I'm gonna 11 say this one more time. Boulder does not have a 100 percent high achieving kids. And my point was that when sta -- our 12 13 staff has the opportunity to distinguish between schools that should have the funding for free and reduced lunch kids 14 or low achieving kids or in particular special ed kids, 15 16 which by the way, there are efforts to keep them from taking 17 the test. Your information is not 100 percent correct 18 there. It makes it really difficult because we really are not seeing the picture. That's all. I'm not suggesting any 19 20 kind of changes --21 But I don't --MR. DURHAM: MS. SCHROEDER: -- but it's not as ideal as 22 23 you describe it. 24 MR. DURHAM: But I don't -- I don't think that the -- the staff is still al -- is misallocating funds. 25



1 I think they are --2 MS. SCHROEDER: I think they're doing the 3 best they can with the information that we provide. MR. DURHAM: Well, and I think they're 4 getting more than enough information to make those 5 6 decisions. MS. SCHROEDER: Go ahead. 7 MS. PEARSON: Okay. So, let me talk through 8 9 the high level -- these are kind of big categorical options. Clearly, there's gonna be a lot of nuance within these and 10 11 other -- a lot of other options. More kind of nuanced 12 options out there. But we wanted to pull together like the 13 three big ones that we saw and then let you all have a conversation about that. 14 So, this -- one, we could adjust the 15 16 achievement calculations for Federal purposes only. So that 17 one checks at section do what the US Department of Ed is 18 telling us we need to do on that and do that only for our 19 Federal calculations. You all could do that for Federal calculations and then choose do it for state calculations 20 too. It's an options you have. 21 22 Or the third option is stay firm on our 23 calculation policy, don't make adjustments to our ESSA plan, and then see where things go from there. And then 24 25 additionally, clearly you all know, all that green section,



1 you have flexibility if you want to do anything with the way 2 we do any of that you can, that's just not anything you need 3 to do for ESSA. 4 UNIDENTIFIED VOICE: Ms. Pearson, can I jump 5 in just --6 MS. PEARSON: Yeah. UNIDENTIFIED VOICE: And Board member 7 Mazanec, I don't know if this helps but, I'm just trying to 8 clarify- I'm trying to simplify option one which is all the 9 10 stuff we just talked about, and my team will jump in if I get this wrong, is that for ESSA, they want to cal -- they 11 want us to calculate -- they want us to calculate using 12 13 students as a zero if they don't participate, just for the identification of the lowest performing schools. It does 14 not mean we need to change our ratings. 15 16 UNIDENTIFIED VOICE: Right. UNIDENTIFIED VOICE: Okay. So I -- I kept 17 18 hearing people jumping on ratings, like lowering a rating level or lowering. Option one, going back one slide is, 19 20 would not mean that we would have to change our accountability framework ratings, all the things you saw 21 earlier today. All it would mean is, how we put the pool of 22 23 schools and districts into a support pool, and then we could 24 identify the criteria with your help, if you'd like, to say 25 how that money is allocated.



1 UNIDENTIFIED VOICE: I think --2 UNIDENTIFIED VOICE: Does that help? 3 UNIDENTIFIED VOICE: I think that is what I was trying to say that I thought I was hearing. 4 UNIDENTIFIED VOICE: Yes. I think and I just 5 6 want to be sure because --UNIDENTIFIED VOICE: So it wouldn't have 7 anything to do about the -- our accountability rating. 8 9 UNIDENTIFIED VOICE: Yeah. 10 UNIDENTIFIED VOICE: Okay. Yeah. Right. This is not about -- and this is where --11 12 UNIDENTIFIED VOICE: Yeah, the purpose of it versus the effect of it. 13 14 Yeah. UNIDENTIFIED VOICE: And how we can make 15 those decisions. 16 17 UNIDENTIFIED VOICE: Right. So, the ratings, 18 our accountability ratings, are not in this mix. 19 UNIDENTIFIED VOICE: Right. 20 UNIDENTIFIED VOICE: Thank you. MR. DURHAM: Excuse me, I -- I just -- I 21 don't -- I mean, is the claim from staff -- is the claim 22 that there'll be nothing published that will cause the 23 public at large or the residents of a parti -- particular 24 school district, to believe their students performed worse 25

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1	than they actually performed, because you used in the
2	calculation you have, you gave 50 students a zero.
3	UNIDENTIFIED VOICE: That's correct.
4	MR. DURHAM: And the answer is, there is
5	there are going to be publications that contain this
6	information. The districts are not going to like that kind
7	of publicity. And they're going to try and do something
8	about it, probably in violation of the law, which forbids
9	them from penalizing students. Because frankly, even with
10	no penalties, I get reports on a very, very regular basis of
11	coercion and and penalties to students.
12	And problem is, the legislature didn't
13	didn't make it a misdemeanor or a felony to violate that
14	law. So the only option is to find a parent with enough
15	money to see if they can spend two or \$300,000 suing their
16	school district. So, we're the only protection they have.
17	UNIDENTIFIED VOICE: Yeah. So, you're
18	correct, and I was all I was saying was that the rating
19	on the accountability framework
20	MALE SPEAKER: Right.
21	UNIDENTIFIED VOICE: would be lowered.
22	MR. DURHAM: Right.
23	UNIDENTIFIED VOICE: But there would be other
24	places that they could find the information with this
25	calculation.



MR. DURHAM: Correct. And -- and you can bet they're going to be -- that information's going to be wellpublicized.

MS. SCHROEDER: But Mr. Durham, wouldn't a 4 school board that allows parents to opt out, simply explain 5 6 that different calculation? And say, based on the preferences of our parents, this is a -- this is a whole 7 different measure, this is not accountability measure. 8 Based on that, this is a measure in order to identify -- to 9 help identify students who seek federal -- from whom we seek 10 federal funds for additional money. I don't know -- I don't 11 see that districts will get all or rather about it, if it's 12 13 explained well.

Well, I quess we could find out 14 MR. DURHAM: by seeing if there are some funds or grants we could make 15 16 people ineligible for if we receive complaints about them --17 about them treating students and violating their rights under the statute. I suspect that will -- plea would if I 18 were to make those motions and bring those rules forward 19 20 would not get a majority vote on this board. So, the answer as to what the district will and won't do, is I think pure 21 speculation. 22

But -- but the serious reality is, there -the only place parents have to go for protection is right here at this board. If a district decides they're going to



1 play hardball with parental opt out, unless you -- unless 2 you have three or \$400,000 to throw around for litigation, 3 you're all done and you sit back and take it. MS. SCHROEDER: Board Member Flores? 4 MS. FLORES: Is it possible and -- and didn't 5 6 the Department -- U.S. Department of Education offer this, that we can have a -- we can have a report for them 7 according to their rules. Our report for us, our state, 8 according to our rules. So, that's an option. 9 10 If that's an option, then we should take 11 that. I mean, say yes, we'll take the option for reporting for Caesar, what Caesar wa -- you know, what Caesar needs 12 13 and wants, and then one for us, for our state, according to our rules. And would that be just too awful? Would it be 14 too much work for the Department? 15 16 MALE SPEAKER: I think that's what we're here 17 to discuss today. 18 MS. FLORES: Yeah. 19 MALE SPEAKER: Just to Board Member Durham's 20 point, they -- so, what we're talking about when we were saying rendering schools eligible for funding, the 21 calculations that we're talking about lead to the 22 identification of some schools for comprehensive improvement 23 24 and some schools for target improvement. Those schools have 25 to write an improvement plan and they do need to consult



with the parents and the community in the development of
 that plan. So they -- it will be known to districts and
 schools, that they have been identified for support and
 improvement.

5 So it's -- that may lead to a greater 6 discussion within the community about why and so forth, and 7 then that might not be a bad thing. But there -- they are 8 being identified for both support and improvement, and do 9 have to write a plan as a result of that designation.

10 MS. PEARSON: Thank you. So to dig -- dig in 11 a little bit more on option one. That would be just as Dr. Flores said, adjusting the calculations for the ESSA 12 13 identification, but keeping our state system exactly as it is. We've received indication from the U.S. Department of 14 Ed that that will lead to an approvable ESSA plan. It would 15 16 also allow us to keep our state system intact in the way we 17 calculate.

Some cons to that, or concerns about doing that, is like you talked about, there's gonna be somewhere where we need to do these calculations and do some reporting. So, it may re -- misrepresent schools with low participation of their performance. And it doesn't, you know, we di -- have -- that's where we make that divergence from the base calculations between state and federal.

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There are some things that we can do to



1 mitigate it like we've already talked about and really think 2 about we can put those schools that are identified because of participation into a different category. We can label 3 them differently. We can talk about them differently. 4 We can prioritize them for the support funds differently. You 5 6 still have to report -- write a plan. So that's option one of what we can do. 7 Option two, really gets that when you could change the state 8 system to. We're just putting all options on the table, 9 we're not advocating for anything in particular or 10 something. We just try to, kind of, the big ways that you 11 all could go. 12 13 You could align both, right? You could have a consistent set of data that's used. We're still going to 14 have that not perfect overlap of schools and districts but 15 we'd have -- we'd have consistent data being used. We'd 16 17 probably have a approvable ESSA plan based on what the U.S. Department of Ed -- Ed has said. 18 19 Some cons of that is, it does really compromise the ratings for schools and districts with low 20 participation. It puts them into this category that we 21 don't know if they should be there or not. 22 Right? 23 And then again, resources which we can do 24 some mitigation of an attention is set to schools that may

not need that. We just don't know if they do or not and we



1 don't see that aligning with the approach in the direction 2 that you all have given us. Mitigation again, we can we can do some of that differentiation between the schools for 3 participation issues as well as for actual performance. 4 And then finally, the big kind of, bucket of 5 6 ideas of options is to stay firm with our policy and send 7 our plan back to the U.S. Department of Ed with no changes and saying we're -- we're still sticking with this. 8 That would uphold your approach and consistency in your approach. 9 It would ensure that when we report data, it's clear and 10 11 transparent this is the percent and this is the actual achievement of the kids that participated, but here's the 12 13 participation rate.

Likely, it means we won't have enough provable plan. That triggers a full process with the US Department of Ed which Joe has done a lot of research on and can talk through what that would mean if we submit our plan back with no changes and then they decide it's unapprovable. And then, potentially, who knows what would happen, but there's potential loss of federal funds on that.

21 Mitigation for this, is if you all wanted to 22 explore that more and you could also explore it under the 23 path of getting an approvable plan first and then going back 24 and asking for a waiver or an amendment to change what we 25 have in place and kind of do that. Let's get ourselves



1 approved and then let's go back and revise and try and get our systems more aligned with each other. So, that's an 2 3 option as well. MS. FLORES: So, there's waiver still? 4 MS. PEARSON: There are waivers that you can 5 6 still ask for. What the U.S. Department of Ed has told us though is that they -- they're not considering those until 7 states have an approved plan. So you've got yourself doing 8 9 approved plan and then you can come in have a conversation with them about. 10 MS. SCHROEDER: Board member McClellan. 11 MS. MCCLELLAN: Thank you, Madam Chair. 12 Ι 13 appreciate you mapping out these options for us. And I just wanted to say that I would be interested in getting the 14 perspective of Mr. Peters from the Attorney General's 15 16 Office with respect to possible ramifications for option 17 three. And I also would be interested in knowing what federal funding and for which students in need would we 18 potentially be placing in jeopardy were we to go with that 19 radical option? 20 It would help my understanding to know just 21 what we would be putting at risk and which students would 22 23 see their federal funding that they need placed at risk and

24 how. And I'd also be interested in the financial impact or



1 the department should we go that route. 2 MS. SCHROEDER: Mr. Peters. 3 MR. PETERS: So, I can't answer anything specific about legal fees. I haven't done that kind of 4 math. 5 6 In terms of possible ramifications, as Ms Pearson said, there's sort of two different ways to do the 7 legal fight. If you go and -- and don't -- you know, if you 8 fight now, in the planning approval process. As a 9 theoretical matter, all of the tunnel one funds can be 10 11 placed at risk. If you lose, that would come at the end of litigation. And there's a long extensive process that goes 12 13 into that. Separate from that, ESSA has another penalty 14 provision that allows the portion of funds set aside for 15 state administration to be withheld. I tried to figure that 16 17 out, I think it's about a million and a half dollars, but 18 don't hold me to that. In theory, they can hold that back 19 without any process whatsoever until they get us to cave. Pearson said, there's also a post 20 As Ms. approval process. You come back for plan support or for 21 plan amendment or for a waiver and there would be no money 22 23 at risk because you would have an approved plan in place. 24 You'd be in compliance with their position and try to move out of it. 25



1 UNIDENTIFIED VOICE: Madam Chair, can I just 2 jump on that? And Joe has really very much been the point 3 person from our office on this and will continue to be, but one piece I did want to add is -- as to make clear, that 4 we're not talking about a moment where the board has to 5 6 decide at the October meeting whether to jump off a cliff or 7 not. I mean, this is really -- there is a process 8 that, you know, if you all wanted to take a last shot at 9 10 that proverbial line in the sand and say, "Here's what we want to do and why." And then if the plan were formally 11 rejected -- because what we've got right now is more of an 12 13 informal feedback process -- there's still an opportunity fundamentally, to capitulate, for lack of a better term. 14 So there are some intermediate steps if one 15 16 of the things I know as board member Durham mentioned is, 17 your know, a sort of, I think they're bluffing. I guess, 18 that would be the moment when you would find out. 19 UNIDENTIFIED VOICE: Yeah, and you just said 20 in theory. UNIDENTIFIED VOICE: Yeah, and it's down the 21 22 road. 23 MS. SCHROEDER: Board member Flores. UNIDENTIFIED VOICE: (Indiscernible). 24 25 MS. SCHROEDER: Oh, sorry. Oh, go ahead.



1 UNIDENTIFIED VOICE: Just as a follow up. 2 Thank you so much for that information. I would be very worried about placing all of our Title I funds at risk. 3 And I also just want to say I think we're all wanting to act in 4 good faith and recognize that one of the goals of the 5 6 accountability system is to help us understand where improvement is needed. And so having these gaps in the data 7 leaves those who would benefit from that identification and 8 the help that it might bring, kind of in the lurch. 9 And certainly, I don't think anyone means to 10 leave those kids in the lurch. I would certainly hope not. 11 So, to that end, I think that making these tests as relevant 12 13 as we possibly can to the parents who are having the greatest degree of heartburn, may be a positive step in the 14 right direction so that, for example, basing some of our 15 16 high school tests on a more college preparatory model is 17 giving some of these parents things that I know where I 18 live, parents are going out of their way to pay for privately anyway, so there clearly is a value in allowing 19 children an opportunity to get comfortable with college 20 21 preparatory or college entrance exams, generally. So, I think those moves are taking us, I 22 hope, in the right direction so that these tests are 23 24 relevant, not only to the children who need the help in the form of federal funds after identification of the need for 25



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process.

1 improvement but also those who are choosing to opt out in 2 greater numbers. So thank you very much for bringing this 3 before us. MS. SCHROEDER: Board member Flores. 4 MS. FLORES: Well, I -- I don't think that --5 6 I think that board member Durham is correct. I mean, in saying that the monies wouldn't be compromised in going to 7 the wrong people or the wrong kids or the wrong schools who 8 don't need it, I think you're right because we do know that 9 it's more white kids who -- it's -- who really do well but 10 11 whose parents think they're wasting their time on taking this test. 12 13 I think those are the kids that mostly don't take the test. So, in a way, I think we should -- we 14 shouldn't even take up your time and go to the Attorney 15 General and ask for -- for all that time. 16 17 I mean, I really think that we should go with option one. And I think that if we think about it right 18 19 now, that is basically the wise -- the wise thing to do. 20 I mean, is it possible to take a vote right now on that issue? Well, I think that parents have the 21 22 right. 23 MS. SCHROEDER: Dr. Flores, we're going to 24 get some input from the Hub committee. There's sort of a

We will address it in October, but we're looking



1	for some further input from the folks who've been the
2	accountability folks who've been looking at this
3	MS. FLORES: Right.
4	MS. SCHROEDER: whole ESSA plan.
5	MS. FLORES: Well
6	MS. SCHROEDER: So it wouldn't be appropriate
7	for us to be voting on this right now.
8	MS. FLORES: Well, we know where they came
9	from. I mean, these are people that that stated that
10	they didn't want kids to come up
11	MS. SCHROEDER: Board Member Flores.
12	MS. FLORES: to come up to to
13	MS. SCHROEDER: Board Member Flores.
14	MS. FLORES: level.
15	MS. SCHROEDER: Let's just let the
16	MS. FLORES: To grade level. And I I I
17	don't know. Maybe I just don't have much respect for a
18	group that doesn't believe that kids can come
19	MS. SCHROEDER: Board Member Flores, please
20	don't do this.
21	MS. FLORES: to grade level.
22	MS. SCHROEDER: Please don't do this. I
23	forgot who's running the
24	UNIDENTIFIED VOICE: Okay. We're about to
25	pass things on.



1 MS. SCHROEDER: Okay. 2 UNIDENTIFIED VOICE: So again, like you just said, Chairman -- Chairwoman Schroeder, we -- we -- this is 3 just information today. We're going to get more feedback on 4 the 21st. We'll bring it back to you in October. We would 5 6 really appreciate your direction in October. The US 7 Department of Ed would like us to resubmit by October 23rd, if we're ready to do that. If we're not ready to do that, 8 we're not ready to do that and that's okay, but that's the 9 10 time line we're, kind of, looking at and hoping for. 11 MALE SPEAKER: Did you say that you're going to get more feedback from the Hub committee? 12 13 MS. SCHROEDER: Yes. UNIDENTIFIED VOICE: Yeah, we're on -- on 14 September 21st, we've got a joint Accountability Work Group 15 16 and Hub committee meeting to talk about this and some of the 17 other issues that we're going through today, just to get 18 their deeper, you know, we're gonna spend a whole seven hours with them digging into this. Luckily, you guys 19 20 hopefully, you'll have just an hour and a half today. 21 MS. SCHROEDER: Board Member, Goff. 22 Thank you. Does this -- does this MS. GOFF: 23 jeo -- jeopardize -- I don't want to use that word, but does it impact our time line for implementation? I mean, the 24 farther we go back in this fall -- well, on the other hand, 25



1 if we get a federal. 2 UNIDENTIFIED VOICE: Yeah. MS. GOFF: -- budget, that would -- that 3 might be big news, too. 4 UNIDENTIFIED VOICE: So --5 6 MS. GOFF: We don't have (indiscernible), but 7 I would just -- for everyone's logistical --8 UNIDENTIFIED VOICE: Yeah. MS. GOFF: -- piece of mind, well, how are we 9 10 doing with that? Because the farther we go, is there an 11 ultimate drop dead date this has to be approved, or it's just -- so, we're ready to implement in -- in '18/'19. Is 12 13 that all --UNIDENTIFIED VOICE: The US Department of Ed 14 said this is for the 2018 identification. So starting in 15 2018, beginning of the 2018/19 school year for identifying 16 17 schools based on the -- the data coming out this school year, that's when, that's when our ESSA plan takes into 18 effect. We've got some flexibility for what we're doing for 19 this current school year in terms of support. 20 MS. GOFF: It still seems like it would be a 21 more amenable situation for us here if this was known. 22 Ιf we had -- if we had a good handle on schools that needed 23 24 comprehensives that we wanna target for either of the two categories before the year starts, because all of that ties 25



1 in with not only that, but we've got an assessment season 2 coming up and the beginning of a new performance framework 3 ca --UNIDENTIFIED VOICE: I think this --4 MS. GOFF: -- calendar year. 5 6 UNIDENTIFIED VOICE: -- we've heard from the 7 schools and districts that they appreciate knowing what and how they're going to be held accountable as soon as possible 8 9 into the school year. 10 MS. GOFF: Okay. 11 UNIDENTIFIED VOICE: I'd say I've heard 12 concerns --13 UNIDENTIFIED VOICE: Yeah, you know. UNIDENTIFIED VOICE: Yeah, so, it's -- just 14 something that -- for you all to take into consideration. 15 16 UNIDENTIFIED VOICE: And we're certainly 17 concerned about parents, too. 18 UNIDENTIFIED VOICE: Yeah. Okay. So, we're 19 going to move on now. I'm gonna pass the clicker to Marie and talk about some of the other issues that the US 20 21 Department of Ed wanted us to resolve, that we really need 22 some policy direction from you all. Again, not today, just 23 to try and get your feedback on it for going for -- or for 24 your information on it for today if we're going forward later. 25



1 UNIDENTIFIED VOICE: Hopefully --2 UNIDENTIFIED VOICE: But you still want us to 3 ask questions about it today, right? UNIDENTIFIED VOICE: You -- oh, you can 4 definitely ask questions. You just don't need to make a 5 6 vote or anything on it today. 7 UNIDENTIFIED VOICE: And hopefully these are not quite such contentious issues that we're going to be 8 9 getting into. 10 MALE SPEAKER: But you never know. 11 UNIDENTIFIED VOICE: You never know. MALE SPEAKER: Oh, don't worry. We can -- we 12 13 can find a way. MS. MURRAY: So the first one that actually 14 came as a bit of a surprise to all of us when we were 15 16 talking to the USDE was that we need to have a process for 17 identifying K-2 schools for the comprehensive and targeted 18 support and improvement. 19 In the past, because of our state system, 20 mostly looking at data from grades 3 through, you know, 12, we have not actually given ratings to the K-2 schools. 21 So 22 this is a bit of an unexpected challenge that we are facing. 23 So they -- they specified that we do need a mechanism to 24 identify those K-2 schools. And thinking about the available data that 25



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CDE has on K-2 schools, it is pretty limited. But we do have things like the percent of students identified with significant reading deficiencies on READ Act assessments, the percent of students no longer identified as having a significant reading deficiency on READ Act assessments, chronic absenteeism or attendance and that we'll be collected starting in 2017/18. We also have English Language Proficiency I mean, it's a pretty limited list. We are, as Growth. Alyssa had said, said, getting the Hub and AWG working group back together on the 21st, to, sort of, dig into these different possibilities and to -- hopefully to get a recommendation for them on what they think would be meaningful identification for this. I mean, it's a pretty small number of K-2 schools that we have. There's 15 of them. So, it is a small very specialized set of schools.

17 UNIDENTIFIED VOICE: So, this is only for schools that are strictly kindergarten through second grade? 18 19 UNIDENTIFIED VOICE: Exactly. Sorry. Yes, 20 so this is only for kindergarten through second grade schools, because as soon as a school has, you know, third 21 grade through 12th grade, we have additional data for them. 22 23 So this is only for those schools that we really don't have 24 data that we use in the traditional performance framework.

MS. FLORES: And there is 15?



1 MS. MURRAY: Fifteen. 2 UNIDENTIFIED VOICE: We had written our state 3 plan basically, to say, you know, they don't have the data that we're using to identify, so they won't be identified. 4 And the US Department of Ed didn't like that. They said you 5 6 can't automatically just say they're not identified. So --7 UNIDENTIFIED VOICE: Some have been Title I schools? 8 9 UNIDENTIFIED VOICE: Yeah, some of them are Title I schools. 10 11 UNIDENTIFIED VOICE: So, I get it. UNIDENTIFIED VOICE: Yeah. 12 13 MS. FLORES: So --MS. SCHROEDER: Board Member, Flores. 14 MS. FLORES: Thank you. So wouldn't it be 15 16 easy to identify these students who go to the feeder school, 17 which is in third grade --18 UNIDENTIFIED VOICE: Yeah. 19 MS. FLORES: -- and -- and give that option? 20 UNIDENTIFIED VOICE: Now, that would be 21 another option; that's a good suggestion, that we can just 22 look at the performance of the feeder school and connect 23 that back. Sometimes it's not as clean as a single school, 24 you know, mapping to one other school, but we can look at 25 that.



UNIDENTIFIED VOICE: It's only if they go 1 2 directly to one school. MS. FLORES: Right. And usually there are 3 feeder schools, that's why they're called feeder schools. 4 UNIDENTIFIED VOICE: So, that's something 5 6 that we can also include in the -- the discussion that we have with the Hub and AWG and bring back for you in October, 7 to see, sort of, what our options are. 8 9 MS. SCHROEDER: We didn't take a break at the 10 time we had planned because we were ahead of schedule, but 11 now I'm thinking that people are wiggling in their chairs and maybe we should have a -- could we keep it to seven 12 13 minutes, please? 14 UNIDENTIFIED VOICE: Sure. It's a good break point. 15 16 (Break in meeting) 17 MALE SPEAKER: Anyway, we didn't even look --18 can we look --19 MS. SCHROEDER: All right. We stopped at 20 long term achievement goals and interim targets. I think were on page 24. I still haven't figured out who's in 21 charge. I guess it doesn't matter. If somebody will --22 Marie? 23 24 UNIDENTIFIED VOICE: Yeah. For the moment, 25 I'm -- I'm the presenter.



MS. SCHROEDER: Marie, please move forward. 1 2 UNIDENTIFIED VOICE: Right. So, another 3 topic that we had discussed with USDE was the long term achievement goals and interim targets. And so, just to 4 remind everyone, we did include the ESSA statutory language, 5 6 you know, that says we must establish ambitious state 7 designed long term goals, which all include measurements of interim progress toward meeting such goals. And then sort 8 of, you know, some additional details which says that we 9 10 must take into account the improvement necessary on such measures to make significant progress in closing statewide 11 12 proficiency and graduation gaps.

13 So, the expectation is that, you know, groups that are farther behind need to make faster progress in 14 order to catch up with that piece of it. So, in our initial 15 ESSA plan submission, we had included normative long term 16 17 targets where all student groups were expected to reach a baseline 53rd percentile of academic achievement within six 18 19 years. And so, this wound up creating some quite ambitious 20 targets for certain groups and then for other groups, they were not particularly ambitious. 21

So, USDE has clarified with us that the long term achievement goals do not need to be the same for all disaggregated groups. That had actually been a requirement under the now defunct regulations, but when we were having



all those original AWG and HUB conversations, those
regulations had been in place and had very much shaped our
thinking. And so, with the rollback of those regulations, I
think we're like, oh, there's new possibilities that we were
not aware of previously.

And so now, we just have to have the same methodology for creating the long term goals and targets, and the same time line for all of our groups. So, that gives us a little more flexibility, you know, time line and methodology.

So, in our original thinking, we thought that 11 all of our students had to get to the same end goal within 12 13 the same point of time. Now we can create a methodology where they can -- we're gonna get into the details of this, 14 say half the distance to the -- to a certain achievement 15 goal within a certain period of time. So we're gonna get 16 17 into some of the details of what they were really meaning. 18 They were really looking for a gap closure methodology. 19 So we -- but we did -- we did clarify with 20 them that we probably do have the option to continue using

21 the current Colorado targets. Oh, actually I lied.

22 skipped ahead, sorry about that.

23 So this is the slide we just -- we just 24 wanted to say that, you know, they were critical of some of 25 our targets, you know, not being too ambitious and others

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being a little bit too ambitious. And so, this is the 1 2 picture that we had originally presented to the hub that 3 caused some consternation, in that when you were looking at the Asian and, you know, white students, that they wouldn't 4 -- would actually go down and still be meeting our long term 5 6 achievement goals, and that was, you know, problematic. And 7 then also when you were looking at the children with disabilities, that they have an extremely steep, you know, 8 9 trajectory that would be basically unattainable, and that, 10 you know, maybe that is not the best thing for our long term 11 targets as a state. 12 MS. FLORES: But we are still going to expect 13 all kids -- we will still expect our kids to -- to get to -to the academic level that they should be. I mean, we're 14 still expecting that. Maybe take a little bit more time, 15 16 but targeted level of academic --MS. SCHROEDER: Can -- can we get through 17 18 this, and then -- and then bring your questions? Because it's important. 19 MS. FLORES: Well, I -- I think we forget. 20 Ι 21 just would like a response. 22 I mean, we're expecting minority kids to get 23 to a proficient level of academic learning just like 24 everybody else because they're not, and the gap stays there 25 and we talk about the gap and closing the gap and such, but



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we don't do anything. And I think a lot of it has to do
 with attitudes.

3 I think many of our -- of our teachers and many of our administrators and maybe the whole system, does 4 not believe that kids can get to -- minority kids, kids of 5 6 color, Mexican American kids, Latino kids, and black kids, cannot get to proficient levels. And -- and if we're going 7 to really give them the opportunity, an opportunity to 8 9 succeed, then we need to expect that and we can't be blase 10 and say, oh, well, you know, they're minority kids, or just 11 say, well, all kids can learn a platitude like that. And --MS. SCHROEDER: Dr. Flores, can we finish 12 this and then we -- I value what you have to say, but --. 13 14 MS. FLORES: Thank you. MS. SCHROEDER: This is what -- this is what 15 16 they want to present to us. It's a process to get all kids. 17 UNIDENTIFIED VOICE: But as a high level 18 answer to your question that we are absolutely saying that, that -- that we want all kids to reach the same academic 19 20 standard. It's the path and the targets that are reasonable attainable for them to get to along the way. So, we're 21 talking about this --22 MS. FLORES: Well, see, you're already saying 23 24 for them, a target for them.

UNIDENTIFIED VOICE: For all students, every



1 student.

2	MS. FLORES: Well, yes.
3	UNIDENTIFIED VOICE: And I I think
4	MS. FLORES: But not platitudinous.
5	UNIDENTIFIED VOICE: Yeah, I think also the
6	differentiation. We all have to think through if it this
7	all makes sense, but this is about system targets, like,
8	school and districts in state level. It's not about saying
9	what we want for an individual kid. Clearly, it rolls up to
10	it, but this is looking at how do we move systems along from
11	where they are.
12	I think there's a lot that we can do and that
13	we do doing looking at the purpose of Title I. It is about
14	individual kids and getting all kids to meeting the - the
15	standards and the expectations. Especially in Title I,
16	focusing on the kids that are furthest from getting there,
17	how do we move them and get them to that level? So, I think
18	that might be a little bit of a helpful differentiation.
19	Sorry.
20	UNIDENTIFIED VOICE: Yep. No, it's good.
21	And I think there there is some flexibility in the long
22	term targets. I think that the minimum target we would have
23	for all of our students is to get students to proficiency.
24	The question comes in when you already are proficient on an
25	on average when you're looking at Asian and white



1 students, and finding targets that are also meaningful for 2 those groups as well. 3 UNIDENTIFIED VOICE: Absolutely. UNIDENTIFIED VOICE: Marie, which -- that 4 5 paragraph you just read -- the one you just read, 6 performance levels allowable by US -- you mean, they have an allowable achievement level for (indiscernible) students? 7 UNIDENTIFIED VOICE: It's more like what they 8 -- what they said was allowable was that Asian students have 9 10 to maintain or increase performance. That our previous sort 11 of expectation was that Asian students who were already at 82nd, just needed to be above 53. And they felt that that 12 13 was not rigorous enough. The Asian students should stay at least at the 82nd percentile or increase over time as well. 14 UNIDENTIFIED VOICE: So, I can define that as 15 16 what allowable is. 17 UNIDENTIFIED VOICE: Yes. 18 UNIDENTIFIED VOICE: I think --19 UNIDENTIFIED VOICE: Sorry for choice of 20 words. UNIDENTIFIED VOICE: What's hard is when we -21 - when we were going into this before the- the understanding 22 was that all students had to be at the same -- same end 23 24 point. So, if we said 53rd for -- if we said 83rd for everybody we would have -- it would be great if we could get 25 SEPTEMBER 13, 2017 PT 2



everyone there. Clearly we want that. But -- but the 1 2 trajectory to get there would be really challenging from 3 where we currently are with what we currently are doing in our system. And so, the USDE clarified that no, you don't 4 need to have that same 53rd for everybody. Those groups 5 6 that were already ahead you could do something different for 7 them. UNIDENTIFIED VOICE: Exactly. You can -- you 8 9 can say that they will maintain or also make progress based 10 upon where they're currently at. So, that is one of the options we have, you 11 know, specifically for the Asian and white students. And 12 13 so, in the handout that we just gave you, the option one top graph shows you what that would look like. So you can see 14 that we would still be maintaining those high expectations 15 16 and high targets for the groups that are currently below 17 sort of the state expectation of the 53rd percentile. And

18 then for the two groups that are already outperforming the 19 - the state, they would maintain their current level of
20 performance. And that would be considered a success and
21 they would be, you know, reaching their goals.

MS. FLORES: That's like no child leftbehind.

24 UNIDENTIFIED VOICE: Except no child left25 behind is at 100 percent for everybody, right?



1 MS. FLORES: Yeah, that's true. 2 MALE SPEAKER: Within a certain amount of 3 time. UNIDENTIFIED VOICE: But it did say --4 UNIDENTIFIED VOICE: Yeah, by 2014. 5 6 UNIDENTIFIED VOICE: Yes. 7 UNIDENTIFIED VOICE: We're there. UNIDENTIFIED VOICE: So -- so we're not 8 9 saying that this is what we have to do. These are sort of 10 options that are up for discussion. We can also choose, you 11 know, to have more rigorous targets for Asian students and for white students. I think that these are kind of all on 12 13 the table now. And that's what we're going to have the conversation with the HUB and the AWG about. But this is 14 just sort of to conceptually ground you in where the con --15 where the conversation is and where we are -- where we think 16 17 we're going.

And so, then the other methodology, option two that we have on here is to rework our target setting methodology to use that gap closure approach, which seems to be what a lot of other states, have put forward in their ESSA plans. And so this is an expectation for a disaggregated group to reduce the gap between their current achievement and then a target level of achievement.

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And so the target could be the proficiency



1 rate of another group, such as, you know, White or Asian 2 students or all students. Or it could be a performance 3 criteria on the underlying assessment, such as, you know, the -- the proficient cut score on the CMAS assessments. 4 So, there is -- there is again some 5 6 flexibility in some places for us to figure out what -- what 7 targets we want to be, you know, aiming for. What I will say is, having looked at some of the other states, we might 8 need to revise the time line for our goals. 9 Most of the other states have set very --10 11 very ambitious targets but their timelines are also by 2030 or maybe later. So the fact that we had originally, you 12 13 know, set a six-year time line, means that sort of getting to, you know, 100 percent proficiency is probably not going 14 to happen in six years. 15 16 So -- so, that's another thing to consider, 17 you know, in the -- in the conversations we have with the 18 HUB, is do we want to adjust that time line? 19 So, as we've said, so we are having -- we 20 have meetings set up for the Spoke and HUB members and we'll get to revisit all these targets setting conversations. 21 So, they're going to, you know, review our presented options 22 23 discuss these pros and cons and potato -- potential data impacts. We're gonna spend -- I know -- potato packs. 24 25 MALE SPEAKER: We wanna avoid those.



1 UNIDENTIFIED VOICE: As long as they're chips UNIDENTIFIED VOICE: It's true and thanks. 2 And sort of think about some of the alternatives that we 3 might have. 4 You know, if -- if there's something that we 5 6 have not thought of or that the other states haven't done, 7 we are definitely open to alternatives. And then hopefully from them we can get some recommendations for revisions for 8 9 our ESSA plan, that we will then bring back to you at the October board meeting. That will be a little more specific 10 instead of just sort of this high level conceptual options. 11 MS. SCHROEDER: Board member Flores. 12 13 MS. FLORES: So, could we say that maybe 60 percent of Latino kids would be proficient; 60 percent 14 because not all white or Asian kids are proficient. I mean, 15 16 collectively they get to 82 percent. So if we could --17 because we know that we can. I mean, I know that we can, because I've done it. So I -- I -- I think. 18 19 UNIDENTIFIED VOICE: Yes, there is the 20 possibility, I think that that's the conversation that we're going to have with the HUB in terms of do we want to use a 21 22 percent -- percent proficient or advanced metric median 23 scales or mean scales score. Some of the other options that 24 we have to try to figure out what is most meaningful to represent all of our students, and -- and their current 25



1 levels of performance and being able to measure how much 2 improvement they make over time towards our end targets. 3 So, I think that those are conversations we're going to have in more detail with the HUB and the AWG. 4 So then and sort of the -- the next moving onto are areas 5 6 for future conversation. Oh, I -- I'm sorry, I also didn't 7 notice. MS. SCHROEDER: Board member Goff. 8 MS. GOFF: Well, quickly. I'm looking at 9 this one and at the top, well on each, but there's a 10 children with disabilities. Is that -- is that looked at 11 separately from special education? Special needs? 12 13 UNIDENTIFIED VOICE: So --MS. GOFF: Other categories? 14 UNIDENTIFIED VOICE: The- the children with 15 16 disabilities, in this case refers to students who are on IEPs. So it is a subset. 17 18 MS. GOFF: Okay. So -- so this -- would this 19 or not include kids that are, you know, that are being --20 that are- that have special support for dyslexia or if -- if they are autistic. May not be just -- not -- would not 21 necessarily have to be with a disability, but they have 22 23 some, yeah some other -- some other thing. 24 And then the other part of that is, what-if-25 if it's separated out. What about is this purely or



1 primarily demographic groups? Our sub -- our typical 2 subgroups. I get -- I'm gonna get asked again and I want to 3 talk about where are the high achievers? Meaning specifically the GT kids. And so, what are we doing about 4 goals for them, as far as achievement levels within the time 5 6 frame, whether it matches everyone else or not. It -- it 7 keeps coming up. UNIDENTIFIED VOICE: 8 Yes. 9 MS. GOFF: And I think it's important we try 10 to do -- get a start on really where can they go? 11 UNIDENTIFIED VOICE: So, I mean, I think the challenge that we sometimes have with this is, you know, 12 13 within ESSA, it's actually very specific which groups --14 which disaggregate groups need to be included in these, you know, target conversations. And it is, you know, as 15 16 economically disadvantaged students, individual race --17 race, ethnicity categories, English learners and students with disabilities. 18 19 So -- so GT is not included in -- in -- in --20 this dis-aggregated group. And we had done some previous work and continue -- continue to do. So, we sort of what 21 would be the impact for disaggregated students, and looking 22 23 at, you know, their current performance and setting meaningful targets for that group. 24

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I don't -- I would probably not recommend



1 that we include that in our ESSA state plan, but I will 2 leave that open to someone else up here to clarify. 3 MALE SPEAKER: Yes, I would just say that there are gifted students in each of these groups. 4 UNIDENTIFIED VOICE: That's true. 5 6 MS. MARY: It is true. They have been called 7 that explicitly. MS. GOFF: And at the same time it's -- it's 8 kind of hard to talk to people about where they can find 9 that specifically brought out for that particular group of 10 kids and you know -- you know all this. 11 MS. GOFF: But it must be collected in --12 13 UNIDENTIFIED VOICE: We're talking about lots of other tangential areas as well. 14 MS. SCHROEDER: Must be identified in our 15 16 accountability system, because I see data for GT kids all 17 the time. 18 UNIDENTIFIED VOICE: So, it's reported. We have quite a bit of reporting for GT students, but it is not 19 20 included in the accountability system. Either the state or the one that we're proposing for the Feds. 21 22 UNIDENTIFIED VOICE: But we report it --23 UNIDENTIFIED VOICE: We report the 24 information. With the achievement results and the growth results. Absolutely. 25



1 UNIDENTIFIED VOICE: Okay. District by 2 district? 3 UNIDENTIFIED VOICE: District by district, school by school and actually the gifted and talented unit, 4 CDE has worked with the UIP team and they have a UIP addend 5 6 -- addendum. But they've also made a whole data report that really disaggregates the gifted and talented data. So they 7 look at gifted and talented overall, but then they also look 8 at representation by race, ethnicity and FRL and really dig 9 into it when schools and districts have the -- the 10 (indiscernible) to be able to do it. 11 UNIDENTIFIED VOICE: I've seen it but I don't 12 13 know where I saw it. Do you wanna --14 UNIDENTIFIED VOICE: We can, yeah. UNIDENTIFIED VOICE: Yes, thank you. 15 That would be a good. I mean, there's been some great steps 16 17 forward made about being more specific to it. And -- and I 18 think with everything -- like everything else depends on 19 what your end -- the number is. 20 UNIDENTIFIED VOICE: Yes. UNIDENTIFIED VOICE: So, when you have these 21 real small communities, it could be that the number of GT 22 23 identified kids is a large percentage. But because the number --24

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UNIDENTIFIED VOICE: Small count.



1	UNIDENTIFIED VOICE: a lot of times that
2	is never well really well known. But you're right I
3	think I just wanna keep it in mind, you know.
4	UNIDENTIFIED VOICE: Absolutely.
5	UNIDENTIFIED VOICE: And Jane, I think you
6	also asked about students with disabilities. So the the
7	students in that category like Mary said, are the students
8	with an Individualized Education Plan, with an IEP. So,
9	they're getting services through special education in their
10	school. It does not include students with a 504 plan, and
11	that's about as far as I can talk. But Pat may be able to
12	get into more detail if you need more detail.
13	UNIDENTIFIED VOICE: That's all right. Leave
14	it to him.
15	UNIDENTIFIED VOICE: Okay, yeah.
16	UNIDENTIFIED VOICE: We have to get
17	UNIDENTIFIED VOICE: But definitely if if
18	a student is getting services because they've they're
19	autistic and they they've been identified with needing an
20	individualized education plan then they would be included in
21	that reporting.
22	UNIDENTIFIED VOICE: So IE IEPs, what
23	about severe special needs?
24	UNIDENTIFIED VOICE: Those students would
25	have an IEP, yeah.



1UNIDENTIFIED VOICE: Those are under IEPs.2UNIDENTIFIED VOICE: Okay. So, now moving on3to the areas for future conversation.4English language proficiency, long term goals5and targets. So at the August State Board of Education6meeting, you, the board indicated that a planned study7session on English learners will provide better context for

8 reviewing the work for you guys, and in the meantime, the 9 board was comfortable with CDE staff reworking the targets 10 based on historical data and then including language in the 11 ESSA plan that the board will be revisiting the -- these 12 goals and targets in the coming year so that we can update 13 the historical data with, you know, the -- the new data that 14 we have.

15 So we are sort of working on doing that right 16 now. We're bringing back together the culture and 17 linguistically diverse education stakeholder group and they 18 will provide recommendations for revising our current 19 English language learner target -- targets in the ESSA plan 20 using historical data.

The accountability spoke and -- and the hub group will review CLDE recommendations at that September 23 21st meeting, and then CDE is planning to update our ESSA 24 plan with recommendations based on this historical data for 25 resubmission to USDE, and then have our study session with



1 you guys in October and it will incorporate discussion of 2 these ESSA EL targets as appropriate in that conversation. And then in the future we can revise and update our ESSA 3 plan if, you know, the state board would like to adjust the 4 goals and targets that we have put forward. 5 6 So it's kind of we're -- we're -- we're in 7 this gradual process of -- of making incremental changes and sort of getting information available and making everyone --8 sure everyone's on the same page. But we do know that it is 9 going to take a little bit of time. 10 So then I'm going to pass this back over to 11 Alyssa to do the final components that will talk about with 12 13 USDE. MS. PEARSON: So this is another 14 conversation, an area you have some flexibility, and we --15 16 we don't need to make any decision now at all or with the 17 resubmission of the state plan either. But the US Department of Ed has indicated that for the academic 18 19 achievement indicator that is only English, language arts, and Math. That's how they define it, and how it's defined 20 in statute. So science, we can include in our -- in our 21 calculations, but it needs to be listed as an other 22 indicator. 23 24 So based on that, then we have some options

25 with our other indicator. We can continue to use science



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along with chronic absenteeism and dropout rates which is how, you know, we've started to redraft the plan. We just kind of moved science around and the points around and it won't change how we do anything at all, it's just how we're

writing and presenting it in the plan.

6 We could do science instead of chronic 7 absenteeism, the elementary and middle and high school are -- are elementary and middle level where we have chronic 8 9 absenteeism. So we've got that option. We can continue 10 working on those longer term options for additional If there's other additional measures, we want in 11 measures. there. So there's just some flexibility there, it's just 12 13 something to think about. We'll talk with the accountability work group about this. 14

They also -- they've been thinking a lot about those longer term options, that was something that we wrote into the ESSA plan that we would be continuing to have those conversations and figure out if there really are other measures we'd want to build out long term in Colorado for accountability.

MS. SCHROEDER: Board member Flores. MS. FLORES: Yes. I -- I'm -- I'm just very concerned when we add absenteeism, especially concerning one of my districts which is Denver, which has choice and no transportation. So there are -- this is -- these are real



1 cases, and Sunday, I just kind of almost wanted to do this
2 because, you know, there were all these parents who're
3 saying, "I have to take my kid to this school, this kid -4 this school and this school. And you know, there's only two
5 of us, like two parents, and how are we going to take three
6 kids to three different places.".

7 So I mean, choice does present a problem in Denver when transportation is not provided for kids. 8 So it's a double whammy. So I wouldn't even think that -- and 9 I would imagine that that may be a case in other places, but 10 particularly in -- in Denver. And we hear this -- not only 11 do I hear this personally, but we read about it and I just 12 13 think that science is important. Absenteeism, I -- I -- I think that would be a kind of a double negative on -- on 14 poor -- poor kids. 15

MS. PEARSON: And that's something for you all to discuss whether you wanna keep that in there or not. And we'll get feedback for you from the accountability work group in the hub conversation and then that's something you all have plenty of time to think about, discuss whether -where you want to go with it.

MS. SCHROEDER: Is that group looking at the -- what -- what's often referred to the California model? Where -- the way I understand it is that they are looking at a lot of indicators sort of a dashboard to be presented to



1 families, and that part of the dashboard information is what 2 actually goes into their accountability measure and then the other parts are things that, in fact, the district has 3 control over that they want to share with the parents, but 4 because it's -- it may not be in every district or it may be 5 6 very difficult, it may be a very sub -- subjective measure et cetera, it's still disclosed, but it's also a part of the 7 same report that goes to parents. 8 9 Joyce and I had a chance to hear -- I think you were there, too -- to hear from the chair of the State 10 11 Board in California and they've been working on this for some time. 12 13 He did say they really are struggling with figuring out the weights to give the items in their 14 accountability measure, but they're still working on it, 15 something to watch, but I think there's some folks here in 16 17 Colorado that have the same -- have a similar vision and I'm 18 not sure if they're organized and if they've joined the --19 MS. PEARSON: The work group. 20 MS. SCHROEDER: -- the work group. MS. PEARSON: We definitely -- the student 21 centered accountability project which is --. 22 MS. SCHROEDER: That's it. That's it. 23 -- probably the most organized in the state, 24 is -- they have membership on the accountability work group 25



1 and have shared what they've been doing and they shared that 2 as we've been talking about other indicator. 3 I think what's challenging with the federal aspect of this is the -- what's in statute requires the same 4 measure for every school across the state. 5 6 MS. SCHROEDER: Right. MS. PEARSON: So if we -- what we're hearing 7 a lot from the state is we want some choice. We want to 8 9 talk about our local priorities and have that highlighted. 10 I think that's something we can talk about as a state. 11 Federally, they're saying nope, you've got to have the same thing across the board. 12 13 MS. SCHROEDER: Right. Right. So but while we're during the federal, we ought to be able --14 MS. PEARSON: Yes. 15 16 MS. SCHROEDER: -- to have the conversation 17 because I think there are people who -- who believed that we could have different measures for different districts. And 18 that's become a great frustration to them. That doesn't 19 20 mean that we can't figure out a way to allow districts to 21 share with their communities --22 UNIDENTIFIED VOICE: Absolutely. 23 MS. SCHROEDER: -- items that they think are 24 really important. And most of them are inputs rather than 25 outputs, but nevertheless, they're seen as being very valid



1 information.

2	MR. DURHAM: Madam Chair?
3	MS. SCHROEDER: Oh, Board Member Durham?
4	MR. DURHAM: Before we conclude, can I ask a
5	few background questions? The Mr. Chapman, when we're
6	talking about the potential federal funds that that we
7	might conceivably lose, we are talking about Title I funds,
8	is that correct, or is it broader than that?
9	MR. CHAPMAN: We're we're talking about
10	funds that all the funds that are a part of the elem
11	every student succeeds act. So, Title I, Title II, Title
12	III, Title IV.
13	MR. DURHAM: Okay. Can you
14	MR. CHAPMAN: The most of the requirements
15	reside in Title I, but all funds are
16	MR. DURHAM: Can you tell me approximately
17	how much money that is in Titles I through IX?
18	MR. CHAPMAN: Title I is about 152 million,
19	Title II is about 23 million, and Title III is around nine
20	million, and then Title IV is around four million. And
21	oh, IDEA, I think that's around 150 there's multiple
22	parts of IDEA, and I'm kind of looking back at folks, I
23	think that the main IDEA Part A is it's around \$150
24	million. So, and then I think there's another \$50 million
25	part of money for C or something like that. But it's around



1 200 million. 2 MR. DURHAM: So, total? 3 MR. CHAPMAN: Two hundred million for IDEA and around 200 million for ESSA. 4 MR. DURHAM: Oh, so -- so, 150? So, that's 5 6 \$350 million in those particular federal grants? MR. CHAPMAN: No, it's -- it's around 200 7 million for ESSA, and around 200 million for IDEA. 8 around 400 million. 9 MR. DURHAM: Four hundred million? 10 11 MR. CHAPMAN: Yeah. 12 MR. DURHAM: So, we have 400 million at stake. Now, according to the US Census Bureau of 2013, 13 Public Education Finance Table One, the federal contribution 14 to Colorado Education is -- is 6 -- 896 million or -- or 15 16 7.93 percent of -- of all the money that is spent in 17 Colorado on -- on students. Forty two percent of the money, 18 42.06 percent of the money is State, 50.01 percent is local. 19 So, of the \$896-million, rough -- a little 20 less than half of that, a little less than half of the 21 essentially eight percent, would be jeopardized. So we're 22 talking something less -- right around three percent give or 23 take of all -- of all state funding would be in play.

24 MR. CHAPMAN: And just to clarify, I don't 25 know that -- I think we -- it might be possible for us to be

So



1 in -- in compliance with IDEA and not -- and out of 2 compliance with ESSA. MR. DURHAM: So -- so, you know, talking 3 maximum numbers to -- to appease Ms. McClellan. So, we're 4 talking -- we're talking maybe three percent maximum of 5 6 state -- of -- of all funds that are spent on the state. 7 Now, would you say that the State Department of Education spends at least three percent of its resources 8 trying to comply with this? 9 10 MS. SCHROEDER: You get money. 11 MR. CHAPMAN: Well, I think that certainly 12 this plan development process has been lengthy. I -- I 13 would -- I would --MR. DURHAM: On an ongoing basis, we have 500 14 employees, three percent of that would be what 15 if my math 15 16 is right. So, you think we use the equivalent of 15 FTE in 17 all departments, a lot of the accountability work is -- is related at least in part. So, three percent, fair estimate? 18 19 MR. CHAPMAN: I -- I would think it -- it --20 I guess --MR. DURHAM: Be a little more than that but -21 22 \_ MR. CHAPMAN: -- it kinda depends on how you 23 24 def --25 MR. DURHAM: Yeah.

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1 MR. CHAPMAN: -- define being in compliance. 2 So, I think that developing our plan and getting that plan 3 approved is separate from being in compliance with the law. Once the plan is approved --4 MR. DURHAM: But all of the -- all of the 5 6 monitoring, all of the reporting --MR. CHAPMAN: But there has certainly have 7 been some fair amount of time spent on big parts. 8 It wouldn't be -- it wouldn't be 9 MR. DURHAM: outrageous saying more than three percent. Do you think if 10 you went -- went to a big district like Denver, do you think 11 12 that they might answer the question that they spend three 13 percent of their resources attempting to comply with all of the things that are put on them by ESSA and its predecessor 14 acts? 15 16 MR. CHAPMAN: I -- I -- what you account for 17 that --18 MR. DURHAM: You wouldn't wanna speak for 19 them? But --20 MR. CHAPMAN: Yeah. I would not. MR. DURHAM: -- it wouldn't -- it wouldn't be 21 22 a completely outrageous --MR. CHAPMAN: But I do think that there is a 23 24 fair --25 MR. DURHAM: Yeah.



1 MR. CHAPMAN: -- there's a feeling that that 2 there's a fair amount of time devoted to being in compliance 3 with federal requirements. MS. SCHROEDER: But they're getting the money 4 for it from the Feds. 5 6 MR. DURHAM: Yeah. Well, and -- but --7 MS. SCHROEDER: Right? So --MR. DURHAM: -- but -- but if it's a break 8 9 even proposition which is where I'm going, Dr. Schroeder. 10 If it's a break even proposition, one would question whether 11 all of this effort might be better spent trying to actually teach children something as opposed to comply with the 12 13 federal law. And I simply, I think -- I -- I -- I think 14 the statistics and the numbers are- are a lot more valuable 15 in analyzing the value of a federal program than a motion 16 17 that's attached to oh, my God, we might lose some money. I -- I've talked to a few administrators over 18 19 time who would be happy to give up the money in exchange for 20 not having to do all of the things. 21 MS. SCHROEDER: Yeah. MR. DURHAM: And I think -- I wouldn't be 22 23 surprised if every member of the board hasn't heard that at 24 one time or another from one or more districts. So, I think when we -- when we lament -- when we lament the lo --25

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potential loss of federal funds, I just like to keep one 1 thing in mind, there is no free lunch and if I'd be willing 2 3 to make a bet that we could accurately count -- if we could accurate -- accurately calculate compliance costs throughout 4 the system, that taking this federal money is a losing 5 6 proposition for Colorado students. Thank you. 7 MS. SCHROEDER: Thank you. MS. SCHROEDER: Board Member, Rankin. 8 MS. RANKIN: I -- I wanna to go back to the 9 slide on 34, where it says, "USDE has clarified that the 10 academic achievement indicate a limited to English, 11 Language, Arts, and Math." And I -- I -- I know we work at 12 13 our academics and we test kids on the- on the SAT test which is evidence-based reading and writing and -- and supposedly, 14 this test, the SAT that we use, is based on -- on the 15 standards that we have. 16 17 How does this work in with the English 18 Language Arts and Math or --19 UNIDENTIFIED VOICE: And that's a good 20 question. I -- we would need Joyce to get into the details of what's in the assessment, and unfortunately she's not 21 here. But, I think that evidence-based reading and writing 22 23 it's just how SAT calls English Language Arts contents. 24 MS. RANKIN: I know. But the -- the -- the -25 - it interests me that they include writing. I mean, we



1 include writing there, which must be part of our standards. 2 UNIDENTIFIED VOICE: It interests us, too. 3 Yeah. MS. RANKIN: And that -- that they don't have 4 that there in it. To me that kind of goes together but --5 6 UNIDENTIFIED VOICE: That the US -- that the 7 federal law doesn't say writing? I think when generally, Melissa you help me out, English Language Arts is considered 8 those reading and writing skills. 9 10 MS. RANKIN: So this definitely, I mean, we 11 can use a lot of our information from what we already have for -- to meet this requirement? 12 13 UNIDENTIFIED VOICE: Yeah. So, we are -- our -- our state assessments is CMAS, English Language Arts and 14 Math assessments absolutely meet this requirement. 15 16 MS. RANKIN: Okay. 17 UNIDENTIFIED VOICE: That -- the 18 differentiation is just that, you know, when we look -- when you look at the school performance framework, they're just a 19 performance fra -- frameworks, under achievement, we have 20 English Language Arts, Maths, and Science, right? They're 21 saying you can't -- when -- when they talk about their 22 23 category, science doesn't go there, science goes in their 24 other indicator category instead. 25 MS. RANKIN: Oh, yeah.



1 UNIDENTIFIED VOICE: It doesn't change how we 2 are gonna do our calculation. MALE SPEAKER: It's just -- it's partly just 3 a technicality with regard --4 UNIDENTIFIED VOICE: Yeah. 5 6 MALE SPEAKER: -- to how the statute is 7 written. That it clearly states English Language Arts and Math. 8 9 UNIDENTIFIED VOICE: And to go back, just -just a little bit from what --10 11 MALE SPEAKER: Yeah. UNIDENTIFIED VOICE: -- we talked about 12 13 earlier with K-2, I -- if -- if reading and -- and math are our key focus, all of those tests assessments that we give 14 up to that, they should meet the requirements of ESSA, 15 16 should they not? 17 UNIDENTIFIED VOICE: That -- which side? 18 Which assessments? That they're through eighth grade? 19 UNIDENTIFIED VOICE: The -- the K2. Remember 20 we were having a hard time evaluating? 21 UNIDENTIFIED VOICE: Yes. 22 UNIDENTIFIED VOICE: But we do have 23 assessments there in reading. 24 UNIDENTIFIED VOICE: We don't have a single state line assessment. 25



1 UNIDENTIFIED VOICE: Okay. 2 UNIDENTIFIED VOICE: Right. 3 UNIDENTIFIED VOICE: Yeah. UNIDENTIFIED VOICE: So --4 MS. SCHROEDER: Yeah. Because in reading, 5 6 the -- the district picks. Board member McClellan. 7 MS. MCCLELLAN: Thank you, Madam chair. I had a very small technical question. I know that on this 8 9 sampl -- supplemental handout and the accompanying chart within our packet, that children with disabilities includes 10 children with an IEP. Does that also include children with 11 a 504 plan? 12 13 UNIDENTIFIED VOICE: No. Only --MS. MCCLELLAN: It does not? 14 UNIDENTIFIED VOICE: Only students with an 15 16 IEP --17 MS. MCCLELLAN: Okay. UNIDENTIFIED VOICE: -- is what -- how it's 18 19 been defined. MS. FLORES: 504, please remind me. 20 21 UNIDENTIFIED VOICE: You guys are -- can I --22 MALE SPEAKER: It's -- you can qualify for a 23 504 without having an IEP, but I- I was trying to find stuff 24 on the Internet and I -- I couldn't, I couldn't get enough information. So we'll have to get back --25



1 UNIDENTIFIED VOICE: And students -- students 2 may be exited from an IEP and instead of just being fully, 3 you know, year off in general, having no support they may be exited to a 504 plan, which is more monitoring but not as 4 quite in-depth as having a whole full in the Individualized 5 6 Education Plan. Is that - you wanna add to --UNIDENTIFIED VOICE: It -- It can include an 7 accommodation such as extra time for testing, if a child has 8 a, a focus challenge, for example. 9 UNIDENTIFIED VOICE: Thank you. 10 11 UNIDENTIFIED VOICE: You wanna wrap it up? UNIDENTIFIED VOICE: Yeah. So, this is time 12 13 line like we've talked about. Next week we'll have that joint accountability work group, hub meeting for those that 14 can attend. There was a challenge with scheduling because 15 16 we were trying to have that meeting soon enough that we 17 could get feedback back to you for the October materials. 18 The K superintendents meeting starts that same day. But the 19 superintendents that are involved I've reached out to and 20 let them know that we'd be happy to have a conversation with 21 them separately. And we'll have the board meeting with you all and looking for your direction so that we can resubmit 22 23 the plans by the 24th- 23rd.

24MALE SPEAKER: It's 21st to 24th of November.25UNIDENTIFIED VOICE: It's 23rd I thought we



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1 had initially, so the 20 -- right around then, so, after 2 that board meeting, we'll write like mad hopefully, and 3 then, get it back to them. UNIDENTIFIED VOICE: Thank you very much. 4 MALE SPEAKER: Thank you. 5 UNIDENTIFIED VOICE: Thank you. 6 UNIDENTIFIED VOICE: Thank you for all your 7 hard work. 8 MS. SCHROEDER: Appreciate it. Thank you. 9 Next time on our agenda is consideration of our 2018 regular 10 11 state board meeting dates. I'd like to have a motion, 12 please. 13 MR. DURHAM: Move we adopt the dates published in the agenda. 14 MS. SCHROEDER: Thank you. 15 16 MR. DURHAM: (Indiscernible) meeting. 17 UNIDENTIFIED VOICE: I second that. 18 UNIDENTIFIED VOICE: Right, thanks. Is there any discussion? I'm sure you all looked at him. Do you see 19 any problem? All right. Is there anyone opposed to this 20 motion? All right. We have 2018 dates. 21 22 UNIDENTIFIED VOICE: Thank you. 23 MS. SCHROEDER: So we can publish them now? 24 UNIDENTIFIED VOICE: Yes. MS. SCHROEDER: For folks?



1 UNIDENTIFIED VOICE: Yep. 2 MS. SCHROEDER: Believe it or not, there are 3 people who wanna know. UNIDENTIFIED VOICE: I know. 4 MS. SCHROEDER: They are not in this room. 5 6 UNIDENTIFIED VOICE: I tend to see --7 MS. SCHROEDER: The next items are all consent items, so we're on item 18? 8 9 UNIDENTIFIED VOICE: Yes. 10 MS. SCHROEDER: The last item on our agenda 11 is a discussion on student safety and parental notification. Board member Durham, since you requested that this item be 12 13 placed on the agenda, would you like to begin the conversation? 14 MR. DURHAM: Thank you, Madam Chair. I do 15 16 have a motion actually, and I'll start with the motion which 17 is to --18 MS. SCHROEDER: This is not -- this is an 19 information item today, sir. MR. DURHAM: Well, maybe I'll just make it a 20 request then of the attorney general to -- to review the 21 statutes that have -- have been enacted by the General 22 23 Assembly relative to student safety and the responsibilities 24 of this board to provide information relative to student 25 safety and see if any of those acts would lend itself to



1 rulemaking authority that would allow us to do something 2 similar to the -- to the rule that was passed on -- I forget 3 the year 2000-UNIDENTIFIED VOICE: 4 Eleven. UNIDENTIFIED VOICE: Eleven, '10? 5 6 MR. DURHAM: -- 2011. And -- and just to --7 the -- there's a copy of the rule in your board packets, but just as a quick reminder, it says after consulting with the 8 charging or arresting criminal justice agency, the -- the 9 10 school board or -- or charter school shall notify all the parents of the stool -- school -- in a school in which an 11 12 employee or former employee of the local board is charged 13 with one of the following offenses. And those are then on 14 page 3. While that list is a little more exhaustive 15 16 than I probably would personally support, there are 17 certainly some of those things that I think merit that. And I think given some of the recent issues that have come 18 up particularly in, in Cherry Creek Schools that the lack of 19 notification has come to the attention of --. 20 21 MS. SCHROEDER: Yes. MR. DURHAM: -- of a number of us and I think 22 23 it's appropriate that the board take a look and see whether 24 or not it might be time to revisit this issue. And I will say that in lieu of that, I believe there's likely to be 25

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1 legislation on this topic to -- that would probably get us 2 to the same place that we were. And I think that given the 3 recent events, that legislation will be much harder to defeat than it was after the 2011 incident. 4 So, I would request that the attorney general 5 6 conduct that review and see if there's any rulemaking possibility for us in that regard. Thank you. 7 MS. SCHROEDER: So we will bring that back 8 again as an information item or, if you feel that we have 9 some leeway, perhaps draft a rule that you think would 10 11 withstand evaluation. Does that sound right, colleagues? 12 MR. DURHAM: Thank you. Yes. 13 UNIDENTIFIED VOICE: Yes. UNIDENTIFIED VOICE: Does that mean we would 14 use this -- this new rule up until the time legislation is 15 16 passed to change it? 17 MS. SCHROEDER: This is not a rule. It's a 18 repeal. 19 UNIDENTIFIED VOICE: The one that we were 20 just -- you were just talking to her about. That's my question. 21 MS. SCHROEDER: I think it's based on -- on 22 23 your recommendation actually, Ms. Tolson (ph). MS. TOLSON: Okay. 24 MR. DURHAM: Yeah, if we have the authority 25



1 then we could -- we could proceed. If we don't, then we 2 would rely on the legislature to enact the appropriate 3 statute.

MS. SCHROEDER: Good. Any other questions, comments about this topic? All right. We are rolling. So, at this time, state board member reports. Do I have folks who wanna make a report? Ms. Mazanec?

MS. MAZANEC: I just want to say that we are 8 meeting in Burlington because Burlington is in -- in the 9 fourth congressional district and since my time on the 10 11 board, and I represent the fourth district. Since my time on the board, we have had a couple of meetings in Grand 12 13 Junction in Miss Rankin's district -- Director Rankin's district. We have another one in Pueblo, also in your 14 district and I -- I have been nagging for a few years, 15 16 haven't I, that we need to have a meeting in the fourth 17 district and preferably on the eastern plains --

18 UNIDENTIFIED VOICE: Good for you.

MS. MAZANEC: -- at a small or rural district. So, I am very pleased that we are finally here in the fourth district, and thank Burlington Superintendent Satterly, and their board. They've been very helpful in getting this set up. And -- and I -- and I feel a little bit like I'm at home 'cause I grew up about an hour east of here in northwest Kansas, so this feels a lot like home.



**Board Meeting Transcription** 

1 So, anyway, that's my report. I'm really pleased to be 2 here. 3 MS. SCHROEDER: Thank you. Board member Goff, do you have a report? 4 MS. GOFF: Well, I would like to invite 5 6 anyone who would like to come to CB seven and have a state 7 board meeting there. MS. MAZANEC: Where is CB seven? What is it, 8 9 Lakewood? UNIDENTIFIED VOICE: Denver. 10 MS. MAZANEC: We could find a place. 11 MS. GOFF: I would love it there. I -- In 12 13 addition to the mention I made earlier today about Kearney middle school and the Adams 14. 14 15 MS. MAZANEC: Speak up. 16 UNIDENTIFIED VOICE: Is it not on? Oh I know 17 and you're right. Kearney Middle School Adams 14 made great 18 -- making and the beginning of a great road ahead for them 19 in improvement. 20 They have recently held a nice big celebration ceremony with their whole community to observe 21 the movement from priority improvement school and 22 23 improvements steadily upward toward performance. So, for 24 Adams 14 it was one piece of very encouraging news for them to receive and with the promise that other schools are about 25



1 ready to jump to that on that level as well and continue on.
2 I have been out and about in -- in Adams County quite a bit
3 which is usual and som- somewhat more lately in Jeffco
4 observing the start of the school year. There seems to be a
5 good healthy motivated optimistic tone out there in our
6 schools.

7 And as far as communities coming together and, and appreciating what hard work there is to be done 8 9 right now, it feels generally like we're --we're all on a 10 good track for moving some things ahead. I will be speaking 11 next couple of weeks to -- to different types of groups about general terms of what's going on with the state, what 12 13 is the state board doing these days and what some thrust of our work is, but also some of the most important issues for 14 15 Colorado in education.

So any time for anyone, feel free to just throw out a thought to me at any time and I'm -- I'd really like to be able to incorporate what I hear from everyone about each person's picture of what is a very important thing we're talking about now kind of bring it all together a little bit. So, that's primarily it.

MS. SCHROEDER: Thank you. Board memberMcClellan?

24 MS. MCCLELLAN: I just wanted to -- to say a
25 special thank you to our staff for helping to get me



prepared for a speaking engagement. I gave an update to 1 stakeholders in which they asked me to report on what's been 2 3 happening on the board and what we're going to be covering. And I was speaking for an hour including questions. 4 So as you can imagine I wanted to make sure I 5 6 had lots of information so that I wouldn't be repeating let me get back to you on that if they asked me questions at the 7 granular level. So thank you very much. It went well and I 8 9 was able to answer questions without having to, to be vague 10 or tell them I was going to get back to them. 11 So that went well and I appreciate it. I also wanted to reiterate my congratulations especially to 12 13 Aurora Public Schools, to Superintendent Munn and all the way down to the classroom level teachers who worked hard to 14 make a difference in achieving their progress and 15 improvement. And so, I congratulate that district on 16 17 getting off the clock. That's terrific. And then all of that information that was 18 19 shared with me by staff, which I so appreciate, is going to come in handy because I will be giving an update at my 20 regional CASB meeting next week, not for an hour I'm sure. 21 And I also look forward to joining Commissioner Anthes this 22 month when we meet with stakeholders in Aurora. 23 So thank you for joining us out in my 24

25 district in the Sixth Congressional. And also, Ms.



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Mazanec, if you would extend our thanks for the hospitality here in Burlington, especially for the baked goods, that

3 really made it all the more special to visit your district.4 Thanks.

5 UNIDENTIFIED VOICE: Board Member Rankin.6 Thank you.

7 MS. RANKIN: The first thing I'd like to 8 bring up is something I've brought up in the past and that 9 is our financial transparency icon on our CDE website. I've 10 been trying to promote that throughout the district. I 11 think it's so easy for parents to get on and understand some 12 of the finance and if, if you need more information you can 13 auger into the site.

I met with Bright Bytes the other day to talk 14 about some other things and tell them how excited I was 15 about the site that we have. Before it was bur -- when it 16 17 first came out, it was on the front page, the home page of CDE website. It now is buried more in the finance area and 18 I would love to see that icon come back to the front page 19 20 until people get very familiar with it and how to find things within CDE. 21

So I would recommend that CDE does that, it would be very helpful. I also want to again give a shout out to Superintendent Mike Upright at West End Schools for the improvement he has on the performance frameworks and the



celebration he's gonna have in his district which I plan to
 attend.

And then I -- I have a slide up here to- to show you an opening September 31st, an open house and ribbon cutting for the ring for school districts. Neher School, Neher School, Riverview and I think there were probably 200 parents and students that came.

8 It's a project based school dual language and 9 it was really an interesting layout for a school and it can 10 be incorporated for other uses in the community. Very 11 interesting and I wish them all the best of luck and I'll be 12 keeping up with that. It was part of a \$122 million bond 13 issue that was passed in 2015.

14 UNIDENTIFIED VOICE: Wonderful.

15 MS. RANKIN: And then I'd like to move to De 16 Beque and this is part of a, a trip I took down there and I 17 wanted to show you their log cabin school house.

18 UNIDENTIFIED VOICE: I love this.

19 It's located at High Lonesome MS. RANKIN: 20 Ranch in De Beque outside of Grand Junction and their plans are to turn it into a museum. Back in the 1800s, W.A.E- Dr. 21 De Beque was looking for a location for a ranch and 22 W.A.E. 23 the town itself of De Beque was historically a location where wild horses were prevalent in the surrounding lands 24 and they were rounded up and sold. And that was in the late 25



1 1800s. It's a great, great area, I recommend anyone to 2 visit De Beque, it -- it's good. There are also noted in 2014, it was the 3 first incorporated town in Mesa County to approve the retail 4 sale of recreational marijuana. 5 6 Next slide is, the inside of the schoolhouse 7 and that's one of the desks just here and the old potbelly stove where the kids kept warm, kind of fun. And then I 8 just have to digress on just a little bit. This is a dude 9 10 ranch now and we stayed there for two days and my husband 11 and I did a little fishing and I just have to bribe just a little bit. This is a 20 -- 23 inch block. 12 13 MS. SCHROEDER: Wow. UNIDENTIFIED VOICE: You called? 14 Trout that I caught and if you 15 MS. RANKIN: 16 know anything about fishing, this is on an Adams 16 fly. I 17 tie flies this one is so small, it's like half the size of 18 your little fingernail and that big guy just -- and it is catch and release. People keep asking me how it tasted and 19 this -- this is not what this is for. This is just fun in 20 21 catching them, so. Which is why it got that big. It's probably 22 23 been caught a lot of times. I had to -- I just had to share 24 MS. RANKIN: 25 this. This is the guy that helped -- he was trying to show



1 me how to hold it but it just kept falling on the ground, 2 but anyway --. 3 UNIDENTIFIED VOICE: Great picture. UNIDENTIFIED VOICE: And slippery. 4 UNIDENTIFIED VOICE: Good thing you didn't 5 6 show us dropping it. 7 MS. RANKIN: I know. That's why. MS. SCHROEDER: Thank you. Board member 8 9 Durham, do you have a report? MR. DURHAM: Yeah. I had -- the fish I 10 11 caught was this big. I did have the opportunity about a week and a half ago to -- I was invited to speak to a number 12 13 of officers of the Colorado National Guard about education issues. It was -- it was really a great opportunity to all 14 of them -- almost all of them have families with children in 15 16 Colorado. They're all very concerned about education. 17 Obviously, they have significant duty 18 sometimes that take them outside the state, and it was a great opportunity to hear their concerns about Colorado 19 20 education and to answer questions about where the state's headed and what kind of progress we might be making. 21 22 So that's probably the -- the best 23 opportunity I've had to relate to people that I think do a 24 lot for the state of Colorado about what we're trying to -to do to help them. 25



that's it for me.

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Thank you. Board member 1 MS. SCHROEDER: 2 Flores. 3 MS. FLORES: I had a chance to speak to a social justice committee group, which is interested in 4 looking into the confinement of children in jail or special 5 6 jails for juveniles, and were surprised to learn that 10year-old kids and 11-year-old kids were confined. And I 7 think that there was enough interest that there are several 8 committees, I think, within Denver that are -- where people 9 are looking into this. 10 And I -- I -- I think we need to really 11 consider this whole issue of kids who are placed in 12 13 detention centers because they cannot attend schools, given the problems that exist for transportation, and also giving 14 -- giving mind to parents who can't really attend court --15 16 court hearings to help represent their kids and because of 17 their -- they're immigrants and they're scared. And there's a lot of fear out in -- in many 18 19 of our communities because of this. And so, I just can't 20 tell you enough how -- how sad it is that- that, for instance, that kids are put in detention centers and for a 21 22 parent to -- to feel so helpless that, you know, but know 23 that there might be repercussions for attending and representing their child in court. So, anyway, that's --24

Thank you.



Thank you. I had attended --1 MS. SCHROEDER: 2 attend -- I attended an interesting presentation by Donald 3 Kay educating - educator housing summit and what they've done is - what they did was invite a number of different 4 organizations that are working to help provide affordable 5 6 housing for teachers. Some of it was rural. 7 So, in some cases, it was providing housing with reduced rents, and in other cases, it was housing where 8 9 either there was a grant for a part of a down payment or a less expensive housing opportunity that's basically 10 11 affordable housing. So that when they -- the teachers move out, the appreciation is limited just as typical affordable 12 13 housing is done so. But I thought it was kind of impressive that 14 around the state, school districts are attending to the 15 16 challenges of providing housing for teachers because they 17 really can't aff -- can't afford it. What I found interesting is that many school 18 19 districts, of any kind of size, do have excess land, and 20 they're now working in partnership with the banks in their communities, businesses in their communities, to really put 21 together the funding in order to provide the opportunities 22 23 for either rental properties or purchase properties or in 24 some cases both.

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Roaring Fork has done -- has a pretty



extensive effort. Custer County has some apartments that they are finishing. And -- and one of- I think it was Custer County example, the students, the high school students, are actually finishing a building that was -- that they happened to acquire or was given to them. They're turning it into four different apartments as part of their career curriculum.

It was very encouraging. We -- one of the 8 joys I think of local control is that pretty soon you just 9 10 roll up your sleeves and figure out some way to address your most critical problem. And housing is definitely one of the 11 most critical problems for our rural communities because 12 13 there isn't very much housing, period. And what is affordable is too expensive, particularly not -- really not 14 just in the resort areas, but there are so many retirees who 15 16 are moving to Colorado, to these small towns, that they too 17 are essentially raising the costs of the housing that's available and so our teachers can't afford it. 18

19 It was -- it was a great presentation. You 20 might want to look on Donald Kay website if you want to 21 learn more about it. I did attend the first CASB regional 22 meeting, and as I hope I wrote you, I was on the fly asked 23 to talk about the State Board and what we were doing and 24 answer questions.

25

There were -- yeah, it was a yikes, but it



was fine. There was a lot of interest in the opt out. 1 2 There's some concern more -- I think there's more awareness, 3 all of a sudden, among school board members that the information, you know, their -- their staff made them or 4 gave them a presentation on the results of the assessments. 5 6 But they were frustrated by the lack of conclusions that they could reach by some of them -- some of them. 7 I also heard a number of kudos to the 8 department for the kind of support. The -- the -- the one 9 that I attended had both fourth CD and second CD school 10 board members. And so, I have a -- I have a hunch there 11 were some Greeley folks there, I'm not sure, but there were 12 13 some -- a lot of compliments that came specifically to Ms. Pearson and the Field Services Department and to Katie as 14 15 well. 16 So, I think we are -- I think the department

16 So, I think we are -- I think the department 17 is definitely being recognized as something other than 18 purely a regulatory agency, which has taken a long time. 19 Katie and I attended the Colorado Rises launch yesterday as 20 she presented. What I'm here to tell you is that Deb 21 Scheffel sends her greetings. She was there. 22 Superintendent Munn was there, and boy was he cheerful and 23 friendly and happy.

24So, one of the nice things about, in addition25to hearing a little bit about the -- the launch was also to



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1 see a number of people who are really dedicated to Colorado 2 kids. So, and Deb looked great and introduced me to some of 3 -- we actually had a consent item today on our agenda for a program, so I met some of her colleagues or one of her 4 colleagues, I should say. It was a great presentation. 5 6 I guess the one other comment I would make in response to Board member Rankin's comment about financial 7 transparency. I have used that when folks have said to me, 8 well, such and such school spends money or gets money. And 9 10 I've said, well, let's go look and look it up. 11 And I agree with you, I expected it on the front page. I'm not the best about going through stuff, and 12 I also had to go to the finance. And so I would -- I would 13 second that request that it be on the top because it really 14 inspired the few -- the few people that I did this with to 15 16 go, oh, I didn't know I could do this. And then I actually 17 had to write out for them the process to get into that. Ιt would be nice -- it would be probably easier if it were just 18 were on the front page. Okay. Great. Thank you. 19 20 MS. FLORES: We're gonna put you in jail. We're gonna put you in jail because of what you did, 21 discussing an item that was to be decided. 22 23 MS. SCHROEDER: What? 24 UNIDENTIFIED VOICE: We approved it. MS. SCHROEDER: 25 What?



1	UNIDENTIFIED VOICE: We already approved it.
2	MS. SCHROEDER: We already approved it.
3	UNIDENTIFIED VOICE: Oh, I had to check.
4	MS. SCHROEDER: So, the next part of
5	MS. FLORES: Couldn't help it.
6	MS. SCHROEDER: I don't know what you're
7	talking about, but we'll talk about that later. It's not
8	new. So, we have another session of public participation.
9	Do we have any? In that case, I would
10	MS. MAZANEC: Well, I think this is the
11	caterer walking in and we can all applaud him for
12	MS. SCHROEDER: Yes. Thank you.
13	(Applause)
14	MS. SCHROEDER: Thank you. Thank you, Ms.
15	Mazanec. Yeah. The food's been great. So we'll stand
16	an adjournment until tomorrow morning at 9:00 a.m. Thank
17	you, folks.
18	(Meeting adjourned)
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1	CERTIFICATE
2	I, Kimberly C. McCright, Certified Vendor and
3	Notary, do hereby certify that the above mentioned matter
4	occurred as hereinbefore set out.
5	I FURTHER CERTIFY THAT the proceedings of such
6	were reported by me or under my supervision, later reduced
7	to typewritten form under my supervision and control and
8	that the foregoing pages are a full, true and correct
9	transcription of the original notes.
10	IN WITNESS WHEREOF, I have hereunto set my hand
11	and seal this 25th day of October, 2018.
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